

**ILLINOIS INTEGRATED WATER QUALITY REPORT  
AND SECTION 303(d) LIST, 2012**

**Clean Water Act Sections 303(d), 305(b) and 314**

**Water Resource Assessment Information  
and List of Impaired Waters**

**Volume I: Surface Water**

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**Illinois Environmental Protection Agency  
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## EXECUTIVE SUMMARY

This 2012 Integrated Report continues the reporting format first adopted in the 2006 reporting cycle. Prior to 2006, assessment information was reported separately in the Illinois Water Quality [Section 305(b)] Report and Illinois Section 303(d) List. The Integrated Report format is based on federal guidance for meeting the requirements of Sections 305(b), 303(d) and 314 of the Clean Water Act. The 2012 Integrated Report is divided into two volumes: Volume I covering surface water and Volume II covering groundwater.

The basic purpose of this report (Volume I) is to provide information to the federal government and the citizens of Illinois on the condition of surface water in the state. This information is provided in detail in the appendices and is summarized in Section C-3.

### Streams

For 2012, 17,476 stream miles, or 14.7 percent of the total 119,244 stream miles in Illinois have been assessed for at least one designated use. Overall, the percent of stream miles assessed has remained relatively consistent over the last 8 cycles – about 13 to 15 percent.

The degree of support of a designated use in a particular stream segment is determined by an analysis of various types of information, including biological, physicochemical, physical habitat, and toxicity data. When sufficient data are available, each applicable designated use in each segment is assessed as Fully Supporting (good), Not Supporting (fair), or Not Supporting (poor). Waters in which at least one applicable use is not fully supported are called “impaired.” For Illinois streams, the major potential causes of impairment, based on number of miles affected, are fecal coliform bacteria impairing *primary contact* use (e.g., swimming, water skiing), mercury and polychlorinated biphenyls (PCBs) in fish tissue impairing *fish consumption* use, and low dissolved oxygen, phosphorus, manganese, excessive siltation, physical-habitat alterations, and total suspended solids which impair *aquatic life* use (Table C-36). The major potential sources of impairment are atmospheric deposition of toxics, agriculture, hydromodification such as channelization, municipal point sources, urban runoff/storm sewers, surface mining, and impacts from hydrostructure flow regulation/modification (Table C-37).

The percent of stream miles rated Fully Supporting (good) for *aquatic life* use decreased slightly to 62.2 percent in 2012, compared to 63.2 percent in the 2010 reporting cycle. The percent of stream miles assessed as good, fair and poor for each use for 2010 and 2012 are shown below. Slight differences in assessment numbers may be attributable to random change or differences in how and where *aquatic life* use assessments were performed between the 2010 and 2012 cycles. For example, given that many *aquatic life* use assessments in streams are updated on a five-year cycle, it is possible that statewide comparisons at any shorter time period (e.g., between each consecutive reporting cycle) actually reflect the regional subset of waters most recently updated rather than a statewide pattern. Also, it is possible that improvements in assessment information, methods or stream mile calculations contribute to year-to-year differences.

Starting in the 2012 cycle, *aesthetic quality* use was assessed in Illinois streams. Three and a half percent of Illinois stream miles were assessed for this use in 2012, and 94.7 percent of those assessed were considered Fully Supporting (good).

## Percent of Illinois Stream Miles Assessed as Good, Fair and Poor in 2012 compared to 2010

Designated Use	Miles Assessed	Percent Assessed	Percent Fully Supporting (Good) <sup>(2)</sup>		Percent Not Supporting (Fair) <sup>(2)</sup>		Percent Not Supporting (Poor) <sup>(2)</sup>		Percent Not Assessed		
			2010	2012	2010	2012	2010	2012	2010	2012	
	<b>Year:</b>	<b>2012</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>
Aesthetic Quality	4,122	3.5	--	94.7	--	0.0	--	5.3	100.0	96.5	
Aquatic Life	17,217	14.4	63.2	62.1	30.6	32.2	6.2	5.7	85.9	85.6	
Fish Consumption	4,127	3.5	0.0	0.0	92.1	93.3	7.9	6.7	96.7	96.5	
Indigenous Aquatic Life	86	100.0	36.4	39.6	57.5	55.6	6.1	4.8	0.0	0.0	
Primary Contact	4,437	3.7	18.6	17.7	34.3	27.6	47.1	55.4	96.6	96.3	
Public and Food Processing Water Supply	1,118	100.0	9.5	16.8	90.5	83.2	0.0	0.0	0.0	0.0	
Secondary Contact <sup>(1)</sup>	774	0.6	100.0	100.0	--	--	--	--	99.4	99.4	

Note: Numbers and percentages may not add up due to slight rounding errors.

1. Assessment guidelines are not yet fully developed; see section C-2 Assessment Methodology. By definition, Secondary Contact Use is "Fully Supporting" in all waters in which Primary Contact Use is "Fully Supporting."
2. Percentages of Good, Fair and Poor indicate the percent of miles assessed.

## Inland Lakes

For this 2012 report, a total of 149,790 lake acres were assessed for at least one designated use. This represents 47 percent of total lake and pond acreage (318,477) in the state. Overall, the percent of lake acres assessed has remained relatively consistent over the last 8 cycles – about 46 to 49 percent.

As with streams, each lake is assessed as Fully Supporting (good), Not Supporting (fair), or Not Supporting (poor), for each applicable designated use. Of the 144,203 lake acres assessed for *aquatic life* use in 2012, 92.7 percent were rated as Fully Supporting as compared to 91.3 percent rated as Fully Supporting in 2010. The percent of lakes (acres and numbers) assessed as good, fair and poor for each use are shown below.

## Percent of Illinois Lakes Assessed as Good, Fair and Poor in 2012 compared to 2010

Designated Use <sup>(1)</sup>	Statewide Acres Designated <sup>(1)</sup>	Acres Assessed	Percent of Assessed Acres as Fully Supporting (Good)		Percent of Assessed Acres as Not Supporting (Fair)		Percent of Assessed Acres as Not Supporting (Poor)		Percent of Statewide Acres Not Assessed		Percent of Statewide Acres as Insufficient Information	
			2010	2012	2010	2012	2010	2012	2010	2012	2010	2012
<b>Year:</b>	<b>2012</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>
Aesthetic Quality	316,877	144,186	9.8	11.1	82.6	82.6	7.6	6.3	52.4	52.4	2.6	2.1
Aquatic Life	316,877	144,205	91.3	92.8	8.7	7.2	0.0	0.0	52.4	52.4	2.6	2.1
Fish Consumption	318,477	92,898	7.4	7.4	92.0	92.0	0.6	0.6	71.0	70.8	0.0	0.0
Indigenous Aquatic Life	1,600	1,600	100.0	100.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Primary Contact	316,877	1,814	60.2	60.2	39.8	39.8	0.0	0.0	99.4	99.4	0.0	0.0
Public and Food Processing Water Supply	75,401	75,228	20.5	20.2	79.3	79.8	0.0	0.0	0.3	0.2	0.0	0.0
Secondary Contact	318,477	1,092	100.0	100.0	0.0	0.0	0.0	0.0	99.7	99.7	0.0	0.0

Designated Use <sup>(1)</sup>	Number of Lakes Assessed	Percent of Statewide Lakes Assessed	Percent of Assessed Lakes Fully Supporting (Good)		Percent of Assessed Lakes Not Supporting (Fair)		Percent of Assessed Lakes Not Supporting (Poor)		Percent of Statewide Lakes Not Assessed		Percent of Statewide Lakes as Insufficient Information	
			2010	2012	2010	2012	2010	2012	2010	2012	2010	2012
<b>Year:</b>	<b>2012</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>	<b>2010</b>	<b>2012</b>
Aesthetic Quality	362	0.4	13.4	15.7	74.7	74.0	11.9	10.2	99.6	99.6	0.1	0.1
Aquatic Life	363	0.4	90.4	90.6	9.3	8.8	0.3	0.6	99.6	99.6	0.1	0.1
Fish Consumption	130	0.1	1.6	1.5	96.8	96.2	1.6	2.3	99.9	99.9	0.0	0.0
Indigenous Aquatic Life	1	100.0	100.0	100.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Primary Contact	15	0.0	46.7	46.7	53.3	53.3	0.0	0.0	99.98	100.0	0.0	0.0
Public and Food Processing Water Supply	72	97.3	24.3	25.0	75.7	75.0	0.0	0.0	6.3	2.7	0.0	0.0
Secondary Contact <sup>(2)</sup>	7	0.0	100.0	100.0	0.0	0.0	0.0	0.0	99.99	100.0	0.0	0.0

Note: Numbers and percentages may not add up due to slight rounding errors.

1. Statewide, in the time period covered by this summary, Illinois had 91,456 lakes and ponds designated for general uses, one lake designated for Indigenous Aquatic Life Use, and 74 lakes designated for Public and Food Processing Water Supply Use.

2. By definition, Secondary Contact Use is "Fully Supporting" in all waters in which Primary Contact Use is "Fully Supporting."

The major potential causes of impairment based on number of lake acres affected are total suspended solids, phosphorus (total) and aquatic algae, impairing *aquatic life* and *aesthetic quality* uses, and, mercury and polychlorinated biphenyls (PCBs) in fish tissue impairing *fish consumption* use (Table C-39). The major potential sources of impairment are crop production (crop land or dry land), littoral/shore area modifications (nonriverine), other recreational pollution sources, atmospheric deposition of toxics, runoff from forest/grassland/parkland, urban runoff/storm sewers, municipal point source discharges, contaminated sediments, and on-site treatment systems (septic systems and similar decentralized systems)(Table C-40).

### Lake Michigan

The State of Illinois has jurisdiction over approximately 1,526 square miles of Lake Michigan open waters and 63 miles of Lake Michigan shoreline bordering Cook and Lake Counties in the

northeastern corner of the state. Up to 2009, Lake Michigan was monitored through a cooperative agreement between the city of Chicago Department of Water and Illinois EPA Bureau of Water. Beginning in 2010, Illinois EPA began a new, expanded probabilistic monitoring program for the near shore area of Lake Michigan. Due to this expanded monitoring, the area of Lake Michigan open waters assessed increased from 151 square miles in 2010 to 196 square miles in 2012. This represents about 12.8% of the total Lake Michigan waters in Illinois.

The entire 196 square miles of assessed Lake Michigan open waters were rated as Fully Supporting for the following uses: *aquatic life*, *aesthetic quality*, *primary contact* (e.g., swimming, water skiing), *secondary contact*, and *public and food processing water supply*. However, *fish consumption* use in the Illinois portion of Lake Michigan is assessed as Not Supporting (Poor) due to contamination from polychlorinated biphenyls (PCBs) and mercury. In addition, all Lake Michigan beaches in Illinois were assessed as Not Supporting (poor) for *primary contact* use due to contamination from *Escherichia coli* bacteria. The individual use-support summary for all Lake Michigan-basin waters is shown below.

### Statewide Individual Use-Support Summary for Lake Michigan-Basin Waters, 2012

Lake Michigan Bays and Harbors; Units: Square Miles

Designated Use	Total Size	Total Assessed		Size Fully Supporting (Good)	Size Not Supporting (Fair)	Size Not Supporting (Poor)	Size Not Assessed
		Size	%				
Aesthetic Quality	2.62	0.18	6.8	0.12	0	0.06	2.45
Aquatic Life	2.62	2.58	98.3	2.52	0	0.06	0.05
Fish Consumption	2.62	2.62	100	0	0	2.62	0.00
Primary Contact	2.62	0	0	0	0	0	2.62
Secondary Contact <sup>(1)</sup>	2.62	0	0	0	0	0	2.62

Lake Michigan Open Water; Units: Square Miles

Designated Use	Total Size	Total Assessed		Size Fully Supporting (Good)	Size Not Supporting (Fair)	Size Not Supporting (Poor)	Size Not Assessed
		Size	%				
Aesthetic Quality	1,526	196	12.8	196	0	0	1,330
Aquatic Life	1,526	196	12.8	196	0	0	1,330
Fish Consumption	1,526	196	12.8	0	0	196	1,330
Primary Contact	1,526	196	12.8	196	0	0	1,330
Public and Food Processing Water Supplies	196	196	100	196	0	0	0
Secondary Contact <sup>(1)</sup>	1,526	196	12.8	196 <sup>(1)</sup>	0	0	1,330



**Lake Michigan Shoreline; Units: Miles**

Designated Use	Total Size	Total Assessed		Size Fully Supporting (Good)	Size Not Supporting (Fair)	Size Not Supporting (Poor)	Size Not Assessed
		Size	%				
Aesthetic Quality	63	0	0	0	0	0	63
Aquatic Life	63	0	0	0	0	0	63
Fish Consumption	63	63	100	0	0	63	0
Primary Contact	63	63	100	0	0	63	0
Secondary Contact <sup>(1)</sup>	63	0	0	0	0	0	63

1. By definition, Secondary Contact Use is "Fully Supporting" in all waters in which Primary Contact Use is "Fully Supporting"; otherwise, assessment guidelines are not yet developed for determining the level of use support.

## **PART A: INTRODUCTION**

### **A-1. Reporting Requirements**

The 2012 Integrated Report is primarily based on guidance from U. S. Environmental Protection Agency (USEPA) which is intended to satisfy the requirements of sections 305(b), 303(d) and 314 of the Federal Water Pollution Control Act Amendments of 1972 (PL 92-500) and subsequent amendments (hereafter, collectively called the “Clean Water Act” or “CWA”) in a single combined report. Illinois’ Integrated Report is divided into two volumes: Volume I covering surface water and Volume II covering groundwater.

According to Section 305(b) of the Clean Water Act, each state, territory, tribe, and interstate commission (hereafter collectively called “state”) must submit to USEPA “a report which shall include—

(A) a description of the water quality of all navigable waters in such State during the preceding year;

(B) an analysis of the extent to which all navigable waters of such State provide for the protection and propagation of a balanced population of shellfish, fish, and wildlife, and allow recreational activities in and on the water;

(C) an analysis of the extent to which the elimination of the discharge of pollutants and a level of water quality which provides for the protection and propagation of a balanced population of shellfish, fish, and wildlife and allows recreational activities in and on the water, have been or will be achieved by the requirements of this Act, together with recommendations as to additional action necessary to achieve such objectives and for what waters such additional action is necessary;

(D) an estimate of (i) the environmental impact, (ii) the economic and social costs necessary to achieve the objective of this Act in such State, (iii) the economic and social benefits of such achievement, and (iv) an estimate of the date of such achievement; and

(E) a description of the nature and extent of nonpoint sources of pollutants, and recommendations as to the programs which must be undertaken to control each category of such sources, including an estimate of the costs of implementing such programs.”

Illinois EPA Reports the resource quality of its waters in terms of the degree to which the beneficial uses<sup>1</sup> of those waters are supported and the reasons (causes and sources) beneficial uses may not be supported. In addition, states are required to provide an assessment of the water quality of all publicly owned lakes, including the status and trends of such water quality as specified in Section 314(a)(1) of the Clean Water Act.

Section 303(d) of the Clean Water Act and corresponding regulations in Title 40 of the Code of Federal Regulations, require states to:

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<sup>1</sup> Beneficial uses, also called designated uses, are discussed in more detail in Section B-2 Water Pollution Control Program, Illinois Surface Water Quality Standards.

- Identify water quality-limited waters where effluent limitations and other pollution control requirements are not sufficient to implement any water quality standard,
- Identify pollutants causing or expected to cause water quality standards violations in those waters,
- Establish a priority ranking for the development of Total Maximum Daily Load<sup>2</sup> (TMDL) calculations including waters targeted for TMDL development within the next two years, and,
- Establish TMDLs for all pollutants preventing or expected to prevent the attainment of water quality standards.

This list of water quality limited waters is often called the 303(d) List.

The Integrated Report process has two major phases corresponding to the requirements noted above. In the first phase use support assessments are conducted for all waters and all designated uses for which data are available to make assessments. As part of that process all potential causes (both “pollutant” and “nonpollutant” causes) and potential sources of impairment are identified. These assessment results, which include all use support assessments and all potential causes and potential sources of use impairment for all assessed waters, are shown in Appendix B.

The next phase involves categorizing waters based on whether any uses are impaired, whether pollutant or nonpollutant causes are identified and whether or not a TMDL is required. A subset of all assessed waters and causes of impairment is identified as the 303(d) List (Appendix A). It includes only those waters which have uses that are impaired by pollutants and which require a TMDL. Each entry on the 303(d) List is a unique combination of a water body segment (also known as an assessment unit<sup>3</sup>) and pollutant cause of impairment that requires a separate loading calculation. Also, as part of this second phase, each assessment unit-pollutant combination on the 303(d) List is prioritized for TMDL development and a two-year schedule for TMDL development is created. TMDLs are only conducted for causes of impairment which are classified as pollutants such as metals or pesticides. Nonpollutant causes of impairment such as habitat degradation are not a component of Illinois’ 303(d) List submission.

The distinction between “pollutant” and “nonpollutants” is critical in this process. Section 502(6) of the Clean Water Act, defines a pollutant as “*dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste discharged into water.*” In general, pollutants are substances, chemicals, materials or wastes and their components that are discharged into the water. Pollution, as defined by the Clean Water Act Section 502(19), is “*the man-made or man-induced alteration of the chemical, physical, biological, and radiological integrity of a water body.*” This is a broad term that encompasses many types of changes to a water body, including alterations that do not result from the introduction of a specific pollutant or the presence of pollutants at a level that causes impairment. In other words, all waters impaired by human intervention suffer from some form of pollution. In some cases, the pollution is caused by the presence of a pollutant, and a TMDL is required. For assessment purposes, Illinois EPA classifies almost all causes of impairment as pollutants. The classification of each cause of

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<sup>2</sup> Total Maximum Daily Load calculations determine the amount of a pollutant a water body can assimilate without exceeding the state’s water quality standards or impairing the water body’s designated uses.

<sup>3</sup> A lake, a stream segment, or an open-water area, harbor or shoreline segment of Lake Michigan for which a use attainment assessment is made.

impairment is shown in the guidelines for identifying potential causes of impairment related to each use (Tables C-5, C-8, C-10 and C-12). Some nonpollutant causes may in turn be caused by pollutants. Whenever nonpollutant causes are identified we attempt to determine if pollutants are ultimately responsible for the impairment, and what those pollutants are.

While pollutant causes of impairment are addressed by the Illinois EPA's TMDL program, nonpollutant causes are addressed by other agency programs such as Clean Water Act Section 319 grants for nonpoint source pollution control activities and other grant programs.

To the extent possible, this 2012 Illinois Integrated Report is based on USEPA's *Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act* issued July 29, 2005 and additional guidance contained in USEPA memorandums from the Office of Wetlands, Oceans and Watersheds regarding Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions.

## **A-2. Major Changes from Previous Report Methodology and Format**

The essential requirements for Section 303(d) are to identify waters where effluent limitations and other pollution control requirements are not sufficient to implement any water quality standard, and to identify the pollutants causing water quality standards violations. In order to better meet those requirements in the 2012 cycle, all causes placed on the 303(d) List will be directly linked to water quality standards violations. However, the methods for determining use support for all uses will remain the same as in 2010. Previous report methodology used several non-water quality standards based guidelines for listing causes of aquatic life use non-support. For the 2012 cycle, these guidelines will no longer be used. For most parameters this will result in no change. Where changes occur they are reflected in Tables C-5, C-8 and C-10. Specific changes include:

- a. Illinois will no longer apply the narrative standard in 35 Ill. Adm. Code 302.203 and 302.515, "Offensive Conditions," to assessments of aquatic life use. Because of revisions which were made to these standards by the Illinois Pollution Control Board in 1990 and 1997, we have determined that these narrative standards apply only to the protection of aesthetic quality in Illinois waters. Causes of aquatic life use impairment which were formerly based on these standards will not be associated with assessments of aquatic life impairment made in 2012. These causes include: Sludge, Sedimentation/Siltation, Oil and Grease, Odor, Aquatic Plants (Macrophytes), Aquatic Algae, Non-Native Aquatic Plants, Color, Turbidity or Total Suspended Solids (TSS). However, where these are currently listed as causes of aquatic life use impairment, they will not be removed from Illinois' 2012 303(d) List unless aquatic life use is determined to be fully supported.
- b. For the 2012 assessment cycle we will begin assessing aesthetic quality use for all general use and Lake Michigan Basin waters, including streams, Lake Michigan open waters and Lake Michigan beaches. Illinois has previously assessed aesthetic quality use only in inland lakes. The basis for assessment of aesthetic quality use in streams

and Lake Michigan Basin waters will be attainment or non-attainment of the applicable narrative standard in 35 Ill. Adm. Code 302.203 or 302.515, where adequate data is available. Methods for assessing aesthetic quality use are described in more detail in Section C-2.

- c. Illinois will no longer use any non-standards based guidelines to list sedimentation/siltation as a cause of aquatic life use impairment. Since Illinois has no water quality standard related to sedimentation/siltation applicable to aquatic life use, this will result in no new listings of sedimentation/siltation as a cause of aquatic life use impairment in 2012. No previous listings of sedimentation/siltation will be removed from Illinois' 303(d) List unless aquatic life use is determined to be fully supported.
- d. In the absence of any water quality standards or criteria for sediment, Illinois will no longer use sediment chemistry guidelines for listing causes of aquatic life use impairment. Sediment guidelines in previous Lists were not used as indicators of water quality standards violations, and were not related to aquatic life impairment. No previous listings will be removed from Illinois' 2012 303(d) List unless aquatic life use is determined to be fully supported.
- e. Illinois will no longer use any non-standards based guidelines to list phosphorus (total) as a cause of aquatic life use impairment in streams. There is no specific numeric phosphorus standard for streams in Illinois (except at the point where a stream enters a lake). Phosphorus (total) was previously listed as a cause of aquatic life use impairment in streams based on a non-water quality standards numeric guideline. This guideline will no longer be used. None of these previous listings will be removed from Illinois' 2012 303(d) List unless aquatic life use is determined to be fully supported.
- f. Illinois will no longer use the total phosphorus standard for lakes to list phosphorus (total) as a cause of aquatic life use or aesthetic quality use impairment in lakes less than 20 acres in size. We previously used the lakes phosphorus standard of 0.05 mg/L total phosphorus as a guideline to list phosphorus in all lakes as a cause of aquatic life use and aesthetic quality use impairment. However, the lakes phosphorus standard is not applicable to lakes less than 20 acres in size. This guideline will no longer be used where the standard does not apply. None of these previous listings will be removed from Illinois' 2012 303(d) List unless aquatic life use or aesthetic quality use is determined to be fully supported.
- g. Illinois will no longer use any non-standards based guidelines to list phosphorus (total) as a cause of aquatic life use impairment in Lake Michigan. We previously used a non-water quality standards numeric guideline to identify phosphorus as a

cause of aquatic life use impairment in Lake Michigan Basin waters. This guideline will no longer be used. The 0.007 mg/L total phosphorus standard for Lake Michigan open waters is not applicable to aquatic life but is intended to protect aesthetic quality and has been incorporated into the method for assessing aesthetic quality use in Lake Michigan.

- h. For the 2012 303(d) List, Sludge, Bottom Deposits, Floating Debris, Visible Oil, Odor, Aquatic Plants, Aquatic Algae, Color or Turbidity will only be listed as causes related to impairment of aesthetic quality use, and only when their presence is considered a violation of the narrative standard in 35 Ill. Adm. Code 302.203 or 302.515. Also, in streams, Lake Michigan and lakes less than 20 acres, when aesthetic quality use is impaired due to non-attainment of the narrative standard from plant or algal growth, “phosphorus (total)” will be listed as a contributing pollutant cause of impairment.
  
- i. For the 2012 cycle, Illinois will reclassify dissolved oxygen as a pollutant and place dissolved oxygen back on its 303(d) List where appropriate. Due to some problems in the way USEPA’s assessment database treated dissolved oxygen as a cause of impairment, Illinois changed the way it reported low dissolved oxygen as cause of aquatic life use impairment in the 2008 and 2010 cycles. Specifically, Illinois changed the classification of dissolved oxygen from a pollutant cause to a non-pollutant cause. The result was that the assessment database removed dissolved oxygen from Illinois’ 303(d) List. In all other ways, Illinois continued to address violations of the dissolved oxygen standard as it had in previous cycles. In order to eliminate the confusion which resulted from Illinois’ delisting of dissolved oxygen, we are reclassifying dissolved oxygen as a pollutant, and will place dissolved oxygen on the 2012 303(d) List where appropriate. All instances of cause unknown related to dissolved oxygen will be removed.

### A-3. Primary Data Sources, Data Quality and Time Periods Covered

#### Data Used for This Assessment Cycle

Surface water assessments in this 2012 report are based primarily on biological, water, physical habitat, and fish-tissue information collected through 2010 from various monitoring programs (Illinois EPA 2007). These programs include: the Ambient Water Quality Monitoring Network, Intensive Basin Surveys, Facility-Related Stream Surveys, the Fish Contaminant Monitoring Program, the Ambient Lake Monitoring Program, the Illinois Clean Lakes Monitoring Program, the Volunteer Lake Monitoring Program, the Lake Michigan Monitoring Program, TMDL monitoring and other outside sources. Use attainment was updated for surface waters where sufficient new information became available. In addition, assessments were updated when errors were discovered in previous assessments. Older assessments are based on the most recent data available, which, in some cases, may be over 15 years old. Although the Intensive Basin Monitoring program generally revisits each major basin in the state on a five year basis, limited state resources make it impossible to monitor all water bodies in each basin every five years.

In 2012, stream assessments of *aquatic life* use and *aesthetic quality* use, which rely primarily on data from Intensive Basin Surveys, were updated for stream segments in these basins: Apple River/Plum River, Mississippi North, Mississippi North Central, Mississippi Central, Mississippi South Central, Mississippi South, Green River, Upper Illinois River, Kankakee River, Spoon River, Vermillion River (Illinois River), Iroquois River, Mackinaw River, Bear Creek, Wood River/Piasa Creek, Saline River, Ohio River tributaries, and the Cache River basins. These basins were sampled in 2009 or 2010. In a few cases, where other data were available for waters outside these basins, we used that data to update assessments as well. Water chemistry data from the Ambient Water Quality Monitoring Network from 2008 through 2010 were also used in some of those assessments. Some assessments of *aquatic life* use in streams were updated based on Facility-Related Stream Survey data from 2009 through 2010.

All use attainment assessments on Lake Michigan were updated with Lake Michigan Monitoring Program data from 2008 through 2010.

Assessments of *indigenous aquatic life* use in streams were not updated in this cycle because proposed comprehensive changes to the Secondary Contact and Indigenous Aquatic Life Standards (see Section B-2) have not yet been approved by the Illinois Pollution Control Board. *Indigenous aquatic life* use was not updated this cycle for Lake Calumet because no new data were available.

Assessments of *primary contact* use and *secondary contact* use in streams were updated with Ambient Water Quality Monitoring Network data from 2006 through 2010. Because there were no new fecal coliform samples collected in lakes since the last report, no new assessments of *primary contact* use or *secondary contact* use were made for inland lakes.

Assessments of *fish consumption* use were generally updated with Fish Contaminant Monitoring Program data from 2009 through 2010. In some cases older data may also have been used.

*Aquatic life* use and *aesthetic quality* use in lakes were updated with Ambient Lake Monitoring Program and Illinois Clean Lakes Monitoring Program data from 2009 through 2010.

Public and food processing water supply use in streams was updated from a variety of data sources covering a period of 2001 through 2010. The same is true for inland lakes except that some updates may involve data as old as 1999.

Non-agency data sources such as the Lake County Health Department, the City of Chicago, the Metropolitan Water Reclamation District of Greater Chicago, the U.S. Geological Survey, TMDL contractors and others were also used for the assessment of various uses and water bodies.

### **Solicitation of Information**

For assessing Illinois surface waters, Illinois EPA routinely considers data from three outside sources including: biological data (from streams) collected by the Illinois Department of Natural Resources as part of the Cooperative Intensive Basin Survey program; physicochemical water data provided by the city of Chicago for Lake Michigan (data from the city of Chicago were not received for this cycle); and physicochemical water data provided by the Lake County Public Health Department (inland lake data). We also retrieve data from the United States Geological Survey's Long Term Resource Monitoring Program (<http://www.umesc.usgs.gov>) that focuses on the Upper Mississippi River and from the Survey's National Stream Water Quality Network monitoring program (<http://nwis.waterdata.usgs.gov>) for use in assessments.

On May 11, 2011, Illinois EPA updated the “*Guidance for Submission of Surface Water Data For Consideration in Preparing the 2012 Integrated Report on Illinois Water Quality, including the List of Clean Water Act Section 303(d) Impaired Waters*” and associated data-solicitation information on the Illinois Environmental Protection Agency website ([www.epa.state.il.us/water/water-quality/guidance.html](http://www.epa.state.il.us/water/water-quality/guidance.html)). The guidance describes the required format for data packages and associated quality assurance documentation and provides instructions on how and when (by July 15, 2011) to submit data for consideration for assessments in this report. Postcards requesting water quality monitoring data with reference to the submittal guidance on the web site were sent on May 12, 2011, to approximately 350 individuals and organizations representing watershed groups, wastewater facilities, environmental consultants, universities, environmental groups, governmental organizations, participants in various Illinois EPA workgroups and people who commented on previous 303(d) Lists.

Data sets and other information were received by July 15, 2011, from seven external organizations: the Rock River Water Reclamation District (water quality data), the Illinois State Water Survey – Fox River Study Group (water quality data), the Lake County Health Department (inland lake data), the Alliance for the Great Lakes (volunteer Lake Michigan beach information), the Metropolitan Water Reclamation District of Greater Chicago (Water Quality data – Des Plaines, Chicago, Calumet River Basins, Upper Illinois Waterway), the Sierra Club – Rock River/DuPage River/Salt Creek Watersheds (volunteer phosphate, nitrate, dissolved oxygen data), and the Conservation Foundation – DuPage River/Salt Creek Watershed Workgroup (water quality, biological and habitat data – Salt Creek and West Branch DuPage River watersheds).

Information and data that met Illinois EPA Quality Assurance/Quality Control requirements were evaluated and considered for assessments in this report. Not all of the data from each of the



above organizations were used for assessments. In some cases there were insufficient or questionable data, inaccurate or confusing location information, or data that were not in the requested format.

Information or data sets that were not used for this report include:

Alliance for the Great Lakes: While Illinois EPA commends the volunteers on their efforts to record a variety of beach information, such as number of garbage cans/recycle bins, litter, wildlife, weather conditions, wave height, recreational activities, other general observations and some limited field tests for *Escherichia coli*, coliform bacteria and pH, much of this information was not considered to be either directly applicable or sufficiently reliable for the purpose of assessing designated uses of Lake Michigan waters (e.g., primary contact use). Illinois EPA relies on beach closing information that can be found on USEPA's webpage BEACON (Beach Advisory and Closing On-line Notification). This information is based on *Escherichia coli* samples collected daily by local agencies during the swimming season, generally Memorial Day through Labor Day. Primary contact was assessed per USEPA (1997) guidelines.

## **PART B: BACKGROUND INFORMATION**

### **B-1. Total Surface Waters**

Illinois has abundant water resources (Table B-1). The U. S. Geological Survey's National Hydrography Dataset (NHD 1:24,000 scale) shows approximately 119,244 miles of streams within the state's borders, including major rivers such as the Big Muddy, Cache, Des Plaines, Embarras, Fox, Illinois, Kankakee, Kaskaskia, Little Wabash, Rock, Sangamon, and Vermilion rivers. In addition, the NHD shows 911 miles of large rivers forming the state's western (Mississippi River), eastern (in part, Wabash River), and southern (Ohio River) borders. Throughout this document, we refer to all flowing waters of all sizes as streams.

More than 91,400 inland lakes and ponds exist in Illinois, 3,256 of which have a surface area of six acres or more (Illinois Department of Natural Resources 1999). The term inland lake is used for any Illinois lake other than Lake Michigan and its bays/harbors. About three-fourths of Illinois' inland lakes are man-made, including dammed stream and side-channel impoundments, strip-mine lakes, borrow pits, and other excavated lakes. Natural lakes include glacial lakes in the northeastern counties, sinkhole ponds in the southwest, and oxbow and backwater lakes along major rivers.

Illinois is bordered by one of the Great Lakes, Lake Michigan. The state has jurisdiction over approximately 1,526 square miles of Lake Michigan open water and 63 miles of Lake Michigan shoreline, bordering Cook and Lake counties in the northeastern corner of the state. Lake Michigan is the third largest of the Great Lakes and is the largest body of fresh water located entirely within the boundaries of the United States. With the exception of the polar ice caps, the Great Lakes form the largest freshwater system on earth.

**Table B-1. Illinois Atlas.**

<b>Topic</b>	<b>Value</b>	<b>Scale</b>	<b>Source</b>
State Population in year 2010	12,830,632		US Census Bureau
State Surface Area (sq. mi.)	56,250		
Major Watersheds	33		USGS
Total Stream Miles	119,244	1:24,000	NHD
Interior Stream Miles	118,333	1:24,000	NHD
Perennial Streams	25,019	1:24,000	NHD
Intermittent Streams	78,245	1:24,000	NHD
Ditches and Canals	3676	1:24,000	NHD
Other	11,393	1:24,000	NHD
Border Stream Miles	911	1:24,000	NHD
Mississippi River	582	1:24,000	NHD
Ohio River	131	1:24,000	NHD
Wabash River	198	1:24,000	NHD
Inland Lakes and Ponds	91,456	(1)	(1)
Total Acreage	318,477	(1)	(1)
Total Inland Lakes (6 acres and more)	3,256	(1)	(1)
Total Inland Lake Acreage (6 acres and more)	253,224	(1)	(1)
Publicly Owned Inland Lakes	1,279	(1)	(1)
Publicly Owned Lake Acreage	154,333	(1)	(1)
Inland Lakes over 5,000 Acres	4	(1)	(1)
Acreage of Inland Lakes over 5,000 Acres	61,545	(1)	(1)
Lake Michigan		(1)	(1)
Illinois Shoreline Miles	63	(1)	(1)
Illinois Square Miles	1,526	(1)	(1)
Total Shallow Water Wetlands Acreage	720,000	(1)	(1)

NHD = National Hydrography Dataset

1. 1999 Inventory of Illinois Surface Water Resources, Illinois Department of Natural Resources, Division of Fisheries, April 2000

## B-2. Surface Water Pollution Control Program

### Illinois Surface Water Quality Standards

Water pollution control programs are designed to protect the beneficial uses of the water resources of the state. Each state has the responsibility to set water quality standards that protect these beneficial uses, also called “designated uses.” Illinois waters are designated for various uses including aquatic life, wildlife, agricultural use, primary contact (e.g., swimming, water skiing), secondary contact (e.g., boating, fishing), industrial use, public and food-processing water supply, and aesthetic quality. Illinois’ water quality standards provide the basis for assessing whether the beneficial uses of the state’s waters are being attained.

The Illinois Pollution Control Board is responsible for setting water quality standards to protect designated uses. The Illinois EPA is responsible for developing scientifically based water quality standards and proposing them to the Illinois Pollution Control Board for adoption into state rules and regulations. The federal Clean Water Act requires the states to review and update water quality standards every three years. Illinois EPA, in conjunction with USEPA, identifies and prioritizes those standards to be developed or revised during this three-year period.

The Illinois Pollution Control Board has established four primary sets (or categories) of narrative and numeric water quality standards for surface waters. The standards are available at the Pollution Control Board website:

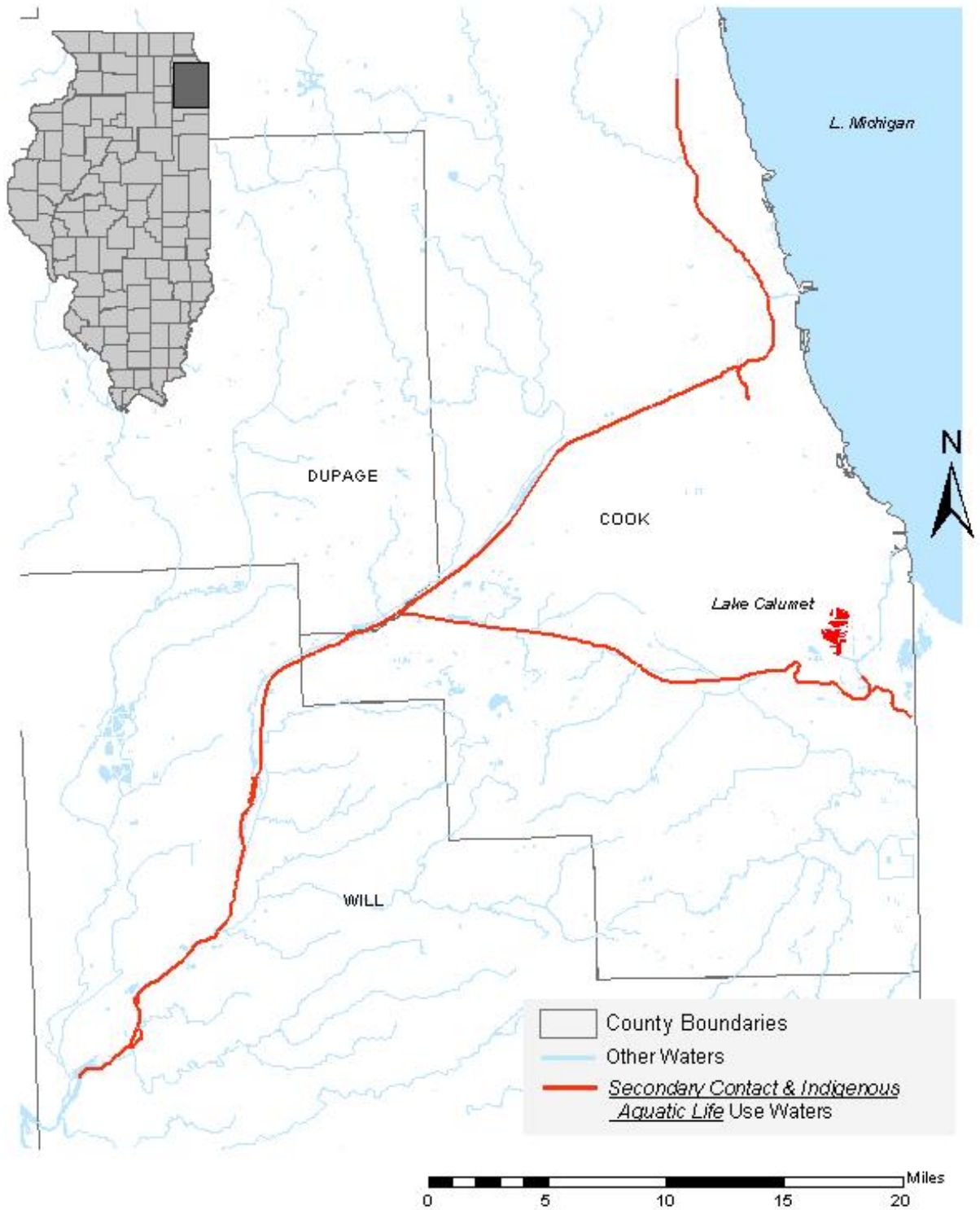
<http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>. Each set of standards is intended to help protect various designated uses established for each category (Table B-2).

- *General Use Standards* (35 Ill. Adm. Code Part 302, Subpart B) - These standards apply to almost all waters of the state and are intended to protect aquatic life, wildlife, agricultural, primary contact, secondary contact, and most industrial uses. *Primary contact* use is defined as “any recreational or other water use in which there is prolonged and intimate contact with the water [where the physical configuration of the water body permits it] involving considerable risk of ingesting water in quantities sufficient to pose a significant health hazard, such as swimming and water skiing” (35 Ill. Adm. Code 301.355). Secondary contact is “any recreational or other water use in which contact with the water is either incidental or accidental and in which the probability of ingesting appreciable quantities of water is minimal, such as fishing, commercial and recreational boating, and any limited contact incident to shoreline activity” (35 Ill. Adm. Code 301.380). These General Use standards are also designed to ensure the aesthetic quality of the state’s aquatic environment and to protect human health from disease or other harmful effects that could occur from ingesting aquatic organisms taken from surface waters of the state.
- *Public and Food Processing Water Supply Standards* (35 Ill. Adm. Code Part 302, Subpart C) - These standards protect surface waters of the state for human consumption or for processing of food products intended for human consumption. These standards apply at any point at which water is withdrawn for treatment and distribution as a potable water supply or for food processing.

- *Secondary Contact and Indigenous Aquatic Life Standards* (35 Ill. Adm. Code 302, Subpart D) - These standards are intended to protect limited uses of those waters not suited for general use activities but are nonetheless suited for secondary contact uses and capable of supporting indigenous aquatic life limited only by the physical configuration of the body of water, characteristics, and origin of the water and the presence of contaminants in amounts that do not exceed these water quality standards. Secondary Contact and Indigenous Aquatic Life standards apply only to waters in which the General Use standards and the Public and Food Processing Water Supply standards do not apply: about 86 miles of canals, channels and modified streams and Lake Calumet (Figure B-1), in northeastern Illinois (35 Ill. Adm. Code 303.441). These include:
  - a) The Chicago Sanitary and Ship Canal;
  - b) The Calumet-Sag Channel;
  - c) The Little Calumet River from its junction with the Grand Calumet River to the Calumet-Sag Channel;
  - d) The Grand Calumet River;
  - e) The Calumet River, except the 6.8 mile segment extending from the O'Brien Locks and Dam to Lake Michigan;
  - f) Lake Calumet;
  - g) The South Branch of the Chicago River;
  - h) The North Branch of the Chicago River from its confluence with the North Shore Channel to its confluence with the South Branch;
  - i) The Des Plaines River from its confluence with the Chicago Sanitary and Ship Canal to the Interstate 55 bridge; and
  - j) The North Shore Channel, excluding the segment extending from the North Side Sewage Treatment Works to Lake Michigan.
  
- *Lake Michigan Basin Water Quality Standards* (35 Ill. Adm. Code 302, Subpart E) - These standards protect the beneficial uses of the open waters, harbors, waters within breakwaters, and the waters within Illinois jurisdiction tributary to Lake Michigan, except for the Chicago River, North Shore Channel, and Calumet River.

Illinois' Groundwater Quality Standards are discussed in Volume II.

**Figure B-1. Waters in which “Secondary Contact and Indigenous Aquatic Life Water Quality Standards” Apply.**



**Table B-2. Illinois Designated Uses and Applicable Water Quality Standards.**

<b>Illinois EPA Designated Uses Assessed in 2012</b>	<b>Illinois Waters in which the Designated Use and Standards Apply<sup>(1)</sup></b>	<b>Applicable Illinois Water Quality Standards</b>
<i>Aquatic Life</i>	Streams, Inland Lakes	General Use Standards
	Lake Michigan-basin waters	Lake Michigan Basin Standards
<i>Aesthetic Quality</i>	Streams, Inland Lakes	General Use Standards
	Lake Michigan-basin waters	Lake Michigan Basin Standards
<i>Indigenous Aquatic Life</i>	Specific Chicago Area Waters (Figure B-1)	Secondary Contact and Indigenous Aquatic Life Standards
<i>Primary Contact</i>	Streams, Inland Lakes	General Use Standards
	Lake Michigan-basin waters	Lake Michigan Basin Standards
<i>Secondary Contact</i>	Streams, Inland Lakes	General Use Standards
	Lake Michigan-basin waters	Lake Michigan Basin Standards
	Specific Chicago Area Waters (Figure B-1)	Secondary Contact and Indigenous Aquatic Life Standards
<i>Public and Food Processing Water Supply</i>	Streams, Inland Lakes, Lake Michigan-basin waters	Public and Food Processing Water Supply Standards
<i>Fish Consumption</i>	Streams, Inland Lakes	General Use Standards (Human Health)
	Lake Michigan-basin waters	Lake Michigan Basin Standards (Human Health)
	Specific Chicago Area Waters (Figure B-1)	Secondary Contact and Indigenous Aquatic Life Standards

1. As defined in 35 Ill. Adm. Code 302.201 and 303. <http://www.ipcb.state.il.us/SLR/PCBandIEPAEnvironmentalRegulations-Title35.asp>

## **Narrative Standards and Antidegradation Regulations**

Water quality standards generally consist of three components: designated uses, a set of numeric and narrative criteria to protect those uses, and an antidegradation statement. In Illinois, the antidegradation statement (35 Ill. Adm. Code 302.105) is separate and covers all designated uses. This component of Illinois' water quality standards describes regulations which protect "*existing uses of all waters of the State of Illinois, maintain the quality of waters with quality that is better than water quality standards, and prevent unnecessary deterioration of waters of the State.*"

All Illinois water quality standards include a narrative description of their intent, and nearly all also have associated numeric components for applying the concepts of the narrative component. For example, narrative language in the General Use standard at 35 Ill. Adm. Code 302.210 protects against toxic substances, "harmful to human health, or to animal, plant or aquatic life." A well-defined quantitative methodology then follows for how to derive numeric criteria intended to provide this protection. Only a few Illinois water-quality standards are exclusively narrative, i.e., having no explicit numeric component in the standard to apply them. For example, the standard at 35 Ill. Adm. Code 302.203 called "Offensive Conditions" simply comprises language that prohibits "sludge or bottom deposits, floating debris, visible oil, odor, plant or algal growth, color or turbidity of other than natural origin" in all "general use" waters of the state. Because of revisions that were made to 35 Ill. Adm. Code 302.203, 302.403 and 302.515 by the Illinois Pollution Control Board in 1990 and 1997, these exclusively narrative standards apply only to the protection of aesthetic quality in Illinois waters.

### **Derived Water Quality Criteria**

The narrative standards in Title 35 of the Illinois Administrative Code, Section 302.210 and in Subpart F for General Use Waters and at 302.540 and elsewhere in Subpart E allow the Illinois EPA to derive numeric water quality criteria values for any substance that does not already have a numeric standard in the Illinois Pollution Control Board regulations. These criteria serve to protect aquatic life, human health or wildlife, although wildlife based criteria have not yet been derived. Illinois EPA derived criteria can be found at following the web site: <http://www.epa.state.il.us/water/water-quality-standards/water-quality-criteria.html>.

### **Proposed Revisions to the Secondary Contact and Indigenous Aquatic Life Standards**

These standards currently apply to portions of the Chicago, Calumet and Lower Des Plaines River drainages which were altered, in various stages during the mid 1800s into the mid 1900s, to promote commercial navigation and to eliminate untreated sewage from flowing into Lake Michigan. These waters were greatly impacted by hydromodification, alteration in flow, and storm water and waste water discharges from the urban development of the Chicago metropolitan area. At the time of standards development it was believed these waters could not meet the interim goal of the Clean Water Act. The Secondary Contact and Indigenous Aquatic Life Standards were intended to provide some level of protection for these highly modified waters which were not suited for General Use activities.



Since the implementation of the standards in the 1970s, water quality improved and questions arose as to the potential of these waters and what level of protection they should receive. Two separate Use Attainability Analyses (UAA) were conducted; one on the lower Des Plaines River (AquaNova International, Ltd. and Hey & Associates, Inc. 2003), and one on the Chicago Area Waterway System (Camp, Dresser and McKee 2007). The main purpose of the UAAs was to determine the potential of these waters with respect to the aquatic-life and recreational goals of the Clean Water Act.

Illinois EPA used the two UAAs to form a single rulemaking proposal and on October 26, 2007, filed a rulemaking notice with the Illinois Pollution Control Board. The result is an exhaustive and detailed rulemaking proposal which includes changes in definitions, use designations, and waterbody delineations. The proposal also includes changes to Part 302, Subparts A and D which replace some existing water quality standards with new standards to protect newly defined uses. Finally, changes are proposed to Part 304 that address effluent limitations for bacteria discharges. The complete proposal can be found on the Illinois Pollution Control Board website at <http://www.ipcb.state.il.us/documents/dsweb/Get/Document-59147/>.

### **B-3. Cost/Benefit Assessment**

Section 305(b) requires the state to report on the economic and social costs and benefits necessary to achieve Clean Water Act objectives. Information on costs associated with water quality improvements is complex, and not readily available for developing a complete cost/benefit assessment. The individual program costs of pollution control activities in Illinois, the general surface water quality improvements made, and the average groundwater protection program costs follow.

#### **Cost of Pollution Control and Water Protection Activities**

The Illinois EPA Bureau of Water distributed a total of \$293.3 million in loans during 2010 for construction of municipal wastewater treatment facilities. Other Water Pollution Control program and Groundwater/Source Water Protection costs for Bureau of Water activities conducted in 2010 are summarized in Table B-3.

**Table B-3. Water Pollution Control Program Costs for the Illinois Environmental Protection Agency’s Bureau of Water, 2010.**

<b>Activity</b>	<b>Total</b>
Monitoring	\$5,414,600
Planning	\$1,537,200
Point Source Control Programs	\$14,346,900
Nonpoint Source Control Programs	\$9,705,300
Groundwater/Source-Water Protection	\$2,096,300
<b>Total</b>	<b>\$33,100,300</b>

### **General Surface Water Quality Improvements**

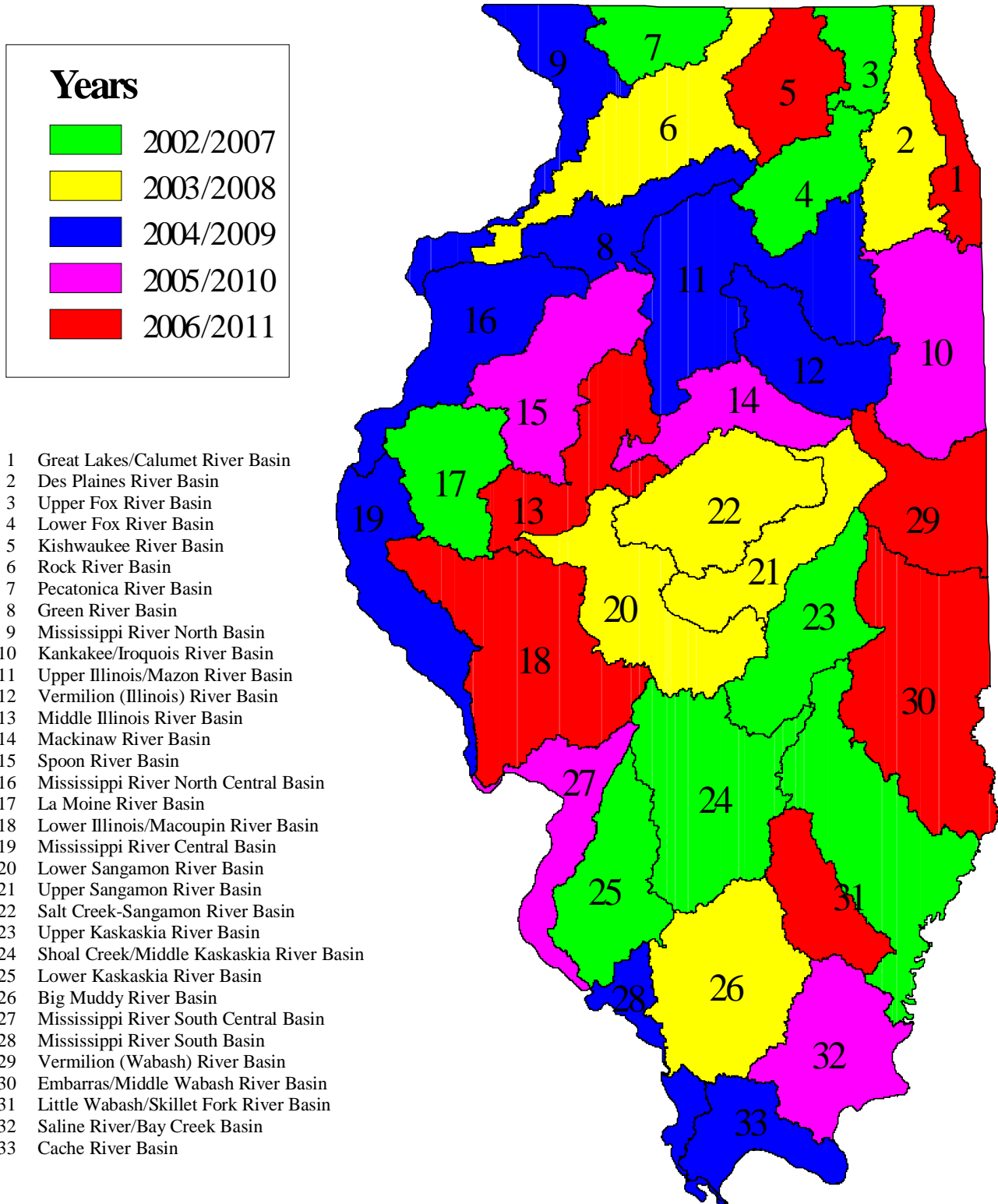
Economic benefits of water quality improvements, while difficult to quantify, include increased opportunities for water-based recreational activities, enhanced commercial and sport fisheries, recovery of damaged aquatic environments, and reduced costs of water treatment to various municipal and industrial users. While assessment methods have improved over time, making comparisons with previous years’ assessments difficult to interpret, the summary of attainment of *aquatic life* use in streams and inland lakes indicates improvement in these waters. The number of assessed stream miles reported in good condition has improved from 34.7 percent in 1972 to 62.2 percent in 2012, while during that same period, the miles reported in poor condition declined from 11.3 percent to 5.7 percent. The lake acreage assessed in good condition for *aquatic life* use has also improved from 17.8 percent in 1972 to 92.7 percent in 2012. During the same time period, the lake acreage assessed in poor condition has declined from 27.8% in 1972 to 0.0 percent in 2012. Some of this increase in the percent of fully supported lake acres may be due in part to a change in the assessment status of a relatively few large lakes from not assessed to fully supporting.

## **PART C: SURFACE WATER MONITORING AND ASSESSMENT**

### **C-1. Monitoring Program**

Illinois EPA's "Surface Water Monitoring Strategy" (Illinois EPA 2007) provides a detailed discussion of all agency monitoring programs. Field, laboratory, and data-management procedures are explained in the Illinois EPA Bureau of Water's "Quality Assurance Project Plan" (Illinois EPA 1994). Specific programs that contribute data to the assessment of streams include the Ambient Water Quality Monitoring Network, the Pesticide Monitoring Subnetwork, Facility-Related Stream Surveys, Intensive Basin Surveys (Figure C-1) and the Fish Contaminant Monitoring Program. Programs that contribute data to inland lake assessments include the Ambient Lake Monitoring Program, Clean Lakes Program Intensives and the Volunteer Lake Monitoring Program. The Lake Michigan Monitoring Program provides data for the assessment of Lake Michigan. More specific information regarding all of these programs can be found in the Surface Water Monitoring Strategy cited above at <http://www.epa.state.il.us/water/water-quality/monitoring-strategy/2007-2012/index.html>.

**Figure C-1. IEPA/IDNR Intensive Basin Survey Schedule, 2002-2011.**



## C-2. Assessment Methodology

This section explains how Illinois EPA uses various criteria (including, but not limited to, Illinois water quality standards) to assess the level of support (attainment) of the following applicable designated uses in the waters of the state: aquatic life, indigenous aquatic life, fish consumption, primary contact, secondary contact, public and food processing water supply and aesthetic quality. Assessments of designated uses are based on water-body-specific monitoring data believed to accurately represent existing resource conditions. The methodology for the assessment of use attainment and causes of impairment is explained below for each use and each water body type. At the end of Section C-2, we explain guidelines for identifying potential sources of impairment.

### Water Body Segments

Illinois EPA uses the National Hydrography Dataset (1:24,000 scale) as the basis for mapping and calculating the length of streams. Mapping and area calculations of inland lakes and Lake Michigan are based on Illinois data (see Table B-1). While assessments of designated uses are based on data from individual monitoring stations, the data are extrapolated to represent larger water body segments (i.e., a stream segment, an inland lake, an open water area in Lake Michigan), also called assessment units. Assessment units delineated for aquatic life use are typically used as the basis for all other assessed uses.

For streams, monitoring data are extrapolated to linear segments depending on the size of the stream (USEPA 1997). Assessments of aquatic life use typically apply approximately 10 miles upstream and downstream from the sampling site for wadable streams, about 25 miles upstream and downstream for unwadable streams (i.e., generally  $\geq 7^{\text{th}}$  order,  $\geq 3.5$  ft. average depth and fish sampled with an electrofishing boat) and approximately 50 miles upstream and downstream for large rivers, i.e., Illinois and Wabash rivers. However, the final extent of any particular segment is determined by considering significant influences such as point or nonpoint source inputs; changes in watershed characteristics such as land use; changes in riparian vegetation, stream banks, slope or channel morphology; stream confluence or diversions; or hydrologic modifications such as channelization or dams. This process can result in segments that are either longer or shorter than the general numeric guidelines above. On the Mississippi River, the segments mostly reflect a September 2003 interstate memorandum of understanding between five states (Illinois, Iowa, Minnesota, Missouri and Wisconsin) designed to improve the assessment process on the Mississippi River (UMRBA 2003). <http://www.umrba.org/wq.htm>. On the Ohio River, segmentation is based on Ohio River Sanitation Commission assessments.

In the case of lakes, monitoring data are typically used to assign an assessment to the entire lake acreage as a single assessment unit.

Assessments of fish consumption use are generally extrapolated to include the entire named water body.

Changes made to previous assessment units are described in Appendix D.

### **Levels of Use Attainment**

The Illinois EPA determines the resource quality of each assessment unit by determining the level of support (i.e., attainment) of each applicable designated use. For each assessment unit and for each designated use applicable to that assessment unit, an Illinois EPA assessment concludes one of two possible use-support levels: “Fully Supporting” or “Not Supporting.” Fully Supporting means that the designated use is attained; Not Supporting means the use is not attained. To facilitate communicating these results, Illinois EPA also refers to Fully Supporting status (for a use) as Good resource quality; Not Supporting status is called Fair or Poor resource quality, depending on the degree to which the use is not attained. Uses determined to be Not Supporting are called “impaired,” and waters that have at least one use assessed as Not Supporting are also called impaired. For each impaired use in each assessment unit, Illinois EPA attempts to identify potential causes and sources of the impairment as explained below.

### **Aquatic Life - Streams**

*Aquatic life* use assessments in streams are typically based on the interpretation of biological information, physicochemical water data and physical-habitat information from the Intensive Basin Survey, Ambient Water Quality Monitoring Network or Facility-Related Stream Survey programs. The primary biological measures used are the fish Index of Biotic Integrity (fIBI; Karr et al. 1986; Smogor 2000, 2005), the macroinvertebrate Index of Biotic Integrity (mIBI; Tetra Tech 2004) and the Macroinvertebrate Biotic Index (MBI; Illinois EPA 1994). Physical-habitat information used in assessments includes quantitative or qualitative measures of stream-bottom composition and qualitative descriptors of channel and riparian conditions. Physicochemical water data used include measures of “conventional” parameters (e.g., dissolved oxygen, pH and temperature), priority pollutants, non-priority pollutants, and other pollutants (USEPA 2002 and [www.epa.gov/waterscience/criteria/wqcriteria.html](http://www.epa.gov/waterscience/criteria/wqcriteria.html)). In a minority of streams for which biological information is unavailable, *aquatic life* use assessments are based primarily on physicochemical water data. Physicochemical data and habitat information play primary roles in identifying potential causes and sources of *aquatic life* use impairment.

Table C-1 shows a decision matrix which illustrates how biological data (fIBI, mIBI, and MBI), physicochemical water data (i.e., water chemistry), and physical-habitat information are integrated and interpreted to guide the assessment of *aquatic life* use.

All biological indices are divided into three ranges: a range which indicates no impairment; a range which indicates moderate impairment, and, a range which indicates severe impairment (Table C-2). Water-chemistry data are also evaluated to determine whether the potential for impairment of *aquatic life* use is indicated (Table C-3). In addition, several conditions of physical habitat are used to indicate the potential for impairment of *aquatic life* use (Table C-4).

When all available data indicate no impairment, the stream segment is considered fully supporting *aquatic life* use. In general, when both fish and macroinvertebrate indicators are available for a site and each indicator shows a similar level of impairment, the attainment

decision is based primarily on this concordant information. If either biological indicator shows severe impairment, the attainment decision is based primarily on a worst case emphasis.

For assessing attainment of *aquatic life* use in streams, direct reliance on information-rich biological indicators over indirect and sometimes simplistic comparisons of physicochemical water quality criteria is a useful and widely recommended approach (Karr and Dudley 1981; Yoder and Rankin 1995; Karr 1991; Yoder and Rankin 1998; Hall and Giddings 2000; National Research Council 2001). Much more than physicochemical water data, biological indicators--such as a fish Index of Biotic Integrity--provide direct, reliable measures of aquatic-community health and facilitate detection of cumulative impacts on aquatic life from multiple stressors (e.g., Norton et al. 2000). By relying more on biological indicators than on less-reliable surrogates (e.g., water chemistry), our assessments of *aquatic life* use achieve their primary purpose: to determine the degree to which a water body provides for the protection and propagation of fish, shellfish, and wildlife (i.e., the Clean Water Act's interim aquatic life goal). In these terms, an Illinois EPA assessment conclusion of Full Support for *aquatic life* use indicates conditions that meet the Clean Water Act's interim aquatic life goal.

Water chemistry and habitat data are used to help determine the attainment status: 1) where only one biological assemblage is available, 2) where two biological assemblages may indicate different levels of impairment, or 3) occasionally, when no biological data are available. Water-chemistry data (Table C-3) and habitat data (Table C-4) are used as corroborating evidence when one biological assemblage indicates fully supporting but another indicates moderate impairment. When only one biological assemblage (mIBI or fIBI) is available which indicates full support, an indication of severe water chemistry impairment overrides this single biological indicator. A limited amount of water chemistry data which indicates the potential for impairment may be used to determine non support of *aquatic life* use, but when biological data is unavailable, a conclusion of full support requires an amount of water chemistry data which represents a long period of time and a large suite of parameters. The dataset collected at the typical Ambient Water Quality Monitoring Network station is considered adequate for concluding full support.

When interpreting water chemistry data for assessing attainment of *aquatic life* use, we do not consider a single exceedance of a water quality criterion as indicative of impairment. Such an event does not account for at least two other aspects critical for determining how physicochemical conditions in water affect aquatic life: the frequency and duration of the exceedances (Barnett and O'Hagan 1997; National Research Council 2001). Illinois EPA uses "frequency of exceedance" guidelines (Table C-3) that better represent the true risk of impairment to aquatic life than do single-exceedance guidelines.

Illinois EPA's approach for assessing attainment of *aquatic life* use achieves a reasonable balance in minimizing the two possible types of assessment mistakes: incorrectly concluding that a use is being fully supported or incorrectly concluding that it is not. Inherent uncertainty exists in using water-monitoring information to assess the condition of water resources (Ward et al. 1990). Designing an assessment protocol exclusively to minimize the potential for making one of these mistakes necessarily results in a counteractive, increased vulnerability to the other type of mistake. Therefore, short of incorporating an in-depth analysis of the relative costs and benefits of decision mistakes—some of which are very difficult to quantify—the most reasonable

and practical assessment approach is one that results in an acceptably low and equal number of each type of mistake. In assessing attainment of *aquatic life* use, Illinois EPA tries to achieve this balance by recognizing and accommodating the greater information value of biological indicators over less informative, surrogate water-chemistry data or habitat data. Illinois EPA interprets water-chemistry data and habitat data as indicators of the potential for aquatic-life impairment, not as direct evidence of such. Consistent with this approach, we typically conclude *Fully Supporting* for situations in which two biological indicators indicate lack of impairment, despite any contraindication from surrogate data (see cells 1A and 4A in Table C-1).

However, Illinois EPA does recognize and accommodate uncertainty in our biological indicators by allowing for situations in which the potential for impairment, as indicated by water-chemistry or habitat data, is sufficient to conclude *Not Supporting* despite contraindication from a biological indicator. Specifically, if one biological indicator indicates *Fully Supporting* and the other indicates *Not Supporting*, the potential for impairment, as indicated by water-chemistry or habitat data, typically results in a decision of *Not Supporting* (see cells 1B, 2A, and 5A in Table C-1). In such situations, we judge that the combined information value of one biological indicator indicating impairment, plus corroborating water-chemistry or habitat data, provides sufficient evidence of actual impairment.

For situations in which one biological indicator indicates *Fully Supporting*, but no other biological indicator is available (see cells 1D, 4D, and 7A in Table C-1), we typically conclude *Fully Supporting*, unless sufficient contraindication is provided by surrogate data. In such situations, although our decision of *Fully Supporting* is based on less information than those in which we have two biological indicators, it nonetheless relies primarily on the superior information value of the single biological indicator relative to the surrogate data. Specifically, if a fish or macroinvertebrate IBI is the only available biological indicator and it indicates *Fully Supporting*, then typically we diverge from this conclusion only if water-chemistry data indicate a potential for severe impairment. If an MBI is the only available biological indicator and it indicates lack of impairment, we diverge from this conclusion if water-chemistry data indicate at least a potential for moderate impairment. We incorporate this distinction because, unlike an IBI score, an MBI score is designed to be sensitive only to a specific type of water-chemistry impact: organic pollution.

The last stage of the assessment process is a final review of the assessment conclusion (Table C-1, cell 8). In this review, Illinois EPA biologists carefully examine all available biological, water-chemistry and habitat data and also use their site-specific knowledge and other information about the environmental setting of the stream segment. This additional information includes field notes and observations, knowledge of the nature of the stream and its biological potential, the existence of potential sources of pollution, and riparian or watershed information. Based on this review, the biologist may modify the use-attainment decision indicated in any cell in Table C-1. For example, conflicting biological information may require case-specific interpretation, including analysis of possible error or ambiguity in an IBI score, especially when scores are near the threshold values in Table C-2. Also, physicochemical, physical-habitat and other information are examined for corroborating or refuting evidence of *aquatic life* use attainment. In some cases, after careful review, it may be determined that the current data are not adequate to make a new assessment. In these cases, the previous assessment status remains unchanged.



Illinois EPA believes that this final review helps improve the accuracy of our aquatic life use assessments.

**Table C-1. Decision Table for Assessing Attainment of Aquatic Life Use in Illinois Streams.** Each table cell shows the preliminary assessment conclusions based primarily on biological data: fish Index of Biotic Integrity (fIBI), macroinvertebrate Index of Biotic Integrity (mIBI), and Macroinvertebrate Biotic Index (MBI). See Table C-2 for how to interpret these biological indicators. See Tables C-3 and C-4 for how to interpret surrogate water-chemistry data or habitat data. The final review in table cell 8 applies to every preliminary assessment conclusion.

<b>Biological Indicator Indicates:</b>	<b>A. fIBI Indicates No Impairment fIBI <math>\geq</math> 41</b>	<b>B. fIBI Indicates Moderate Impairment fIBI &lt; 41 and &gt; 20</b>	<b>C. fIBI Indicates Severe Impairment fIBI <math>\leq</math> 20</b>	<b>D. fIBI is Unavailable</b>
<b>1. mIBI Indicates No Impairment mIBI <math>\geq</math> 41.8</b>	<i>Fully Supporting (Good)</i>  (Water chemistry and other data are considered during final review) (See cell 8 below.)	If water-chemistry data or habitat data indicate a potential for impairment, then <i>Not Supporting (Fair)</i> . Otherwise, <i>Fully Supporting (Good)</i> .	<i>Not Supporting (Poor)</i>	If water-chemistry data indicate a potential for severe impairment, then <i>Not Supporting (Fair)</i> .  Otherwise, <i>Fully Supporting (Good)</i> .
<b>2. mIBI Indicates Moderate Impairment mIBI &lt; 41.8 and &gt; 20.9</b>	If water-chemistry data or habitat data indicate a potential for impairment, then <i>Not Supporting (Fair)</i> . Otherwise, <i>Fully Supporting (Good)</i> .	<i>Not Supporting (Fair)</i>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Fair)</i>
<b>3. mIBI Indicates Severe Impairment mIBI <math>\leq</math> 20.9</b>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Poor)</i>
<b>4. mIBI is Unavailable and MBI Indicates No Impairment MBI <math>\leq</math> 5.9</b>	<i>Fully Supporting (Good)</i>	<i>Not Supporting (Fair)</i>	<i>Not Supporting (Poor)</i>	If water-chemistry data indicate a potential for moderate impairment, then <i>Not Supporting (Fair)</i> .  If water-chemistry data and sufficient habitat data <sup>1</sup> indicate no impairment, then <i>Fully Supporting (Good)</i> .  Otherwise, no assessment is made <sup>2</sup> .

Biological Indicator Indicates:	A. fIBI Indicates No Impairment fIBI $\geq$ 41	B. fIBI Indicates Moderate Impairment fIBI < 41 and > 20	C. fIBI Indicates Severe Impairment fIBI $\leq$ 20	D. fIBI is Unavailable
<b>5. mIBI is Unavailable and MBI Indicates Moderate Impairment</b> MBI > 5.9 and $\leq$ 8.9	If water-chemistry data or habitat data indicate a potential for impairment, then <i>Not Supporting (Fair)</i> . Otherwise, <i>Fully Supporting (Good)</i> .	<i>Not Supporting (Fair)</i>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Fair)</i>
<b>6. mIBI is Unavailable and MBI Indicates Severe Impairment</b> MBI > 8.9	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Poor)</i>	<i>Not Supporting (Poor)</i>
<b>7. mIBI and MBI are Unavailable</b>	If water-chemistry data indicate a potential for severe impairment, then <i>Not Supporting (Fair)</i> .  Otherwise, <i>Fully Supporting (Good)</i> .	<i>Not Supporting (Fair)</i>	<i>Not Supporting (Poor)</i>	If water-chemistry data indicate a potential for moderate impairment, then <i>Not Supporting (Fair)</i> .  If water-chemistry data indicate a potential for severe impairment, then <i>Not Supporting (Poor)</i> .  If sufficient water-chemistry data <sup>3</sup> and sufficient habitat data <sup>1</sup> indicate no impairment, then <i>Fully Supporting (Good)</i> .  Otherwise, no assessment is made <sup>2</sup> .
<b>8. Final review using site-specific knowledge and considering all available biological, water-chemistry, habitat and other information.</b> This review considers factors such as the extent to which biological-indicator scores exceed or fall short of impairment thresholds, the type and degree of water quality standard exceedances, the type and degree of habitat degradation, and the presence or absence of pollution sources. Based on this review, the biologist may modify the preliminary use-attainment decision. In some cases, after careful review, it may be determined that current data are not adequate to make a new assessment. In these cases the previous assessment status remains unchanged.				

1. “*Sufficient habitat data*” means a dataset at least as representative of physical-habitat conditions as the dataset that is typically available from an Intensive Basin Survey. For a relatively few waters, assessments of *aquatic life* use as *Fully Supporting* may not include consideration of habitat data because appropriate physical-habitat indicators have not yet been fully developed or conditions prevented comprehensive habitat measurements or observations. Typically, these are large-stream locations.
2. If a previous assessment exists, it remains unchanged.
3. “*Sufficient water chemistry data*” means a dataset at least as representative of water-chemistry conditions as the three-year dataset that is typically available from an Ambient Water Quality Monitoring Network station.

**Table C-2. Guidelines for Using Biological Information in Table C-1 to Assess Aquatic Life Use Attainment in Streams**

	<b>No Impairment</b>	<b>Moderate Impairment</b>	<b>Severe Impairment</b>
<b>Biological Indicator</b>	<b>Fully Supporting <u>Aquatic Life</u> Use (Good Resource Quality)</b>	<b>Not Supporting <u>Aquatic Life</u> Use (Fair Resource Quality)</b>	<b>Not Supporting <u>Aquatic Life</u> Use (Poor Resource Quality)</b>
Fish Index of Biotic Integrity (fIBI)	fIBI $\geq$ 41	fIBI < 41 and > 20	fIBI $\leq$ 20
Macroinvertebrate Index of Biotic Integrity (mIBI)	mIBI $\geq$ 41.8	mIBI < 41.8 and > 20.9	mIBI $\leq$ 20.9
Macroinvertebrate Biotic Index <sup>1</sup> (MBI)	MBI $\leq$ 5.9	MBI > 5.9 and $\leq$ 8.9	MBI > 8.9

1. When the mIBI is available, the MBI is not used independently to assess attainment of aquatic life use.

**Table C-3. Guidelines for Using Water-Chemistry Data in Table C-1 to Indicate the Potential for Impairment of Aquatic Life Use in Streams**

Number of Observations <sup>1</sup>	Type of Parameter	Type of Water Quality Standard	Water Chemistry Condition Indicating Potential for Moderate Impairment of <i>Aquatic Life</i> Use <sup>2</sup>	Water Chemistry Condition Indicating Potential for Severe Impairment of <i>Aquatic Life</i> Use <sup>2</sup>
Ten or more observations are available for the applicable water-chemistry parameter	Toxic <sup>3</sup>	Acute	For any single parameter, two observations exceed the applicable standard <sup>4</sup> .	For any single parameter, three or more observations exceed the applicable standard.
		Chronic	For any single parameter, there is one exceedances of the applicable standard <sup>5</sup> .	For any single parameter, there are two or more independent exceedances of the applicable standard <sup>5</sup> .
	Nontoxic <sup>6</sup>	Other	For any single parameter, more than 10% but no more than 25% of observations exceed the applicable standard; or, there is one exceedance of any standard that requires multiple observations to apply.	For any single parameter, more than 25% of observations exceed the applicable standard; or, there are two or more exceedances of any standard that requires multiple observations to apply.
Fewer than 10 observations are available for the applicable water-chemistry parameter	Toxic <sup>3</sup>	Acute	Among all parameters, one observation exceeds an applicable standard.	Among all parameters, two or more observations exceed an applicable standard.
		Chronic	Among all parameters, there is one exceedance of an applicable standard <sup>5</sup> .	Among all parameters, there are two or more independent exceedances of an applicable standard <sup>5</sup> .
	Nontoxic <sup>6</sup>	Other	Among all parameters, two observations exceed an applicable standard.	Among all parameters, three or more observations exceed an applicable standard.

1. The most recent consecutive three years of data are used. It is not necessary that observations be available for every parameter of each type; the assessment is based on available data. As used in Table C-1, “*sufficient water chemistry data*” means a dataset at least as representative of water-chemistry conditions as the three-year dataset that is typically available from an Ambient Water Quality Monitoring Network station.
2. If conditions in at least one table cell apply, then the potential for impairment is indicated.
3. Includes 2, 4-D, alachlor, atrazine, ammonia, arsenic, barium, benzene, cadmium, chloride, chlorine, chromium (hexavalent and trivalent), copper, cyanazine, cyanide, dicamba, endrin, ethylbenzene, fluoride, iron, lead, manganese, mercury, metolachlor, metribuzin, nickel, selenium, silver, sulfate, terbufos, toluene, xylenes, and zinc or any parameter with an acute or chronic aquatic life criteria derived under 35 IAC 302.210. If no specific chronic water quality standard applies, the standard is interpreted as an acute one.
4. Hereafter in this table, “*applicable standard*” refers to an Illinois General Use Water Quality Standard, 35 IAC 302.208, 302.212 and 303.444 and 35 IAC 303.311 through 303.445) or an aquatic life criterion derived according to 35 IAC 302.210 (<http://www.epa.state.il.us/water/water-quality-standards/>).
5. Chronic standards are applied consistent with 35 IAC 302.208, 302.210, 302.212, and 303.444 as follows. If the chronic standard is exceeded for one or more combinations of four consecutive observations, then the water chemistry condition indicates the potential for impairment of *aquatic life* use. If the chronic standard is exceeded for more than one *independent* set of four consecutive observations, then the water chemistry condition indicates the potential for severe impairment of *aquatic life* use. An *independent* set of four consecutive observations is one that does not share any observations with any other set of four consecutive observations.
6. Includes: water temperature, pH, and dissolved oxygen.

**Table C-4. Guidelines for Using Habitat Information in Table C-1<sup>(1)</sup> to Assess Attainment of Aquatic Life Use in Streams**

<b>Degraded Habitat Conditions Indicating the Potential for Impairment of <u>Aquatic Life</u> Use<sup>(2)</sup></b>	<b>Information Sources Used to Determine Degraded Habitat</b>
<p>Moderate to severe habitat alteration by channelization and dredging activities, removal of riparian vegetation, bank failure, heavy watershed erosion or alteration of flow regime (USEPA 1997).</p>	<p><u>Illinois EPA field observations and notes documenting:</u>                      new channelization; or,                      &gt;50% of riparian vegetation is denuded;                      or,                      heavy sediment deposition, or,                      the presence of dams/impoundments.</p> <p><u>A Qualitative Habitat Evaluation Index (Rankin 1989) assessment</u> indicating:                      instream cover is “nearly absent” (due to anthropogenic causes); or,                      there is “recent channelization/no recovery;” or,                      substrate quality indicates “Silt heavy,” or,                      there is no riparian width; or,                      bank erosion is “heavy/severe.”</p>

1. As used in Table C-1 “*sufficient habitat data*” means a dataset at least as representative of physical-habitat conditions as the dataset that is typically available from an Intensive Basin Survey.
2. If any of the conditions exist, the potential for impairment is indicated.

When a stream segment is determined to be Not Supporting *aquatic life* use, generally, one exceedance of an applicable Illinois water quality standard (related to the protection of aquatic life) results in identifying the parameter as a potential cause of impairment (Table C-5). Additional guidelines used to determine potential causes of impairment include site-specific standards (35 Ill. Adm. Code 303, Subpart C), or adjusted standards (published in the Illinois Pollution Control Board's *Environmental Register* at <http://www.ipcb.state.il.us/ecll/environmentalregister.asp>).

**Category 4C.** In some cases, biological data indicate that aquatic life use in streams is impaired but no pollutant cause of impairment is identified. If, after further review of all data, the assessor determines that the segment is attaining all water-quality standards and is not impaired by any pollutant, the segment is placed in category 4C, depending on the results of other use-attainment assessments (see Section C-3, Five-Part Categorization of Surface Waters, and Appendix A-8. In each of these cases, water data is available but reveals no violation of an Illinois Water Quality Standard. Illinois EPA does not place water bodies in Category 4C unless sufficient water chemistry data is available for review. In addition, the assessor considers all of the information related to the segment, including the amount of water-chemistry data available, the nature of the stream, the degree of impairment, the existence of potential pollution sources, NPDES permits, other relevant watershed information, and whether the impairment is explained

by the presence of degraded habitat or other non-pollutant causes. If the assessor judges that an unidentified pollutant is contributing to the impairment, then Cause Unknown is identified as an additional cause and the segment is placed in Category 5 (the 303(d) List).

**Table C-5. Guidelines for Identifying Potential Causes of Impairment of *Aquatic Life* Use in Illinois Streams**

<b>Potential Cause</b>	<b>Basis for Identifying Causes</b>
<b><u>Pesticides and other Organic Pollutants</u></b>	<b><u>Criteria based on Water Quality Standards</u></b> <sup>(1)</sup>
2,4-D	Acute: 100 µg/L <sup>(3)</sup> , Chronic: 8 µg/L <sup>(2)</sup>
Alachlor	Acute: 1100 µg/L <sup>(3)</sup>
alpha-BHC	Acute: 31 µg/L <sup>(3)</sup> , Chronic: 2.5 µg/L <sup>(2)</sup>
Atrazine	Acute: 82 µg/L <sup>(3)</sup> , Chronic: 9 µg/L <sup>(2)</sup>
Benzene	Acute: 4200 µg/L, Chronic: 860 µg/L <sup>(3)</sup>
Cyanazine	Acute: 370 µg/L <sup>(3)</sup> , Chronic: 30 µg/L <sup>(2)</sup>
Dicamba	Acute: 1500 µg/L <sup>(3)</sup> , Chronic: 150 µg/L <sup>(2)</sup>
Endrin	Acute: 160 µg/L <sup>(3)</sup> , Chronic: 33 µg/L <sup>(2)</sup>
Ethylbenzene	Acute: 150 µg/L, Chronic: 14 µg/L <sup>(3)</sup>
Metolachlor	Acute: 380 µg/L <sup>(2)</sup> , Chronic: 30.4 µg/L <sup>(2)</sup>
Metribuzin	Acute: 8.4 mg/L <sup>(2)</sup>
Terbufos	Acute: 0.024 µg/L <sup>(2)</sup>
Toluene	Acute: 2000 µg/L, Chronic: 600 µg/L <sup>(3)</sup>
Trifluralin	Acute: 26 µg/L <sup>(2)</sup> , Chronic: 1.1 µg/L <sup>(2)</sup>
Xylenes (total mixed)	Acute: 920 µg/L, Chronic: 360 µg/L <sup>(3)</sup>
<b><u>Metal Pollutants</u></b>	<b><u>Criteria based on Water Quality Standards</u></b> <sup>(1)</sup>
Arsenic	Acute: 360 µg/L (dissolved), Chronic: 190 µg/L (dissolved) <sup>(3)</sup>
Barium	Acute: 5000 µg/L <sup>(3)</sup>
Cadmium	Hardness dependent <sup>(3)</sup>
Copper	Hardness dependent <sup>(3)</sup>
Chromium, hexavalent	Acute: 16 µg/L, Chronic: 11 µg/L <sup>(3)</sup>
Chromium, trivalent	Hardness dependent <sup>(3)</sup>
Iron	Acute: 1000 µg/L (dissolved) <sup>(3)</sup>
Lead	Hardness dependent <sup>(3)</sup>
Manganese	Acute: 1000 µg/L <sup>(3)</sup>
Mercury	Acute: 2.2 µg/L (dissolved), Chronic: 1.1 µg/L(dissolved) <sup>(3)</sup>
Nickel	Hardness dependent <sup>(3)</sup>
Selenium	Acute: 1000 µg/L <sup>(3)</sup>
Silver	Acute: 5 µg/L <sup>(3)</sup>
Zinc	Hardness dependent <sup>(3)</sup>
<b><u>Other Pollutants</u></b>	<b><u>Criteria based on Water Quality Standards</u></b> <sup>(1)</sup>
Ammonia (Total)	Temperature and pH dependent <sup>(3)</sup>
Cause Unknown	If the pollutant causing a water quality standard violation is unknown, cause unknown is listed <sup>(7)</sup>
Chlorides	Acute: 500 mg/L <sup>(3)</sup>
Chlorine	Acute: 19 µg/L, Chronic: 11 µg/L <sup>(3)</sup>
Cyanide	Acute: 22 µg/L, Chronic: 5.2 µg/L <sup>(3)</sup>
Fluoride	Acute: 1.4 mg/L <sup>(3)</sup>
Oxygen, Dissolved	Seasonal and water body dependent <sup>(3)</sup>



**Table C-5 (continued). Guidelines for Identifying Potential Causes of Impairment of Aquatic Life Use in Illinois Streams.**

<b>Potential Cause</b>	<b>Basis for Identifying Causes</b>
<b><u>Other Pollutants(cont.)</u></b>	<b>Criteria based on Water Quality Standards <sup>(1)</sup></b>
pH	Acute: <6.5 or >9.0 <sup>(3)</sup>
Sulfate	Hardness and chloride dependent <sup>(3)</sup>
Temperature, Water <i>(used only for thermal point sources)</i>	2.8°C maximum rise in water temperature <sup>(3)(6)</sup>
Other Toxic Pollutants	(any pollutant with aquatic life criteria derived under 35 IAC 302.210) <sup>(2)</sup>
<b><u>Nonpollutant Causes</u></b>	<b>Criteria <u>not</u> based on Water Quality Standards</b>
Alteration in stream-side or littoral vegetative covers	Observed degradation from alteration in stream-side or littoral vegetative covers <sup>(4)(5)</sup>
Alteration in wetland habitats	Observed degradation from alteration in wetland habitats <sup>(5)</sup>
Changes in stream depth and velocity patterns	Observed degradation from alteration/reduction of hydrologic diversity <sup>(4)(5)</sup>
Fish Kills	Documented fish kill from IDNR or Ill. EPA Records <sup>(4)</sup>
Fish-Passage Barrier	Observed degradation from fish-passage barrier <sup>(4)</sup>
Loss of instream cover	Observed degradation from reductions in instream cover <sup>(4)(5)</sup>
Low flow alterations	Observed degradation from low flow alterations <sup>(4)(5)</sup>
Non-Native Fish, Shellfish, or Zooplankton	Observed degradation from non-native fish, shellfish or zooplankton <sup>(4)(5)</sup>
Other flow alterations	Observed degradation from other flow alterations <sup>(5)</sup>

Unless otherwise indicated, a single exceedance of a water quality standard indicates a potential cause of impairment. For applying these guidelines, Illinois EPA typically uses data from our three primary stream-monitoring programs: Ambient Water Quality Monitoring Network (most recent three years), Intensive Basin Survey (most recent survey), Facility-Related Stream Survey (most recent survey).

1. General Use Water Quality Standards at 35 Ill. Adm. Code 302, Subpart B.
2. Criterion derived according to 35 Ill. Adm. Code 302.210. Derived water quality criteria are available at <http://www.epa.state.il.us/water/water-quality-standards/water-quality-criteria.html>.
3. Water Quality Standards criteria are available at: <http://www.ipcb.state.il.us/SLR/PCBandIEPAEnvironmentalRegulations-Title35.asp> with further explanation.
4. Physical-habitat criteria are available in Table C-4 with further explanation.
5. Site-specific observation, information, or knowledge.
6. 35 Ill. Adm. Code 302.211.
7. Cause Unknown means unknown pollutant and is used when the pollutant causing a water quality standard violation is not identified or when no causes of any type are identified.

## Aquatic Life – Inland Lakes

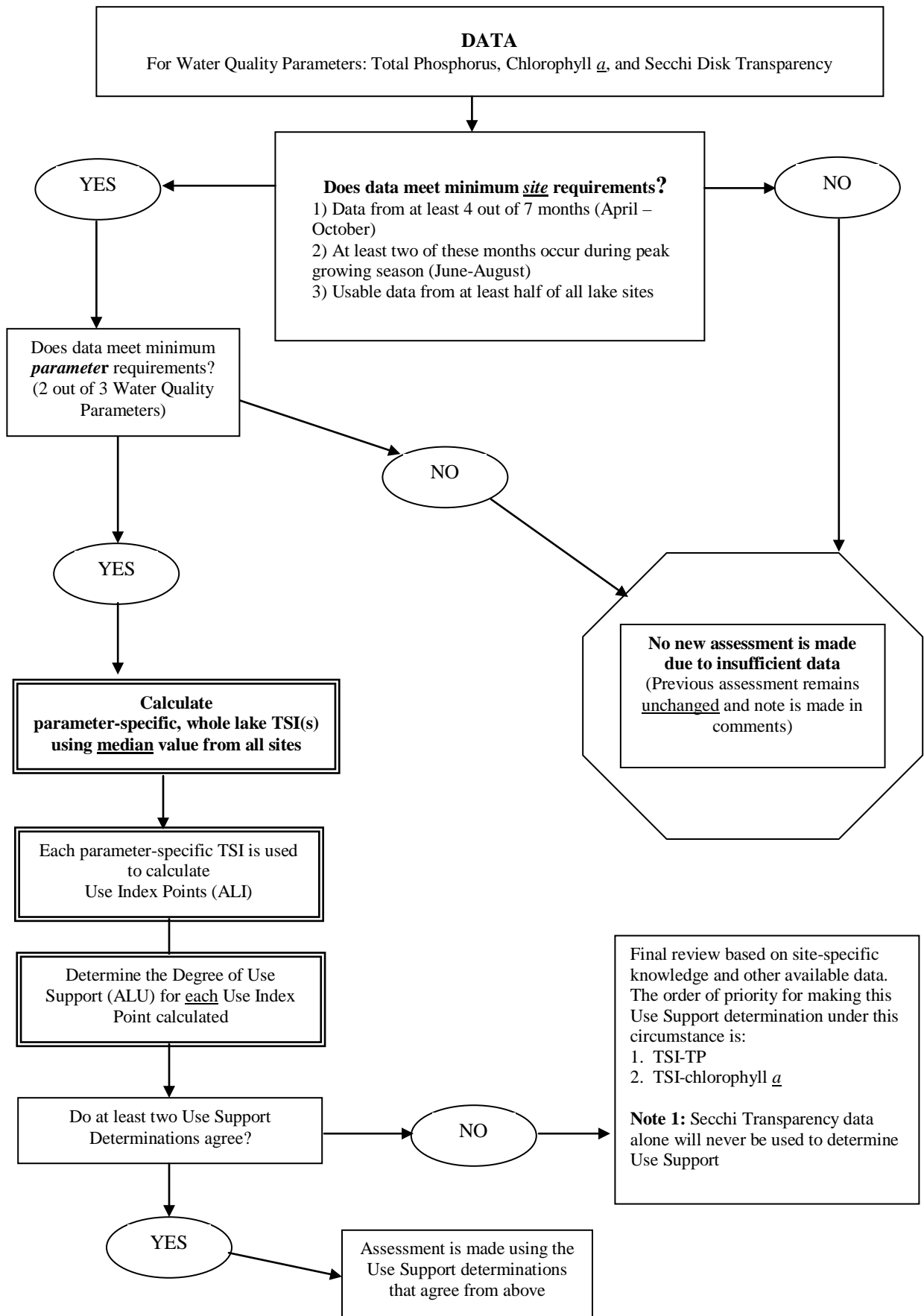
The *Aquatic Life* Use Index (ALI) is the primary tool used for assessing *aquatic life* use in lakes (Tables C-6 and C-7). The Trophic State Index (TSI; Carlson 1977), the percent surface area macrophyte coverage during the peak growing season (June through August), and the median concentration of nonvolatile suspended solids (NVSS) are used to calculate the ALI score. Higher ALI scores indicate increased impairment.

Assessments of *aquatic life* use are based primarily on physical and chemical water quality data collected via the Ambient Lake Monitoring Program, the Illinois Clean Lakes Program, or by non-Illinois EPA persons under an approved quality assurance project plan. The physical and chemical data used for *aquatic life* use assessments include: Secchi disk transparency, chlorophyll *a*, total phosphorus (epilimnetic samples only), nonvolatile suspended solids (epilimnetic samples only), and percent surface area macrophyte coverage. Data are collected a minimum of five times per year (April through October) from one or more established lake sites. Data are considered usable for assessments if meeting the following minimum requirements (Figure C-2): 1) at least four out of seven months (April through October) of data are available; 2) at least two of these months occur during the peak growing season of June through August (this requirement does not apply to NVSS); and 3) usable data are available from at least half of all lake sites within any given lake each month. As outlined in Figure C-2, a whole-lake TSI value is calculated for the median Secchi disk transparency, median total phosphorus (epilimnetic sample depths only), and median chlorophyll *a* values. A minimum of two parameter-specific TSI values are required to calculate parameter-specific use support determinations. An assessment is then made based on the parameter-specific use support determinations. The 0.05 mg/L Illinois General Use Water Quality Standard for total phosphorus in lakes (35 Ill. Adm. Code 302.205) has been incorporated into the weighting criteria used to assign point values for the ALI.

**Table C-6. Aquatic Life Use Index**

<b>Evaluation Factor</b>	<b>Parameter</b>	<b>Weighting Criteria</b>	<b>Points</b>
1. Trophic State Index (TSI)	For data collected April-October: Whole-lake TSI value calculated from median total phosphorus (epilimnetic sample only), median chlorophyll <i>a</i> , and median Secchi disk transparency values	a. <60 b. ≥60<85 c. ≥85<90 d. ≥90	a. 40 b. 50 c. 60 d. 70
2. Macrophyte Coverage	Average percentage of lake surface area covered by macrophytes during peak growing season (June through August). Determined by: a. Macrophyte survey conducted during same water year as the chemical data used in the assessment; <u>or</u> b. Average value reported on the VLMP Secchi Monitoring Data form.	a. ≥15<40 b. ≥10<15, ≥40<50; c. ≥5<10, ≥50<70 d. <5, ≥70	a. 0 b. 5 c. 10 d. 15
3. Nonvolatile Suspended Solids (NVSS) Concentration	For data collected April-October: Median epilimnetic sample NVSS concentration (mg/L).	a. <12 b. ≥12<15 c. ≥15<20 d. ≥20	a. 0 b. 5 c. 10 d. 15

**Figure C-2. Flow Chart for Assessing Attainment of *Aquatic Life* Use in Lakes.**



**Table C-7. Guidelines for Assessing *Aquatic Life* Use in Illinois Inland Lakes**

<b>Degree of Use Support</b>	<b>Guidelines</b>
Fully Supporting (Good)	Total ALI points are <75
Not Supporting (Fair)	Total ALI points are $\geq 75 < 95$
Not Supporting (Poor)	Total ALI points are $\geq 95$

When an *aquatic life* use is found to be Not Supporting in a particular lake, potential causes of impairments are identified. Specific guidelines used to determine potential causes of impairment of *aquatic life* use in inland lakes are listed in Table C-8. Generally, one exceedance of an applicable Illinois water quality standard results in identifying the parameter as a potential cause of impairment. Additional guidelines used to determine potential causes of impairment include site-specific standards (35 Ill. Adm. Code 303.Subpart C) or adjusted standards (published in the Illinois Pollution Control Board's *Environmental Register* at <http://www.ipcb.state.il.us/Archive/dscgi/ds.py/View/Collection-11>). In addition, documented anthropogenic disturbances in lake habitat may also be used as the basis for listing some non-pollutant causes when the biologist believes they contribute to the impairment.

**Table C-8. Guidelines for Identifying Potential Causes of Impairment of *Aquatic Life* Use in Illinois Inland Lakes**

<b>Potential Cause</b>	<b>Basis for Identifying Causes<sup>(1)</sup></b>
<b><u>Pesticides and other Organic Pollutants</u></b>	<b><u>Criteria based on Water Quality Standards<sup>(2)</sup></u></b>
2,4-D	Acute: 100 µg/L <sup>(3)</sup> , Chronic: 8 µg/L <sup>(3)</sup>
Alachlor	Acute: 1100 µg/L <sup>(3)</sup>
alpha-BHC	Acute: 31 µg/L <sup>(3)</sup> , Chronic: 2.5 µg/L <sup>(3)</sup>
Atrazine	Acute: 82 µg/L <sup>(3)</sup> , Chronic: 9 µg/L <sup>(3)</sup>
Benzene	Acute: 4200 µg/L, Chronic: 860 µg/L
Cyanazine	Acute: 370 µg/L <sup>(3)</sup> , Chronic: 30 µg/L <sup>(3)</sup>
Dicamba	Acute: 1500 µg/L <sup>(3)</sup> , Chronic: 150 µg/L <sup>(3)</sup>
Endrin	Acute: 160 µg/L <sup>(3)</sup> , Chronic: 33 µg/L <sup>(3)</sup>
Ethylbenzene	Acute: 150 µg/L, Chronic: 14 µg/L
Metolachlor	Acute: 380 µg/L <sup>(3)</sup> , Chronic: 30.4 µg/L <sup>(3)</sup>
Metribuzin	Acute: 8.4 mg/L <sup>(3)</sup>
Terbufos	Acute: 0.024 µg/L <sup>(3)</sup>
Toluene	Acute: 2000 µg/L, Chronic: 600 µg/L <sup>(4)</sup>
Trifluralin	Acute: 26 µg/L <sup>(3)</sup> , Chronic: 1.1 µg/L <sup>(3)</sup>
Xylenes (total mixed)	Acute: 920 µg/L, Chronic: 360 µg/L <sup>(4)</sup>
<b><u>Metal Pollutants</u></b>	<b><u>Criteria based on Water Quality Standards<sup>(2)</sup></u></b>
Arsenic	Acute: 360 µg/L (dissolved), Chronic: 190 µg/L (dissolved) <sup>(4)</sup>
Barium	Acute: 5000 µg/L <sup>(4)</sup>
Cadmium	Hardness dependent <sup>(4)</sup>
Copper	Hardness dependent <sup>(4)</sup>
Chromium, hexavalent	Acute: 16 µg/L, Chronic: 11 µg/L <sup>(4)</sup>
Chromium, trivalent	Hardness dependent <sup>(4)</sup>
Iron	Acute: 1000 µg/L (dissolved) <sup>(4)</sup>
Lead	Hardness dependent <sup>(4)</sup>
Manganese	Acute: 1000 µg/L <sup>(4)</sup>
Mercury	Acute: 2.2 µg/L (dissolved), Chronic: 1.1 µg/L(dissolved) <sup>(4)</sup>
Nickel	Hardness dependent <sup>(4)</sup>
Selenium	Acute: 1000 µg/L <sup>(4)</sup>
Silver	Acute: 5 µg/L <sup>(4)</sup>
Zinc	Hardness dependent <sup>(4)</sup>
<b><u>Other Pollutants</u></b>	<b><u>Criteria based on Water Quality Standards<sup>(2)</sup></u></b>
Ammonia (Total)	Temperature and pH dependent <sup>(4)</sup>
Cause Unknown	If the pollutant causing a water quality standard violation is unknown, cause unknown is listed <sup>(8)</sup>
Chlorides	Acute: 500 mg/L <sup>(4)</sup>
Chlorine	Acute: 19 µg/L, Chronic: 11 µg/L <sup>(4)</sup>
Cyanide	Acute: 22 µg/L, Chronic: 5.2 µg/L <sup>(4)</sup>
Fluoride	Acute: 1.4 mg/L <sup>(4)</sup>
Oxygen, Dissolved	Seasonal and water body dependent <sup>(4)</sup>

**Table C-8 (continued). Guidelines for Identifying Potential Causes of Impairment of *Aquatic Life* Use in Illinois Inland Lakes.**

<b>Potential Cause</b>	<b>Basis for Identifying Causes<sup>(1)</sup></b>
<b><u>Other Pollutants (cont.)</u></b>	<b>Criteria based on Water Quality Standards<sup>(2)</sup></b>
pH	Acute: <6.5 or >9.0 <sup>(4)</sup>
Phosphorus (Total)	Acute: 0.05 mg/L in lakes ≥ 20 acres <sup>(4)(5)</sup>
Sulfate <sup>(4)</sup>	Hardness and chloride dependent <sup>(4)</sup>
Temperature, Water <i>(used only for thermal point sources)</i>	2.8°C maximum rise in water temperature <sup>(4)(7)</sup>
Other Toxic Pollutants	(any pollutant with aquatic life criteria derived under 35 IAC 302.210) <sup>(3)</sup>
<b><u>Nonpollutant Causes</u></b>	<b>Criteria <u>not</u> based on Water Quality Standards</b>
Alteration in stream-side or littoral vegetative covers <sup>(6)</sup>	Observed degradation from alteration in stream-side or littoral vegetative covers <sup>(6)</sup>
Alteration in wetland habitats	Observed degradation from alteration in wetland habitats <sup>(6)</sup>
Fish Kills	Documented fish kill from IDNR or Ill. EPA Records <sup>(6)</sup>
Non-Native Aquatic Plants	Observed degradation from non-native aquatic plants <sup>(6)</sup>
Non-Native Fish, Shellfish, or Zooplankton <sup>(6)</sup>	Observed degradation from non-native fish, shellfish or zooplankton <sup>(6)</sup>

1. In general, a single exceedance of a water quality standard results in listing the parameter as a potential cause of impairment. Determination of causes is normally based on the most recent year of data from the Ambient Lake Monitoring Program, Illinois Clean Lakes Program or Source Water Assessment Program.
2. General Use Water Quality Standards at 35 Ill. Adm. Code 302, Subpart B.
3. Criterion derived according to 35 Ill. Adm. Code 302.210. Derived water quality criteria are available at <http://www.epa.state.il.us/water/water-quality-standards/water-quality-criteria.html>.
4. Water Quality Standards criteria are available at: <http://www.ipcb.state.il.us/SLR/PCBandIEPAEnvironmentalRegulations-Title35.asp> with further explanation.
5. The total phosphorus standard at 35 Ill. Adm. Code 302.205 applies to lakes of 20 acres or larger.
6. Site-specific observation, information, or knowledge.
7. 35 Ill. Adm. Code 302.211.
8. Cause Unknown means unknown pollutant and is used when the pollutant causing a water quality standard violation is not identified or when no causes of any type are identified.

## Aquatic Life – Lake Michigan

*Aquatic life* use assessments are based on the applicable Lake Michigan Basin Water Quality Standards. The most-current three years of water quality data are used. Table C-9 provides the guidelines used to assess *aquatic life* use in Lake Michigan-basin waters.

**Table C-9. Guidelines for Assessing *Aquatic Life* Use in Lake Michigan Basin Waters**

Water Chemistry: Lake Michigan Basin Water Quality Standards exceedances for any one parameter over three-year period. <sup>(1)</sup>	Fully Supporting (Good)	Not Supporting (Fair)	Not Supporting (Poor)
Conventionals <sup>(2)</sup> and other pollutants <sup>(3)</sup> Percent of samples	≤10%	>10≤25%	>25%
Toxics (priority pollutants, including chlorine, metals and un-ionized ammonia) <sup>(4)</sup> Acute (number of exceedances)	<2	2	>2
Toxics (priority pollutants, including chlorine, metals and un-ionized ammonia) <sup>(4)</sup> Chronic (percent of samples and mean)	≤10% and mean ≤standard	>10% and mean ≤standard	>10% and mean >standard

1. Based on the most current three years of data from Lake Michigan Monitoring Program (LMMP) sampled six times per year
2. 35 Ill. Adm. Code, 302.502, 302.503, 302.507 including dissolved oxygen, pH, and water temperature
3. 35 Ill. Adm. Code 302.504 (b) including barium, chloride, iron, manganese, and total dissolved solids
4. 35 Ill. Adm. Code 302.504 (a, e), 302.535 (a, b) and 302.540 including ammonia nitrogen/un-ionized ammonia, arsenic, benzene, bis (2-ethylhexyl) phthalate, cadmium, chlorine (total residual), chromium, copper, cyanide, dieldrin, endrin, ethylbenzene, lead, lindane, mercury, nickel, parathion, pentachlorophenol, toluene, xylenes (total) and zinc

After a segment of Lake Michigan is assessed as Not Supporting *aquatic life* use, potential causes of impairments are identified. The guidelines for identifying and listing potential causes of *aquatic life* use impairment are shown in Table C-10. These guidelines are based on Lake Michigan Basin Water Quality Standards. In general, at least one exceedance of a numeric standard within the most-current three-year period serves as a guideline for identifying a potential cause of impairment.



**Table C-10. Guidelines for Identifying Potential Causes of Impairment of *Aquatic Life* Use in Lake Michigan**

<b>Potential Cause</b>	<b>Basis for Identifying Causes<sup>(1)</sup></b>
<b><u>Pesticides and other Organic Pollutants</u></b>	<b>Criteria based on Water Quality Standards<sup>(2)</sup></b>
Benzene	Acute: 3900 µg/L, Chronic: 800 µg/L <sup>(4)</sup>
bis (2-ethylhexyl) phthalate	Acute: 76 µg/L <sup>(3)</sup> , Chronic: 17 µg/L <sup>(3)</sup>
Dieldrin	Acute: 240 ng/L, Chronic: 56 ng/L <sup>(4)</sup>
Endrin	Acute: 0.086 µg/L, Chronic: 0.036 µg/L <sup>(4)</sup>
Ethylbenzene	Acute: 150 µg/L, Chronic: 14 µg/L <sup>(4)</sup>
Lindane (gamma BHC)	Acute: 0.95 µg/L <sup>(4)</sup>
Parathion	Acute: 0.065 µg/L, Chronic: 0.013 µg/L <sup>(4)</sup>
Pentachlorophenol (PCP)	pH dependent <sup>(4)</sup>
Toluene	Acute: 2000 µg/L, Chronic: 610 µg/L <sup>(4)</sup>
Xylenes (total mixed)	Acute: 1200 µg/L, Chronic: 490 µg/L <sup>(4)</sup>
<b><u>Metal Pollutants</u></b>	<b>Criteria based on Water Quality Standards<sup>(2)</sup></b>
Arsenic	Acute: 340 µg/L (dissolved), Chronic 1148 µg/L (dissolved) <sup>(4)</sup>
Barium	Acute: 5 mg/L <sup>(4)</sup>
Cadmium	Hardness dependent <sup>(4)</sup>
Copper	Hardness dependent <sup>(4)</sup>
Chromium, hexavalent	Acute: 16 µg/L, Chronic: 11 µg/L <sup>(4)</sup>
Chromium, trivalent	Hardness dependent <sup>(4)</sup>
Iron	Acute: 1 mg/L (dissolved) <sup>(4)</sup>
Lead	Hardness dependent <sup>(4)</sup>
Manganese	Acute: 1 mg/L <sup>(4)</sup>
Mercury	Acute: 1700 ng/L (dissolved), Chronic: 910 ng/L (dissolved) <sup>(4)</sup>
Nickel	Hardness dependent <sup>(4)</sup>
Selenium	Chronic: 5.0 µg/L (dissolved) <sup>(4)</sup>
Zinc	Hardness dependent <sup>(4)</sup>

**Table C-10 (continued). Guidelines for Identifying Potential Causes of Impairment of *Aquatic Life* Use in Lake Michigan.**

<b>Potential Cause</b>	<b>Basis for Identifying Causes<sup>(1)</sup></b>
<b><u>Other Pollutants</u></b>	<b>Criteria based on Water Quality Standards<sup>(2)</sup></b>
Ammonia (Total)	Acute: 15 mg/L <sup>(4)</sup>
Ammonia (Un-ionized)	Temperature and pH dependent <sup>(4)</sup>
Chlorides	Acute: 500 mg/L <sup>(4)</sup>
Chlorine	Acute: 19 µg/L, Chronic: 11 µg/L <sup>(4)</sup>
Cyanide	Acute: 22 µg/L, Chronic: 5.2 µg/L <sup>(4)</sup>
Fluoride	Acute: 1.4 mg/L <sup>(4)</sup>
Oxygen, Dissolved	≥90% saturation in open waters, 5.0 mg/L in remainder of basin <sup>(4)(6)</sup>
pH	Acute: <7.0 or >9 in open waters; <6.5 or >9.0 in remainder of basin <sup>(4)</sup>
Temperature, Water (used only for thermal point sources)	1.7°C maximum rise in water temperature <sup>(4)</sup>
Total Dissolved Solids	Acute: 1000 mg/L or Conductivity > 1667 umho/cm <sup>(4)</sup>
<b><u>Nonpollutant Causes</u></b>	<b>Criteria <u>not based</u> on Water Quality Standards<sup>(2)</sup></b>
Alteration in stream-side or littoral vegetative covers	Observed degradation from alteration in stream-side or littoral vegetative covers <sup>(5)</sup>
Non-Native Aquatic Plants	Observed degradation from non-native aquatic plants <sup>(5)</sup>
Non-Native Fish, Shellfish, or Zooplankton	Observed degradation from non-native fish, shellfish or zooplankton <sup>(5)</sup>

1. Generally, a single exceedance of a water quality standard indicates a potential cause of impairment. For applying these guidelines, Illinois EPA typically uses data from the Lake Michigan Monitoring Program (LMMP) (most recent three years).
2. Illinois Lake Michigan Basin Water Quality Standards, 35 Ill. Adm. Code, Subpart E.
3. The criterion was derived according to 35 Ill. Adm. Code 302.540. Derived water quality criteria are available at <http://www.epa.state.il.us/water/water-quality-standards/water-quality-criteria.html>.
4. Water Quality Standards criteria are available at: <http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp> with further explanation.
5. Site-specific observation, information, or knowledge
6. Dissolved oxygen must not be less than 90% of saturation, except due to natural causes, in the open waters of Lake Michigan. The other waters of the Lake Michigan Basin must not be less than 6.0 mg/L during at least 16 hours of any 24 hour period, nor less than 5.0 mg/L at any time.

## Indigenous Aquatic Life

Illinois' Secondary Contact and Indigenous Aquatic Life Standards (35 Ill. Adm. Code, 302, Subpart D) apply to about 86 miles of canals, channels and modified streams and Lake Calumet, in northeastern Illinois (35 Ill. Adm. Code 303.441). The standards are intended to protect *indigenous aquatic life* limited only by the physical configuration of the body of water, characteristics, and origin of the water and the presence of contaminants in amounts that do not exceed these water quality standards.

On October 26, 2007, Illinois EPA filed a comprehensive rulemaking notice with the Illinois Pollution Control Board to change use definitions, use designations, and associated water-quality standards for the waters currently co-designated for *secondary contact* use and for *indigenous aquatic life* use. This rulemaking process also includes the following three General Use waters: the North Shore Channel (IL\_HCCA-02); Chicago River (IL\_HCB-01); and the Calumet River (IL\_HAA-01). The proposal is available on the Illinois Pollution Control Board website at <http://www.ipcb.state.il.us/documents/dsweb/Get/Document-59147/>. Because of these proposed comprehensive changes (see Section B-2), no new assessments of *indigenous aquatic life* use have been made in this cycle. All previous assessments of *indigenous aquatic life* use (and *aquatic life* use for the three general use waters listed above) which were approved in the 2006 cycle have been carried forward to 2012 without change. Those assessments of *indigenous aquatic life* use were based on the methodology described below.

Fully Supporting status of *indigenous aquatic life* use is intended to represent aquatic-life conditions consistent with conditions judged as reasonably attainable in these highly modified waters. Unlike most assessments of *aquatic life* use, assessment of *indigenous aquatic life* use is not based primarily on direct measures of aquatic life; rather, it is based primarily on surrogate water chemistry data. All available water chemistry data are compared to the appropriate Secondary Contact and Indigenous Aquatic Life standards. Assessments of *indigenous aquatic life* use rely on frequency of exceedance guidelines to better represent the true risk of impairment to aquatic life than would a single exceedance of a water quality criterion. Table C-11 provides the guidelines used to assess *indigenous aquatic life* use in applicable streams and in Lake Calumet. Table C-12 provides the guidelines for identifying potential causes of indigenous aquatic life impairment.

**Table C-11. Guidelines for Assessing Indigenous Aquatic Life Use in Illinois Streams**

Degree of Use Support	Guidelines
Fully Supporting (Good)	For <u>every</u> available pollutant or stressor, $\leq 10\%$ of observations exceed an applicable standard.
Not Supporting (Fair)	For <u>any one</u> pollutant or stressor, $> 10\%$ but $\leq 25\%$ of observations exceed an applicable standard.
Not Supporting (Poor)	For <u>any one</u> pollutant or stressor, $> 25\%$ of observations exceed an applicable standard.

**Table C-12. Guidelines for Identifying Potential Causes of Impairment of *Indigenous Aquatic Life* Use in Illinois Streams and Lake Calumet**

Potential Cause	Basis for Identifying Causes <sup>(1) (6)</sup>			
	Criteria based on Water Quality Standards <sup>(2)</sup>		Non-Standards-based Criteria <sup>(3)</sup>	
	Acute Criteria	Narrative Criteria	Sediment Criteria	Other Criteria
<b><u>Pesticides and other Organic Pollutants</u></b>				
Aldrin	---	---	1.0/1.2 µg/kg	---
alpha-BHC	---	---	1.0 µg/kg	---
Chlordane	---	---	23/12 µg/kg	---
DDT	---	---	34/180 µg/kg	---
Dieldrin	---	---	15 µg/kg	---
Endrin	---	---	1.0 µg/kg	---
Heptachlor	---	---	1.0 µg/kg	---
Heptachlor epoxide	---	---	3.8/1.6 µg/kg	---
Hexachlorobenzene	---	---	1.0 µg/kg	---
Lindane (Gamma BHC)	---	---	1.0 µg/kg	---
Methoxychlor	---	---	5.0 µg/kg	---
Polychlorinated biphenyls (PCBs)	---	---	180/89 µg/kg	---
<b><u>Metal Pollutants</u></b>				
Arsenic	1000 µg/L	---	18/95.5 mg/kg	---
Barium	5000 µg/L	---	230/397 mg/kg	---
Cadmium	150 µg/L	---	9.3/14 mg/kg	---
Copper	1000 µg/L	---	170/590 mg/kg	---
Chromium, hexavalent	300 µg/L	---	---	---
Chromium, trivalent	1000 µg/L	---	---	---
Chromium (total)	---	---	110/49 mg/kg	---
Iron	500 µg/L (dissolved)	---	53,000/56,000 mg/kg	---
Lead	100 µg/L	---	245/339 mg/kg	---
Manganese	1000 µg/L	---	2,300/5,500 mg/kg	---
Mercury	0.5 µg/L	---	1.40/0.701 mg/kg	---
Nickel	1000 µg/L	---	45/43 mg/kg	---
Selenium	1000 µg/L	---	---	---
Silver	100 µg/L	---	5/1 mg/kg	---
Zinc	1000 µg/L	---	760/1,100 mg/kg	---
<b><u>Other Pollutants</u></b>				
Ammonia (Un-ionized) <sup>(4)</sup>	0.1 mg/L <sup>(4)</sup>	---	---	---

**Table C-12 (continued). Guidelines for Identifying Potential Causes of Impairment of Indigenous Aquatic Life Use in Illinois Streams and Lake Calumet.**

Potential Cause	Basis for Identifying Causes <sup>(1) (6)</sup>			
	Criteria based on Water Quality Standards <sup>(2)</sup>		Non-Standards-based Criteria <sup>(3)</sup>	
	Acute Criteria	Narrative Criteria	Sediment Criteria	Other Criteria
<b><u>Other Pollutants</u></b>	---	---	---	---
Cyanide <sup>(4)</sup>	0.1 µg/L	---	---	---
Fluoride	15 mg/L	---	---	---
Oil and Grease	15 mg/L	unnatural sources <sup>(8)</sup>	---	---
pH	≥6.0 & ≤9.0	---	---	---
Phenols	0.3 mg/L	---	---	---
Phosphorus (Total)	---	---	2,800/2,179 mg/kg	0.61 mg/L (streams only)
Sedimentation/Siltation (Bottom Deposits)	---	unnatural sources <sup>(8)</sup>	---	
Sludge		unnatural sources <sup>(8)</sup>		
Temperature, Water <sup>(4)</sup> (used only for thermal point sources)	100° F maximum & shall not exceed 93 ° F more than 5% of time	---	---	---
Total Dissolved Solids	1500 mg/L (Conductivity >2500 umho/cm)	---	---	---
Total Suspended Solids	---	---	---	116 mg/L (streams only) <sup>(7)</sup>
Turbidity	---	unnatural sources <sup>(8)</sup>	---	Observed degradation from turbidity <sup>(5)</sup>
<b><u>Nonpollutant Causes</u></b>				
Aquatic Algae	---	unnatural sources <sup>(8)</sup>	---	Observed degradation from aquatic algae <sup>(5)</sup>
Aquatic Plants (Macrophytes)	---	unnatural sources <sup>(8)</sup>	---	Observed degradation from aquatic plants <sup>(5)</sup>
Fish Kills	---	---	---	Documented fish kill; IDNR or Ill. EPA Records
Fish-Passage Barrier	---	---	---	Observed degradation from fish passage barrier <sup>(5)</sup>
Low flow alterations	---	---	---	Observed degradation from low flow alterations <sup>(5)</sup>
Non-Native Aquatic Plants	---	unnatural sources <sup>(8)</sup>	---	Observed degradation from non-native aquatic plants <sup>(5)</sup>
Non-Native Fish, Shellfish, or Zooplankton	---	---	---	Observed degradation from non-native fish, shellfish, or zooplankton <sup>(5)</sup>
Other flow alterations	---	---	---	Observed degradation from other flow alterations <sup>(5)</sup>
Oxygen, Dissolved <sup>(4)</sup>	≥ 4.0 mg/L <sup>(4)</sup>	---	---	---

## Footnotes for Table C-12.

1. Unless otherwise indicated, for numeric criteria serving as guidelines, a single exceedance indicates that the substance is a potential cause of impairment. For applying these guidelines, Illinois EPA typically uses data from our three primary stream-monitoring programs: Ambient Water Quality Monitoring Network (most recent three years), Intensive Basin Survey (most recent survey), Facility-Related Stream Survey (most recent survey).
2. Illinois Secondary Contact and Indigenous Aquatic Life Water Quality Standards, 35 Ill. Adm. Code, 302, Subpart D
3. When two numbers are listed for sediment guidelines the first number applies to streams and the second number applies to Lake Calumet. Criteria for substances in stream sediment represent the minimum threshold of “highly elevated” levels (Short 1997). Criteria for substances in Lake Calumet sediment represent the minimum threshold of “highly elevated” levels (Mitzelfelt 1996). Criteria for substances in stream water are based on 85<sup>th</sup>-percentile values determined from a statewide set of observations from the Ambient Water Quality Monitoring Network, for water years 1978-1996.
4. Numeric criteria used as cause guidelines are available in Table B-2 with further explanation.
5. site-specific observation, information, or knowledge
6. All table entries of “--” indicate that a cause guideline is not applicable or is unavailable.
7. The criterion for Total Suspended Solids listed in this table is for streams. Criteria for Total Suspended Solids for Lake Calumet are the same as those listed for inland lakes in Table C-8.
8. 35 Ill. Adm. Code 302.403

## Fish Consumption – Streams, Inland Lakes and Lake Michigan

*Fish consumption* use is associated with all water bodies in the state. The assessment of *fish consumption* use is based on water body-specific fish-tissue data and also on fish-consumption advisories issued by the Illinois Fish Contaminant Monitoring Program (FCMP). A list of water bodies having advisories can be found in the Illinois Department of Natural Resources' (IDNR) publication *2011-2012 Illinois Fishing Information* (<http://www.dnr.illinois.gov/fishing/Documents/IllinoisFishingInformation.pdf>). Fish-consumption advisories are incorporated into the process for assessing *fish consumption* use as explained below.

The FCMP uses the U.S. Food & Drug Administration's (FDA) Action Levels as criteria for determining the need for advisories, except for polychlorinated biphenyls (PCBs), mercury, and chlordane. For these contaminants the FDA criteria have been replaced by a risk-based process developed in the *Protocol for a Uniform Great Lakes Sport Fish Consumption Advisory* (Anderson et al. 1993, herein after referred to as the Protocol). The Protocol requires the determination of a Health Protection Value (HPV) for a contaminant, which is then used with five meal consumption frequencies (eight ounces of uncooked filet): 1) Unlimited (140 meals/year); 2) One meal/week (52 meals/year); 3) One meal/month (12 meals/year); 4) One meal/two months (six meals/year); and 5) Do not eat (0 meals/year). The level of contaminant in fish is then calculated that will not result in exceeding the HPV at each meal consumption frequency. The Protocol also assumes a 50% reduction of contaminant levels for organic chemicals (not used for mercury) when recommended cleaning and cooking methods are used. The HPVs, target populations, critical health effects to be protected by the HPVs, and the criteria for PCBs, mercury and chlordane for the various meal frequencies, are listed in Table C-13 as well as the FDA action levels for other contaminants.

Except in extraordinary circumstances, two or more recent sampling events in a water body in two different sampling years finding fish exceeding a level of concern for one or more contaminants are necessary for issuing or changing an advisory (based on data collected since 1985). Similarly, two or more recent samples finding no fish exceeding criteria are necessary for rescinding an advisory. For any contaminant except mercury, the issuance of a fish-consumption advisory for a specific water body provides the basis for a determination that *fish consumption* use is impaired, with the contaminant of concern listed as a cause of impairment. Currently, fish-consumption advisories are in effect only for PCBs, chlordane and mercury. However, a statewide fish-consumption advisory ("no more than one meal per week of predator fish" for pregnant or nursing women, women of childbearing age, and children less than 15 years of age) has been issued for mercury because fish-tissue data indicated widespread contamination above criteria levels throughout the state. This statewide advisory applies to all waters in Illinois even though not all water bodies were sampled and not all samples exceeded the criteria levels for that advisory.

This last sentence represents a fundamental difference between the purpose and methodology for issuing fish-consumption advisories and assessing attainment of *fish consumption* use. Fish-consumption advisories are, as their name implies, advice to the public on how best to avoid a certain level of exposure to contaminants which **may** be present in fish tissue. The purpose of

assessing attainment of *fish consumption* use is to identify those specific waters where *fish consumption* use **is** impaired. While statewide or watershed advisories are a justifiable, conservative approach to the protection of human health, they do not identify the specific waters where contaminants are known to occur and may be overprotective in waters where contaminants do not occur.

Because of this, Illinois EPA does not assess *fish consumption* use as Not Supporting in all waters of the state based on the statewide fish-consumption advisory for mercury. Rather, *fish consumption* use is assessed as Not Supporting only for those specific waters where at least one fish-tissue sample is available and where at least one fish species exceeds the 0.06 mg/kg criterion for mercury. Also, because the statewide advisory is for predator species, *fish consumption* use is only assessed as Fully Supporting in those waters where predator fish-tissue data from the most recent two years do not show mercury contamination above criteria levels. Waters where sufficient fish-tissue data are unavailable are considered Not Assessed.

Table C-14 shows the guidelines used for assessing attainment of *fish consumption* use.

The IDNR publication referenced at the beginning of this section notes that there is a statewide one-meal-per-week mercury advisory, but does not list those specific waters where mercury was found in fish-tissue above the 0.06 mg/kg criteria. Only those waters with more restrictive mercury advisories (with greater levels of contamination) were listed. The result is that there will appear to be more waters impaired for *fish consumption* use due to mercury on the 2012 303(d) List than listed for a mercury advisory in the IDNR publication.

Table C-15 lists guidelines for identifying potential causes of *fish consumption* use impairment. Although all parameters with FDA action levels are listed in the table, only PCBs, mercury and chlordane have ever been detected in Illinois fish samples at levels that would warrant a fish-consumption advisory.



**Table C-13. Health Protection Values (HPVs) and Criteria Levels for Sport-Fish-Consumption Advisories for Polychlorinated Biphenyls, Methyl Mercury, and Chlordane; and FDA Action Levels for Other Contaminants**

<b>CHEMICAL</b>	<b>HPV (ug/kg/d)</b>	<b>TARGET POPULATION<sup>1</sup>, EFFECT</b>	<b>MEAL FREQUENCY</b>	<b>CRITERIA LEVELS (mg/kg)</b>
Polychlorinated biphenyls	0.05	All (emphasis on sensitive), Reproductive/ developmental effects	Unlimited	0-0.05
			1 meal/week	0.06-0.22
			1 meal/month	0.23-0.95
			1 meal/2 months	0.96-1.9
			Do not eat	>1.9
Methyl mercury	0.1	Sensitive, Reproductive/ developmental effects	Unlimited	0-0.05
			1 meal/week	0.06-0.22
			1 meal/month	0.23-1.0
			Do not eat	>1.0
Methyl mercury	0.3	Nonsensitive, Nervous system effects	Unlimited	0-0.15
			1 meal/week	0.16-0.65
			1 meal/month	0.66-1.0
			Do not eat	>1.0
Chlordane	0.15	All, Liver effects	Unlimited	0-0.15
			1 meal/week	0.16-0.65
			1 meal/month	0.66-2.8
			1 meal/2months	2.9-5.6
			Do not eat	>5.6

FDA Action Level (mg/kg)

Aldrin	0.3
DDT (Total)	5.0
Dieldrin	0.3
Endrin	0.3
Heptachlor	0.3
Heptachlor epoxide	0.3
Mirex	0.1
Toxaphene	5.0

1. Sensitive Population includes pregnant or nursing women, women of child-bearing age, and children under 15; Nonsensitive Population includes women beyond child-bearing age and men over 15.

**Table C-14. Guidelines for Assessing *Fish Consumption* Use in all Illinois Waters Including Streams, Inland Lakes, and Lake Michigan**

Degree of Use Support	Guidelines <sup>(1)</sup>
Fully Supporting <sup>(6)</sup> (Good)	PCBs are less than 0.06 mg/kg and chlordane is less than 0.16 mg/kg in fish tissue in the two most recent years of samples for each species collected since 1985; and, mercury is less than 0.06 mg/kg in fish tissue in the two most recent years of samples for each species collected since 1985, and those samples include at least one predator species <sup>(2)</sup> of a “large size class <sup>(3)</sup> ” in two different years.
Not Supporting (Fair)	A water body-specific <sup>(4)</sup> , “restricted consumption <sup>(5)</sup> ” fish-consumption advisory is in effect; or, mercury is greater than or equal to 0.06 mg/kg in fish tissue of any species, in at least one of the two most recent years of samples collected in 1985 or later <sup>(7)</sup> .
Not Supporting (Poor)	A “no consumption” (i.e., “Do Not Eat”) fish-consumption advisory, for one or more fish species, is in effect for the general human population; or, a commercial fishing ban is in effect.
Not Assessed	None of the guidelines above apply.

1. In general, all data for each named stream or lake are combined to make the assessment. For larger rivers, assessments may be made for partial river segments.
2. “Predatory species” include northern pike, muskellunge, flathead catfish, chinook salmon, coho salmon, lake trout, brown trout, white bass, striped bass, striped-bass hybrids, smallmouth bass, largemouth bass, spotted bass, sauger, walleye, and saugeye.
3. “Large size class” is dependant on the particular species and the water body where the species is collected.
4. Although a general statewide advisory for mercury exists, Illinois EPA assesses *fish consumption* use as “Not Supporting” only for specific waters from which fish tissue has been collected and analyzed for contaminants and mercury contamination is confirmed. Fish-tissue data needed to confirm the advisory are not available from all waters.
5. Restricted consumption is defined as limits on the number of meals or size of meals consumed per unit time, per fish species. In Illinois, restricted-consumption advisories are: 1 meal/week, 1 meal/month, or 1 meal/2 months.
6. An assessment of Fully Supporting *fish consumption* use requires fish-tissue data from two different years (1985 or later). If more than two years of fish-tissue data are available (1985 or later), only the two most recent years of data (per species) are used in the assessment process.
7. Only one sample of fish tissue (1985 or later) exceeding criteria levels is necessary for an assessment of Not Supporting (Fair). If more than two years of fish-tissue data are available (1985 or later), only the two most recent years of data (per species) are used in the assessment process.

**Table C-15. Guidelines for Identifying Potential Causes of Impairment of *Fish Consumption* Use in Illinois Streams, Inland Lakes and Lake Michigan**

Potential Cause	Basis For Identifying Cause
Aldrin	Fish-consumption advisory or commercial fishing ban is in effect, attributable to any applicable parameter.
Chlordane	
DDT	
Dieldrin	
Endrin	
Heptachlor	
Heptachlor epoxide	
Mirex	
Polychlorinated biphenyls (PCBs)	
Toxaphene	
Mercury	Water body-specific fish-tissue data indicating mercury $\geq 0.06$ mg/kg

## Primary Contact – Streams and Inland Lakes

According to Illinois water quality standards, “primary contact” means “...*any recreational or other water use in which there is prolonged and intimate contact with the water involving considerable risk of ingesting water in quantities sufficient to pose a significant health hazard, such as swimming and water skiing*” (35 Ill. Adm. Code 301.355). The assessment of primary contact use is based on fecal coliform bacteria data. The General Use Water Quality Standard for fecal coliform bacteria specifies that during the months of May through October, based on a minimum of five samples taken over not more than a 30-day period, fecal coliform bacteria counts shall not exceed a geometric mean of 200/100 ml, nor shall more than 10 percent of the samples during any 30-day period exceed 400/100 ml (35 Ill. Adm. Code 302.209). This standard protects primary contact use of Illinois waters by humans. Due to limited state resources, fecal coliform bacteria is not normally sampled at a frequency necessary to apply the General Use standard, i.e., at least five times per month during May through October, and very little data available from others are collected at the required frequency. Therefore, assessment guidelines are based on application of the standard when sufficient data is available to determine standard exceedances; but, in most cases, attainment of primary contact use is based on a broader methodology intended to assess the likelihood that the General Use standard is being attained.

To assess primary contact use, Illinois EPA uses all fecal coliform bacteria from water samples collected in May through October, over the most recent five-year period (i.e., 2006 through 2010 for this report). Based on these water samples, geometric means and individual measurements of fecal coliform bacteria are compared to the concentration thresholds in Tables C-16 and C-17. To apply the guidelines, the geometric mean of fecal coliform bacteria concentration is calculated from the entire set of May through October water samples, across the five years. No more than 10% of all the samples may exceed 400/100 ml for a water body to be considered Fully Supporting.

Some portions of stream segments are exempt from the fecal coliform bacteria water quality standard; primary contact use does not apply in these portions (35 Ill. Adm. Code 302.209). Stream miles assessed for primary contact use only include those reaches represented by Ambient Water Quality Monitoring Network stations where such exemptions do not apply. Since we typically do not collect fecal coliform bacteria samples in lakes, primary contact use assessments are limited to those lakes for which fecal coliform data is available from outside sources, primarily the Lake County Health Department, Lakes Management Unit.

**Table C-16. Guidelines for Assessing Primary Contact Use in Illinois Streams and Inland Lakes**

<b>Degree of Use Support</b>	<b>Guidelines</b>
Fully Supporting (Good)	No exceedances of the fecal coliform bacteria standard in the last five years <u>and</u> the geometric mean of all fecal coliform bacteria observations $\leq 200/100$ ml, <u>and</u> $\leq 10\%$ of all observations exceed 400/100 ml.
Not Supporting (Fair)	One exceedance of the fecal coliform bacteria standard in the last five years (when sufficient data is available to assess the standard) <u>or</u> The geometric mean of all fecal coliform bacteria observations in the last five years $\leq 200/100$ ml, <u>and</u> $> 10\%$ of all observations in the last five years exceed 400/100 ml <u>or</u> The geometric mean of all fecal coliform bacteria observations in the last five years $> 200/100$ ml, <u>and</u> $\leq 25\%$ of all observations in the last five years exceed 400/100 ml.
Not Supporting (Poor)	More than one exceedance of the fecal coliform bacteria standard in the last five years (when sufficient data is available to assess the standard) <u>or</u> The geometric mean of all fecal coliform bacteria observations in the last five years $> 200/100$ ml, <u>and</u> $> 25\%$ of all observations in the last five years exceed 400/100 ml

**Table C-17. Guidelines for Identifying Potential Causes of Impairment of Primary Contact Use in Illinois Streams and Inland Lakes**

<b>Potential Cause</b>	<b>Basis for Identifying Cause - Numeric Standard<sup>1</sup></b>
Fecal Coliform	Geometric mean of at least five fecal coliform bacteria observations collected over not more than 30 days during May through October $> 200/100$ ml or $> 10\%$ of all such fecal coliform bacteria observations exceed 400/100 ml <u>or</u> Geometric mean of all fecal coliform bacteria observations (minimum of five samples) collected during May through October $> 200/100$ ml or $> 10\%$ of all fecal coliform bacteria observation exceed 400/100 ml.

1. The applicable fecal coliform standard (35 Ill. Adm. Code, 302, Subpart B, Section 302.209) requires a minimum of five samples in not more than a 30-day period. However, because this number of samples is seldom available in this time frame, the criteria are also based on a minimum of five samples over the most recent five-year period.

## Primary Contact – Lake Michigan

For Lake Michigan open waters, the assessment of *primary contact* use is based on fecal coliform bacteria. Fecal coliform bacteria data are collected as part of the Lake Michigan Monitoring Program, but insufficient numbers of samples are collected during a 30-day period to appropriately apply the standard. In addition, these samples are collected in the open lake from one to six miles off shore and may not reflect conditions at beaches. At approximately 51 Lake Michigan beaches, local agencies collect daily *Escherichia coli* bacteria samples during the swimming season. Beaches are closed by these agencies if samples exceed 235/100 ml *Escherichia coli* bacteria (77 Ill. Adm. Code 820). *Primary contact* use is assessed by using criteria in Tables C-18 (beaches) and C-19 (open waters). Criteria for identifying causes of impairment for *primary contact* use are shown in Table C-20.

**Table C-18. Guidelines for Assessing *Primary Contact* Use at Lake Michigan Beaches (USEPA 1997)**

Degree of Use Support	Guidelines <sup>(1)</sup>
Fully Supporting (Good)	On average, less than one bathing area closure per year of less than one week's duration.
Not Supporting (Fair)	On average, one bathing area closure per year of less than one week's duration.
Not Supporting (Poor)	On average, one bathing area closure per year of greater than one week's duration, or more than one bathing area closure per year.

1. Based on most-current three years of data (if available) from local agencies using Illinois Department of Public Health Bathing Beach Code (77 Ill. Adm. Code 820.400): An *Escherichia coli* count of 235 colonies/100 ml in each of two samples collected on the same day shall require closing the beach. Note: beaches in Lake County and suburban Cook County are closed when one sample exceeds 235/100 ml; beaches in Chicago are closed when two consecutive samples exceed 235/100 ml.

**Table C-19. Guidelines for Assessing Primary Contact Use in the Open Waters of Lake Michigan**

<b>Degree of Use Support</b>	<b>Guidelines <sup>(1, 2)</sup></b>
Fully Supporting (Good)	Geometric mean of all fecal coliform bacteria samples <200/100 ml and ≤10% of samples exceed a count of 400/100 ml.
Not Supporting (Fair)	The geometric mean of all fecal coliform bacteria samples <200/100 ml, and >10% of samples exceed a count of 400/100 ml. <u>or</u> The geometric mean of all fecal coliform bacteria samples >200/100 ml and ≤25% of samples exceed a count of 400/100 ml.
Not Supporting (Poor)	The geometric mean of all fecal coliform bacteria samples >200/100 ml and >25% of samples exceed a count of 400/100 ml.

1. Based on most-current three years of data from Lake Michigan Monitoring Program sampled approximately six times per year.
2. 35 Ill. Adm. Code 302.505 (2002).

**Table C-20. Guidelines for Identifying Potential Causes of Impairment of Primary Contact Use in Lake Michigan Beaches and Open Waters**

<b>Potential Cause</b>	<b>Basis For Identifying Causes - Numeric Standard <sup>(1, 2)</sup></b>
Fecal Coliform	Geometric mean of all fecal coliform bacteria observations (minimum of five samples) collected during the most recent three years >200/100 ml
<i>Escherichia coli</i>	On average at least one bathing beach closure per year based on <i>E. coli</i> bacteria

1. The applicable fecal coliform standard in 35 Illinois Administrative Code, Part 302, Subpart E, Section 302.505 requires a minimum of five samples in not more than a 30-day period. However, because this number of samples is seldom available in this time frame the criteria are based on a minimum of five samples (May through October) over the most recent three year period.
2. Department of Public Health Bathing Beach Code (77 Ill. Adm. Code 820.400): An *Escherichia coli* count of 235 colonies/100 ml in each of two samples collected on the same day shall require closing the beach. Note: beaches in Lake County and suburban Cook County are closed when one sample exceeds 235/100 ml; beaches in Chicago are closed when two consecutive samples exceed 235/100 ml.

## Secondary Contact – Streams, Inland Lakes and Lake Michigan

According to Illinois water quality standards, “secondary contact” means “...*any recreational or other water use in which contact with the water is either incidental or accidental and in which the probability of ingesting appreciable quantities of water is minimal, such as fishing, commercial and recreational boating and any limited contact incident to shoreline activity*” (35 Ill. Adm. Code 301.380). Although secondary contact use is associated with all waters of the state, no specific assessment guidelines have been developed to assess secondary contact use because existing water quality standards have no water quality criterion that specifically address this use. However, consistent with the meanings of these two uses, in any water where primary contact use is assessed as Fully Supporting, secondary contact use is also assessed as Fully Supporting. In all other circumstances secondary contact use is not assessed.

## Public and Food Processing Water Supply – Streams, Inland Lakes, and Lake Michigan

Attainment of public and food processing water supply use is assessed only in waters in which the use is currently occurring, as evidenced by the presence of an active public-water-supply intake. The assessment of public and food processing water supply use is based on conditions in both untreated and treated water (Table C-21). By incorporating data through programs related to both the federal Clean Water Act and the federal Safe Drinking Water Act, Illinois EPA believes that these guidelines provide a comprehensive assessment of public and food processing water supply use.

Assessments of public and food processing water supply use recognize that characteristics and concentrations of substances in Illinois surface waters can vary and that a single assessment guideline may not protect sufficiently in all situations. Using multiple assessment guidelines helps improve the reliability of these assessments. When applying these assessment guidelines, Illinois EPA also considers the water-quality substance, the level of treatment available for that substance, and the monitoring frequency of that substance in the untreated water.

One of the assessment guidelines for untreated water relies on a frequency-of-exceedance threshold (10%) because this threshold represents the true risk of impairment better than does a single exceedance of a water quality criterion. Assessment guidelines also recognize situations in which water treatment that consists only of “...*coagulation, sedimentation, filtration, storage and chlorination, or other equivalent treatment processes*”(35 Ill. Adm. Code 302.303; hereafter called “conventional treatment”) may be insufficient for reducing potentially harmful levels of some substances. To determine if a Maximum Contaminant Level (MCL) violation in treated water would likely occur if treatment additional to conventional treatment were not applied (see 35 Ill. Adm. Code 302.305), the concentration of the potentially harmful substance in untreated water is examined and compared to the MCL threshold concentration. If the concentration in untreated water exceeds an MCL-related threshold concentration, then an MCL violation could reasonably be expected in the absence of additional treatment.

Table C-21 provides the guidelines for assessing attainment of public and food processing water supply use in Illinois streams, inland lakes, and Lake Michigan. In general, compliance with an



MCL for treated water is based on a running 4-quarter (i.e., annual) average, calculated quarterly, of samples collected at least once per quarter (Jan.-Mar., Apr.-Jun., Jul.-Sep., and Oct.-Dec.). However, for some untreated-water intake locations sampling occurs less frequently than once per quarter; therefore, statistics comparable to quarterly averages or running 4-quarter averages cannot be determined for untreated water. Rather, for substances not known to vary regularly in concentration in Illinois surface waters (untreated) throughout the year, a simple arithmetic average concentration of all available results is used to compare to the MCL threshold. For substances known to vary regularly in concentration in surface waters during a typical year (e.g., atrazine), average concentrations within the relevant sub-annual (e.g., quarterly) periods are used. Table C-22 lists the guidelines for identifying potential causes of *public and food processing water supply* use impairment.

**Table C-21. Guidelines for Assessing *Public and Food Processing Water Supply* Use in Illinois Streams, Inland Lakes, and Lake Michigan**

Degree of Use Support	Guidelines
Fully Supporting (Good)	<p>For each substance in <u>untreated</u> water <sup>(1)</sup>, for the most-recent three years of readily available data or equivalent dataset,</p> <p>a) <math>\leq</math> 10% of observations exceed an applicable Public and Food Processing Water Supply Standard <sup>(2)</sup>; and</p> <p>b) for which the concentration is not readily reducible by conventional treatment,</p> <p style="padding-left: 20px;">i) no observation exceeds by at least fourfold the <u>treated</u>-water Maximum Contaminant Level threshold concentration<sup>(3)</sup> for that substance; and</p> <p style="padding-left: 20px;">ii) no quarterly average concentration exceeds the <u>treated</u>-water Maximum Contaminant Level threshold concentration<sup>(3)</sup> for that substance; and</p> <p style="padding-left: 20px;">iii) no running annual average concentration exceeds the <u>treated</u>-water Maximum Contaminant Level threshold concentration<sup>(4)</sup> for that substance.</p> <p>and <sup>(4)</sup>,</p> <p>For each substance in treated water, no violation of an applicable Maximum Contaminant Level <sup>(3)</sup> occurs during the most recent three years of readily available data.</p>
Not Supporting (Fair)	<p>For any single substance in <u>untreated</u> water, <sup>(1)</sup> for the most-recent three years of readily available data or equivalent dataset,</p> <p>a) <math>&gt;</math> 10% of observations exceed a Public and Food Processing Water Supply Standard <sup>(2)</sup>; or</p> <p>b) for which the concentration is not readily reducible by conventional treatment,</p> <p style="padding-left: 20px;">i) at least one observation exceeds by at least fourfold the <u>treated</u>-water Maximum Contaminant Level threshold concentration<sup>(3)</sup> for that substance; or</p> <p style="padding-left: 20px;">ii) the quarterly average concentration exceeds the <u>treated</u>-water Maximum Contaminant Level threshold concentration<sup>(3)</sup> for that substance; or</p> <p style="padding-left: 20px;">iii) the running annual average concentration exceeds the <u>treated</u>-water Maximum Contaminant Level threshold concentration<sup>(3)</sup> for that substance.</p> <p>or,</p> <p>For any single substance in <u>treated</u> water, at least one violation of an applicable Maximum Contaminant Level <sup>(3)</sup> occurs during the most recent three years of readily available data.</p>
Not Supporting (Poor)	Closure to use as a drinking-water resource (cannot be treated to allow for use).

1. Includes only the untreated-water results that were available in the primary computer database at the time data were compiled for these assessments.
2. 35 Ill. Adm. Code 302.304, 302.306 (<http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>).
3. 35 Ill. Adm. Code 611.300, 611.301, 611.310, 611.311, 611.325.
4. Some waters were assessed as Fully Supporting based on treated-water data only.

**Table C-22. Guidelines for Identifying Potential Causes of Impairment of *Public and Food Processing Water Supply* Use in Illinois Streams, Inland Lakes and Lake Michigan**

Potential Cause	Basis For Identifying Cause <sup>(1,4)</sup>	
	Numeric Standard <sup>(2)</sup>	Maximum Contaminant Level <sup>(3)</sup>
1,1,1-Trichloroethane	---	0.2 mg/L
1,1,2-Trichloroethane	---	5 µg/L
1,2,4-Trichlorobenzene	---	0.07 mg/L
1,2-Dibromo-3-chloropropane (Dibromochloropropane DBCP)	---	0.2 µg/L
1,2-Dichloroethane	---	5 µg/L
1,2-Dichloropropane	---	5 µg/L
2,3,7,8-Tetrachlorodibenzo-p-dioxin (only)	---	0.03 ng/L
2,4,5-TP (Silvex)	0.01 mg/L	0.05 mg/L
2,4-D	0.1 mg/L	0.01 mg/L
Alachlor	---	2 µg/L
Aldrin	1 µg/L	1 µg/L
Antimony	---	6 µg/L
Arsenic	0.05 mg/L	0.010 mg/L
Asbestos	---	7 MFL <sup>(5)</sup>
Atrazine	---	3 µg/L
Barium	1.0 mg/L	2 mg/L
Benzene	---	5 µg/L
Benzo[a]pyrene (PAHs)	---	0.2 µg/L
Beryllium	---	4 µg/L
Cadmium	0.010 mg/L	5 µg/L
Carbofuran	---	0.04 mg/L
Carbon tetrachloride	---	5 µg/L
Chlordane	3 µg/L	2 µg/L
Chlorides	250 mg/L	---
Chlorobenzene (mono)	---	0.1 mg/L
Chromium (total)	0.05 mg/L	0.1 mg/L
cis-1,2-Dichloroethylene	---	0.07 mg/L
Cyanide	---	0.2 mg/L
Dalapon	---	0.2 mg/L
DDT	0.05 mg/L	0.05 mg/L
DEHP (di-sec-octyl phthalate) (Di(2-ethylhexyl)phthalate)	---	6 µg/L
Di (2-ethylhexyl) adipate	---	0.4 mg/L
Dichloromethane (methylene chloride)	---	5 µg/L

**Table C-22. Guidelines for Identifying Potential Causes of Impairment of *Public and Food Processing Water Supply* Use in Illinois Streams, Inland Lakes and Lake Michigan**

Potential Cause	Basis For Identifying Cause <sup>(1,4)</sup>	
	Numeric Standard <sup>(2)</sup>	Maximum Contaminant Level <sup>(3)</sup>
Dieldrin	1 µg/L	1 µg/L
Dinoseb	---	7 µg/L
Diquat	---	0.02 mg/L
Endothall	---	0.1 mg/L
Endrin	0.2 µg/L	2 µg/L
Ethylbenzene	---	0.7 mg/L
Ethylene dibromide	---	0.05 µg/L
Fecal Coliform	geometric mean of five samples in ≤30 days ≥2000 per 100 ml	---
Fluoride	---	4 mg/L
Glyphosate	---	0.7 mg/L
Heptachlor	0.1 µg/L	0.1 µg/L
Heptachlor epoxide	0.1 µg/L	0.1 µg/L
Hexachlorobenzene	---	1 µg/L
Hexachlorocyclopentadiene	---	0.05 mg/L
Iron	0.3 mg/L (dissolved)	1.0 mg/L (for CWS serving ≥1000 people or ≥300 connections)
Lead	0.05 mg/L	---
Lindane	4 µg/L	0.2 µg/L
Manganese	0.15 mg/L	0.15 mg/L (for CWS serving ≥1000 people or ≥300 connections)
Mercury	---	2 µg/L
Methoxychlor	0.1 mg/L	0.04 mg/L
Nitrate/Nitrite (nitrate + nitrite as N)	---	10 mg/L
Nitrogen, Nitrate	10 mg/L	10 mg/L
Nitrogen, Nitrite	---	1 mg/L
o-Dichlorobenzene	---	0.6 mg/L
Oil and Grease	0.1 mg/L	---
Oxamyl (Vydate)	---	0.2 mg/L
Parathion	0.1 mg/L	---
p-Dichlorobenzene	---	0.075 mg/L
Pentachlorophenol (PCP)	---	1 µg/L
Phenols	1 µg/L	---
Picloram	---	0.5 mg/L
Polychlorinated biphenyls (PCBs)	---	0.5 µg/L
Selenium	0.01 mg/L	0.05 mg/L
Simazine	---	4 µg/L

**Table C-22. Guidelines for Identifying Potential Causes of Impairment of *Public and Food Processing Water Supply* Use in Illinois Streams, Inland Lakes and Lake Michigan**

Potential Cause	Basis For Identifying Cause <sup>(1, 4)</sup>	
	Numeric Standard <sup>(2)</sup>	Maximum Contaminant Level <sup>(3)</sup>
Styrene	---	0.1 mg/L
Sulfates	250 mg/L	---
Tetrachloroethylene	---	5 µg/L
Thallium	---	2 µg/L
Toluene	---	1 mg/L
Total Dissolved Solids	500 mg/L	---
Toxaphene	5 µg/L	3 µg/L
trans-1,2-Dichloroethylene	---	0.1 mg/L
Trichloroethylene	---	5 µg/L
Vinyl chloride	---	2 µg/L
Vinylidene chloride (1, 1-Dichloroethylene)	---	7 µg/L
Xylene(s) (total) (mixed)	---	10 mg/L
Zinc	---	5 mg/L

1. In general, for untreated water, a cause is identified if:
  - a) 10% or more of the observations exceed the applicable numeric standard; or
  - b) for any substance for which the concentration is not readily reducible by conventional treatment,
    - i) any observation exceeds by at least fourfold the treated-water Maximum Contaminant Level threshold concentration for the substance; or
    - ii) any quarterly average concentration exceeds the treated-water Maximum Contaminant Level threshold concentration for the substance; or
    - iii) any running annual average concentration exceeds the treated-water Maximum Contaminant Level threshold concentration for that substance.

For treated water, a cause is identified if there is any violation of the Maximum Contaminant Level for the substance.

Identification of causes is based primarily on data from these monitoring programs: Ambient Water Quality Monitoring Network, Intensive Basin Surveys, Ambient Lake Monitoring Program, Illinois Clean Lakes Program, Lake Michigan Monitoring Program, Source Water Assessment Program.

2. The numeric standard is based on 35 Ill. Adm. Code 302, Subpart C: Public and Food Processing Water Supply Standards are available at: <http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>.
3. Maximum Contaminant Levels are from 35 Ill. Adm. Code 611, Subpart F: Maximum Contaminant Levels (MCLs) and Maximum Residual Disinfectant Levels (MRDLs).
4. All table entries of “---” indicate that a cause guideline is not applicable or is unavailable.
5. MFL – million fibers per liter, for fibers less than 10 microns.

## Aesthetic Quality – Streams

Attainment of *aesthetic quality* use in Illinois streams is based on the attainment of the Offensive Conditions narrative standards in 35 Ill. Adm. Code 302.203 (for streams covered under General Use Standards) or 35 Ill. Adm. Code 302.515 (for streams covered under the Lake Michigan Basin Standards). The assessment of these identical standards is typically performed during Intensive Basin Surveys by Illinois EPA biologists who are experienced with the natural conditions and expectations for the streams in each basin. A form has been developed for use in this assessment process and is shown in Appendix E. Staff has been trained regarding Illinois EPA’s responsibilities in applying these narrative standards and how to properly fill out the form. The assessment involves comparing the observed conditions in the stream to the language in the standard. When the standard is judged as not attained, one or more of nine specific conditions are noted as the cause of non attainment. These conditions are based on the language in the standard and include: “sludge, bottom deposits, floating debris, visible oil, odor, plant or algal growth [aquatic macrophytes or aquatic algae], color or turbidity.” In addition, whenever plant growth or algal growth is judged to cause non-attainment, phosphorus (total) is listed as a contributing cause. The guidelines for assessing *aesthetic quality* use in Illinois streams are shown in Table C-23. Causes of non-attainment are shown in Table C-24.

**Table C-23. Assessing *Aesthetic Quality Use* in Illinois Streams**

<b>Use Support Rating</b>	<b>Criteria</b>
Fully Supporting (Good)	Narrative Standard in 35 Ill. Adm. Code 302.203 or 35 Ill. Adm. Code 302.515 is attained
Not Supporting (Poor)	Narrative Standard in 35 Ill. Adm. Code 302.203 or 35 Ill. Adm. Code 302.515 is not attained

**Table C-24. Causes of *Aesthetic Quality Use* Impairment in Illinois Streams**

<b>Potential Cause</b>	<b>Criteria based on Water Quality Standards<sup>(1)</sup></b>
Sludge	The presence of sludge which violates the narrative standard
Bottom Deposits	The presence of bottom deposits which violates the narrative standard
Floating Debris	The presence of floating debris which violates the narrative standard
Visible Oil	The presence of visible oil which violates the narrative standard
Odor	The presence of odor which violates the narrative standard
Specific Odor Causing Pollutant	If identified, the specific pollutant causing odor which violates the narrative standard
Aquatic Plants, Macrophytes	The presence of aquatic macrophytes which violates the narrative standard
Aquatic Algae	The presence of aquatic algae which violates the narrative standard
Phosphorus (total)	When the narrative standard is not attained due in part to aquatic plant or algal growth, phosphorus (total) is listed as a contributing cause
Color	The presence of color which violates the narrative standard
Turbidity	The presence of turbidity which violates the narrative standard

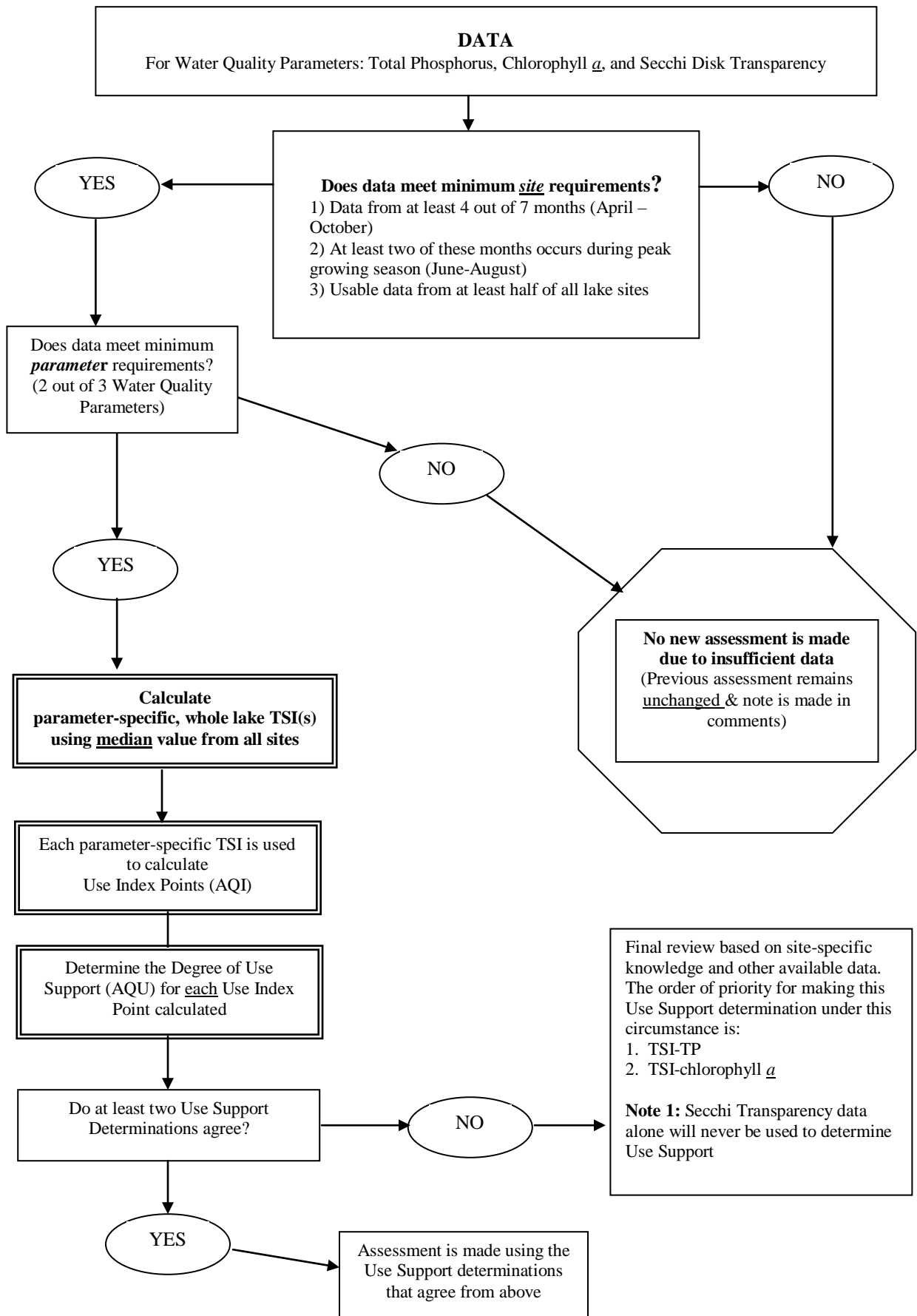
1. The applicable Offensive Condition narrative standard in 35 Ill. Adm. Code 302.203 or 35 Ill. Adm. Code 302.515. Water Quality Standards are available at:  
<http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>.

## Aesthetic Quality – Inland Lakes

The Aesthetic Quality Index (AQI) (Table C-25) is the primary tool used to assess *aesthetic quality* for inland lakes. The AQI represents the extent to which pleasure boating, canoeing, and aesthetic enjoyment are attained at a lake. The Trophic State Index (TSI; Carlson 1977), the percent-surface-area macrophyte coverage during the peak growing season (June through August), and the median concentration of nonvolatile suspended solids are used to calculate the AQI score. Higher AQI scores indicate increased impairment (Table C-26).

Assessments of *aesthetic quality* use are based primarily on physical and chemical water quality data collected by the Illinois EPA through the Ambient Lake Monitoring Program or the Illinois Clean Lakes Program, or by non-Illinois EPA persons under an approved quality assurance project plan. The physical and chemical data used for *aesthetic quality* use assessments include: Secchi disk transparency, chlorophyll *a*, total phosphorus (epilimnetic samples only), nonvolatile suspended solids (epilimnetic samples only), and percent surface area macrophyte coverage. Data are collected a minimum of five times per year (April through October) from one or more established lake sites. Data are considered usable for assessments if meeting the following minimum requirements (Figure C-3): 1) At least four out of seven months (April through October) of data are available, 2) At least two of these months occurs during the peak growing season of June through August (this requirement does not apply to NVSS) and 3) Usable data are available from at least half of all lakes sites within any given lake each month. As outlined in Figure C-3, a whole-lake TSI value is calculated for the median Secchi disk transparency, median total phosphorus (epilimnetic sample depths only), and median chlorophyll *a* values. A minimum of two parameter-specific TSI values are required to calculate a parameter-specific use support determination. An assessment is then made based on the parameter specific use support determinations. The 0.05 mg/L Illinois General Use Water Quality Standard for total phosphorus in lakes (35 Ill. Adm. Code 302.205) has been incorporated into the weighting criteria used to assign point values for the AQI. Table C-27 lists the guidelines for identifying potential causes of *aesthetic quality* use impairment.

**Figure C-3. Flow Chart for Assessing Attainment of Aesthetic Quality Use in Lakes.**



**Table C-25. Aesthetic Quality Index**

<b>Evaluation Factor</b>	<b>Parameter</b>	<b>Weighting Criteria</b>	<b>Points</b>
1. Median Trophic State Index (TSI)	For data collected May-October: Median lake TSI value calculated from total phosphorus (samples collected at one foot depth), chlorophyll <i>a</i> , and Secchi disk transparency	Actual Median TSI Value	Actual Median TSI Value
2. Macrophyte Coverage	Average percentage of lake surface area covered by macrophytes during peak growing season (June through August). Determined by: a. Macrophyte survey conducted during same water year as the chemical data used in the assessment; <u>or</u> b. Average value reported on the VLMP Secchi Monitoring Data form.	a. <5 b. $\geq 5 < 15$ c. $\geq 15 < 25$ d. $\geq 25$	a. 0 b. 5 c. 10 d. 15
3. Nonvolatile Suspended Solids (NVSS) Concentration	Median lake surface NVSS concentration for samples collected at one foot depth, (reported in mg/L).	a. <3 b. $\geq 3 < 7$ c. $\geq 7 < 15$ d. $\geq 15$	a. 0 b. 5 c. 10 d. 15

**Table C-26. Guidelines for Assessing Aesthetic Quality Use in Illinois Inland Lakes**

<b>Degree of Use Support</b>	<b>Guidelines</b>
Fully Supporting (Good)	Total AQI points are <60
Not Supporting (Fair)	Total AQI points are $\geq 60 < 90$
Not Supporting (Poor)	Total AQI points are $\geq 90$



**Table C-27. Guidelines for Identifying Potential Causes of Impairment of *Aesthetic Quality* Use in Illinois Inland Lakes**

	<b>Basis for Identifying Causes<sup>(1)</sup></b>
<b>Potential Cause</b>	<b>Criteria based on Water Quality Standards<sup>(2)</sup></b>
Sludge	The presence of sludge which violates the narrative standard <sup>(4)</sup>
Bottom Deposits	The presence of bottom deposits which violates the narrative standard <sup>(4)</sup>
Floating Debris	The presence of floating debris which violates the narrative standard <sup>(4)</sup>
Visible Oil	The presence of visible oil which violates the narrative standard <sup>(4)</sup>
Odor	The presence of odor which violates the narrative standard <sup>(4)</sup>
Specific Odor Causing Pollutant	If identified, the specific pollutant causing odor which violates the narrative standard <sup>(4)</sup>
Aquatic Algae	The presence of aquatic algae which violates the narrative standard <sup>(4)</sup>
Aquatic Plants (Macrophytes)	The presence of aquatic macrophytes which violates the narrative standard <sup>(4)</sup>
Phosphorus (Total)	In lakes $\geq 20$ acres total phosphorus exceeds 0.05 mg/L <sup>(3)</sup> , or In lakes $< 20$ acres, when the narrative standard <sup>(4)</sup> is not attained due in part to aquatic plant or algal growth, phosphorus (total) is listed as a contributing cause. <sup>(3)</sup>
Color	The presence of color which violates the narrative standard <sup>(4)</sup>
Turbidity	The presence of turbidity which violates the narrative standard <sup>(4)</sup>

1. In general, a single exceedance of the criteria results in listing the parameter as a potential cause of impairment. Determination of causes is normally based on the most recent year of data from the Ambient Lake Monitoring Program (ALMP) or Illinois Clean Lakes Program (ICLP).
2. From Illinois General Use Water Quality Standards 35 Illinois Administrative Code, Part 302, Subpart B. Water Quality Standards are available at:  
<http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>.
3. The total phosphorus standard at 35 Ill. Adm. Code 302.205 applies to lakes of 20 acres or larger. In smaller lakes, phosphorus (total) is listed when the narrative standard in 35 Ill. Adm. Code 302.203 is not attained due to aquatic plant or algal growth.
4. The Offensive Condition narrative standard in 35 Ill. Adm. Code 302.203.

## Aesthetic Quality – Lake Michigan Open Waters

Attainment of *aesthetic quality* use in Lake Michigan open waters is based on the attainment of the Offensive Conditions narrative standard in 35 Ill. Adm. Code 302.515, and on the Lake Michigan Basin total phosphorus standard intended to protect aesthetic quality. Attainment of the narrative standard is assessed by trained biologists experienced with the natural conditions and expectations for Lake Michigan open waters. The assessment involves comparing the observed conditions to the specific narrative language in the standard. If the standard is judged as not attained, one or more of nine specific conditions are noted as the cause of non attainment. These conditions are based on the language in the standard and include: “sludge, bottom deposits, floating debris, visible oil, odor, plant or algal growth [aquatic macrophytes or aquatic algae], color or turbidity.” These conditions are the basis for listing causes of non-attainment. In addition, when greater than 10% of the samples exceed the Lake Michigan open water standard for total phosphorus, *aesthetic quality* use is assessed as Not Supporting and phosphorus is listed as a cause of the impairment. The guidelines for assessing *aesthetic quality* use in Lake Michigan open waters are shown in Table C-28. Causes for non-attainment are shown in Table C-29.

**Table C-28. Assessing *Aesthetic Quality Use* in Lake Michigan Open Waters**

Use Support Rating	Criteria
Fully Supporting (Good)	Narrative Standard in 35 Ill. Adm. Code 302.515 is attained; and, ≤ 10 % of samples exceed 7 µg/L total phosphorus
Not Supporting (Poor)	Narrative Standard in 35 Ill. Adm. Code 302.515 is not attained; or, > 10 % of samples exceed 7 µg/L total phosphorus

**Table C-29. Causes of *Aesthetic Quality Use* Impairment in Lake Michigan Open Waters**

Potential Cause	Criteria based on Water Quality Standards <sup>(1)</sup>
Sludge	The presence of sludge which violates the narrative standard <sup>(2)</sup>
Bottom Deposits	The presence of bottom deposits which violates the narrative standard <sup>(2)</sup>
Floating Debris	The presence of floating debris which violates the narrative standard <sup>(2)</sup>
Visible Oil	The presence of visible oil which violates the narrative <sup>(2)</sup>
Odor	The presence of odor which violates the narrative standard <sup>(2)</sup>
Specific Odor Causing Pollutant	If identified, the specific pollutant causing odor which violates the narrative standard <sup>(2)</sup>
Aquatic Plants, Macrophytes	The presence of aquatic macrophytes which violates the narrative standard <sup>(2)</sup>
Aquatic Algae	The presence of aquatic algae which violates the narrative standard <sup>(2)</sup>
Phosphorus (Total)	> 10 % of samples exceed 7 µg/L total phosphorus <sup>(3)</sup> , or, When the narrative standard <sup>(2)</sup> is not attained due in part to aquatic plant or algal growth, phosphorus (total) is listed as a contributing cause.
Color	The presence of color which violates the narrative standard <sup>(2)</sup>
Turbidity	The presence of turbidity which violates the narrative standard <sup>(2)</sup>

1. Illinois Lake Michigan Basin Water Quality Standards, 35 Ill. Adm. Code, Subpart E. Water Quality Standards are available at: <http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>.
2. The Offensive Condition narrative standard in 35 Ill. Adm. Code 302.515.
3. For applying these guidelines, Illinois EPA typically uses data from the Lake Michigan Monitoring Program (LMMP) (most recent three years).

## Aesthetic Quality – Lake Michigan Bays, Harbors and Beaches

Attainment of *aesthetic quality* use in Lake Michigan Harbors, Breakwaters and Beaches is based on the attainment of the Offensive Conditions narrative standard in 35 Ill. Adm. Code 302.515. Attainment of the narrative standard is assessed by trained biologists experienced with the natural conditions and expectations for these Lake Michigan waters. The assessment involves comparing the observed conditions to the specific narrative language in the standard. If the standard is judged as not attained, one or more of nine specific conditions are noted as the cause of non attainment. These conditions are based on the language in the standard and include: “sludge, bottom deposits, floating debris, visible oil, odor, plant or algal growth [aquatic macrophytes or aquatic algae], color or turbidity.” These conditions are the basis for listing causes of non-attainment. The guidelines for assessing *aesthetic quality* use in Lake Michigan open waters are shown in Table C-30. Causes for non-attainment are shown in Table C-31.

**Table C-30. Assessing *Aesthetic Quality Use* in Lake Michigan Bays, Harbors and Beaches**

Use Support Rating	Criteria
Fully Supporting (Good)	Narrative Standard in 35 Ill. Adm. Code 302.515 is attained
Not Supporting (Poor)	Narrative Standard in 35 Ill. Adm. Code 302.515 is not attained

**Table C-31. Causes of *Aesthetic Quality Use* Impairment in Lake Michigan Bays, Harbors and Beaches.**

Potential Cause	Criteria based on Water Quality Standards <sup>(1)</sup>
Sludge	The presence of sludge which violates the narrative standard <sup>(2)</sup>
Bottom Deposits	The presence of bottom deposits which violates the narrative standard <sup>(2)</sup>
Floating Debris	The presence of floating debris which violates the narrative standard <sup>(2)</sup>
Visible Oil	The presence of visible oil which violates the narrative <sup>(2)</sup>
Odor	The presence of odor which violates the narrative standard <sup>(2)</sup>
Specific Odor Causing Pollutant	If identified, the specific pollutant causing odor which violates the narrative standard <sup>(2)</sup>
Aquatic Plants, Macrophytes	The presence of aquatic macrophytes which violates the narrative standard <sup>(2)</sup>
Aquatic Algae	The presence of aquatic algae which violates the narrative standard <sup>(2)</sup>
Phosphorus (Total)	When the narrative standard <sup>(2)</sup> is not attained due in part to aquatic plant or algal growth, phosphorus (total) is listed as a contributing cause.
Color	The presence of color which violates the narrative standard <sup>(2)</sup>
Turbidity	The presence of turbidity which violates the narrative standard <sup>(2)</sup>

1. Illinois Lake Michigan Basin Water Quality Standards, 35 Ill. Adm. Code, Subpart E. Water Quality Standards are available at: <http://www.ipcb.state.il.us/SLR/IPCBandIEPAEnvironmentalRegulations-Title35.asp>.
2. The Offensive Condition narrative standard in 35 Ill. Adm. Code 302.515.

## Assessment Type and Assessment Confidence

Illinois EPA uses USEPA's Assessment Database program version 2.3.1. This program, which stores and organizes assessment information, contains two fields (Assessment Type and Assessment Confidence) which are associated with each assessed use. For each use assessed the assessor must choose at least one assessment type from the following choices: Biological, Habitat, Physical/Chemical, Toxicological, Pathogen Indicators, Other Public Health Indicators and Other Aquatic Life Indicators. After selecting an assessment type, the assessor may assign an assessment confidence from the following choices. Low, Fair, Good or Excellent.

Illinois has defined these fields as follows: **Assessment Type** indicates the primary (or single most important) data type that was used to make a use-attainment determination. **Assessment Confidence** indicates a judgment by Illinois EPA of the relative degree of reliability of a use-attainment assessment based on the quality, quantity, usefulness and acceptability of the specific data set and data type used to make the assessment. Currently, we have not developed comprehensive guidelines for judging the reliability of assessments. In general, Illinois EPA rates all assessments that are based on data meeting Illinois EPA's QA/QC requirements as having "Good" assessment confidence. Volunteer lake monitoring data are considered "Insufficient Data" for use-attainment assessments and 303(d) listings and are therefore listed as having a "Low" level of confidence. Table C-32 shows the assessment types and assessment confidence levels used in the majority of assessments.

**Table C-32. Assessment Type and Assessment Confidence Level for Illinois Assessments**  
(A small number of exceptions apply.)

Water Type	Assessed Use	Assessment Type	Assessment Confidence
Freshwater Lake (VLMP)	None	PHYSICAL/CHEMICAL	LOW
Freshwater Lake (non-VLMP)	Aquatic Life	PHYSICAL/CHEMICAL	GOOD
	Indigenous Aquatic Life	PHYSICAL/CHEMICAL	GOOD
	Aesthetic Quality	PHYSICAL/CHEMICAL	GOOD
	Primary Contact	PATHOGEN INDICATORS	GOOD
	Public & Food Processing Water Supply	PHYSICAL/CHEMICAL	GOOD
	Fish Consumption	PHYSICAL/CHEMICAL	GOOD
	Secondary Contact (only if PCU=Fully Supporting)	PATHOGEN INDICATORS	GOOD
Stream	Aquatic Life	BIOLOGICAL	GOOD
	Indigenous Aquatic Life	PHYSICAL/CHEMICAL	GOOD
	Primary Contact	PATHOGEN INDICATORS	GOOD
	Secondary Contact (only if PCU=Fully Supporting)	PATHOGEN INDICATORS	GOOD
	Public & Food Processing Water Supply	PHYSICAL/CHEMICAL	GOOD
	Fish Consumption	PHYSICAL/CHEMICAL	GOOD
	Aesthetic Quality	PHYSICAL/CHEMICAL	GOOD
Lake Michigan Open Water	Aquatic Life	PHYSICAL/CHEMICAL	GOOD
	Primary Contact	PATHOGEN INDICATORS	GOOD
	Secondary Contact (only if PCU=Fully Supporting)	PATHOGEN INDICATORS	GOOD
	Public & Food Processing Water Supply	PHYSICAL/CHEMICAL	GOOD
	Fish Consumption	PHYSICAL/CHEMICAL	GOOD
	Aesthetic Quality	PHYSICAL/CHEMICAL	GOOD
Lake Michigan Shoreline	Aquatic Life Use	(Not applicable because currently not assessed)	
	Primary Contact	PATHOGEN INDICATORS	GOOD
	Secondary Contact (only if PCU=Fully Supporting)	PATHOGEN INDICATORS	GOOD
	Public & Food Processing Water Supply	(Not applicable because not designated)	
	Fish Consumption	(Not applicable because currently not assessed)	
	Aesthetic Quality	PHYSICAL/CHEMICAL	GOOD
Lake Michigan Bays and Harbors	Aquatic Life	BIOLOGICAL	GOOD
	Primary Contact	(Not applicable because currently not assessed)	
	Secondary Contact	(Not applicable because currently not assessed)	
	Public & Food Processing Water Supply	(Not applicable because not designated)	
	Fish Consumption	PHYSICAL/CHEMICAL	GOOD
	Aesthetic Quality	PHYSICAL/CHEMICAL	GOOD

PCU = *primary contact* use.

## Identifying Potential Sources of Impairment for All Uses and Water Types

Once a use is assessed as impaired (Not Supporting) we attempt to identify the sources related to the impairment. Table C-33 contains guidelines for identifying potential sources of use impairment in Illinois streams, inland lakes, and Lake Michigan-basin waters. Illinois EPA defines potential sources as known or suspected activities, facilities, or conditions that may be contributing to a cause of impairment of a designated use. Each potential source identified is linked to at least one specific cause of impairment. Information used to identify potential sources of impairment include Facility-Related Stream Survey data, ambient-monitoring data, effluent-monitoring data, facility discharge monitoring reports, review of National Pollutant Discharge Elimination System permits and compliance records, land use data, personal observations, and documented site-specific knowledge.

**Table C-33. Guidelines for Identifying Potential Sources of Use Impairment in Illinois Streams, Inland Lakes and Lake Michigan-Basin Waters.**

Potential Source <sup>(3)</sup>	Guidelines
Acid Mine Drainage	Low pH and iron deposition due to mine drainage based upon actual observation and/or other existing data.
Agriculture	General agricultural related activities based upon satellite land use, actual observation and/or other existing data.
Animal Feeding Operations (NPS)	Open area feedlots or animal holding buildings and impervious areas based upon satellite land use, actual observation and/or other existing data.
Aquaculture (Not Permitted) or Aquaculture (Permitted)	Fish production facility based upon actual observation and/or other existing data.
Atmospheric Deposition – Acidity, or Atmospheric Deposition – Nitrogen, or Atmospheric Deposition - Toxics	Atmospheric deposition of nutrients, minerals, etc based upon actual observation and/or other existing data.
Channelization	Straightening of stream meanders based upon actual observation and/or other existing data.
Combined Sewer Overflows	Combined sanitary and storm sewer overflow based upon Facility-Related Stream Survey, Agency effluent monitoring, Discharge Monitoring Reports and/or other existing data.
Contaminated Sediments <sup>(1)</sup>	High concentrations of metals and organic compounds in sediment based upon actual observation and /or other existing data. For inland lakes see source methodology notes <sup>(1)</sup> below.
Crop Production (Crop Land or Dry Land)	Nonirrigated crop production based upon satellite land use, actual observation and/or other existing data.
Dam Construction (Other than Upstream Flood Control Projects)	Dam construction activities based upon actual observation and/or other existing data.
Discharges from Biosolids storage, application or disposal	Storage, application or disposal of sludge based upon actual observation and/or other existing data.
Drainage/Filling/Loss of Wetlands	Draining or filling in of wetland areas based upon actual observation and/or other existing data.
Dredge Mining	Underwater mining (e.g., sand and gravel) activities based upon satellite land use, actual observation and/or other existing data.
Dredging (e.g., for Navigation Channels)	Deepening of stream channels based upon actual observation and/or other existing data.
Golf Courses	Golf course runoff directly to lake.

<b>Potential Source<sup>(3)</sup></b>	<b>Guidelines</b>
Habitat Modification - other than Hydromodification	General alteration of riparian habitat based upon actual observation and/or other existing data
Highway/Road/Bridge Runoff (Nonconstruction Related)	Salt and pesticide runoff from highways, roads & bridges based upon actual observation and/or other existing data.
Highways, Roads, Bridges, Infrastructure (New Construction)	Highway/road/bridge construction activities based upon actual observation and/or other existing data.
Impacts from Abandoned Mine Lands (Inactive)	Abandoned mining operation based upon actual observation and/or other existing data.
Impacts from Hydrostructure Flow Regulation/Modification	Alteration of normal flow regimes (e.g., dams, channelization, impervious surfaces, water withdrawal) based upon actual observation and/or other existing data.
Inappropriate Waste Disposal	Illegal waste disposal sites based upon actual observation and/or other existing data.
Industrial Land Treatment	Land application of industrial wastes based upon actual observation and/or other existing data.
Industrial Point Source Discharge	Industrial point source discharge based upon Facility-Related Stream Survey, Agency effluent, DMR and/or other existing data.
Irrigated Crop Production	Irrigated crop production based upon satellite land use, actual observation and/or other existing data.
Lake Fertilization	Artificial fertilization activities (e.g., addition of triple super-phosphate to create algal blooms for macrophyte control or enhance lake fertility) based upon actual observation and/or other existing data.
Landfills	Leachate and/or runoff from landfills based upon actual observation and/or other existing data.
Leaking Underground Storage Tank Leaks	Leaks from storage tanks based upon actual observation and/or other existing data.
Livestock (Grazing or Feeding Operations)	Riparian and/or upland pastureland grazing based upon satellite land use, actual observation and/or other existing data
Loss of Riparian Habitat	Removal of riparian vegetation based upon actual observation and/or other existing data.
Marina Boat Construction, or Marina Boat Maintenance, or Marina Dredging Operations, or Marina Fueling Operations, or Marina-related Shoreline Erosion, or Marina/Boating Pumpout releases, or Marina/Boating Sanitary On-vessel Discharges	In-water and on-land releases based upon actual observation and/or other existing data.
Mill Tailings	Milling operations based upon satellite land use, actual observation and/or other existing data.
Mine Tailings	Mine processing activities (e.g., gob piles) based upon satellite land use, actual observation and/or other existing data.
Municipal Point Source Discharges	Municipal point source discharge based upon Facility-Related Stream Survey, Agency effluent, DMR and/or other existing data.
Natural Sources <sup>(2)</sup>	See source methodology notes <sup>(2)</sup> below.
On-site Treatment Systems (Septic Systems and Similar Decentralized Systems)	Septic system leachate or surface runoff based upon actual observation and/or other existing data.
Other Recreational Pollution Sources	Other recreational impacts based upon actual observation and/or other existing data.
Other Spill Related Impacts	Accidental spills based upon actual observation and/or other existing data.
Permitted Silvicultural Activities	General forest management related runoff based upon satellite land use, actual observation and/or other existing data.
Pesticide Application	Herbicide/algicide applications (e.g., eradication of a beneficial macrophyte community, reduced dissolved oxygen. levels after application) based upon actual observation and/or other existing data.

Potential Source <sup>(3)</sup>	Guidelines
Petroleum/Natural Gas Activities	Oil and gas production activities based upon satellite land use, actual observation and/or other existing data.
RCRA Hazardous Waste Sites	Hazardous waste leachate or surface runoff based upon actual observation and/or other existing data.
Runoff from Forest/Grassland/Parkland	Watershed related nonpoint source runoff other than from previously specified sources (e.g., lawn or parkland fertilization, leaf litter/forest bed runoff) based upon actual observation and/or other existing data.
Salt Storage Sites	Salt storage for winter highway maintenance based upon actual observation and/or other existing data.
Sanitary Sewer Overflows (Collection System Failures)	Broken sanitary sewer line or overflow based upon Facility-Related Stream Survey, Agency effluent and/or other existing data.
Septage Disposal	Disposal of septic tank sludge based upon actual observation and/or other existing data.
Site Clearance (Land Development or Redevelopment)	New residential/commercial construction activities based upon actual observation and/or other existing data.
Source Unknown	No identifiable source based upon available information.
Specialty Crop Production	Truck farming, orchards, or horticultural areas based upon satellite land use, actual observation and/or other existing data.
Streambank Modifications/Destabilization or Littoral/Shore Area Modifications (Nonriverine)	Shoreline modification/destabilization activities (e.g., bank erosion, rip rap, loss of habitat) based upon actual observation and/or other existing data.
Subsurface (Hardrock) Mining	Subsurface coal mining activities based upon satellite land use, actual observation and/or other existing data.
Surface Mining	Surface mining (e.g., coal, limestone) activities based upon satellite land use, actual observation and/or other existing data.
Unpermitted Discharge (Domestic Wastes)	Wildcat sewer discharge based upon Facility-Related Stream Survey, Agency effluent and/or other existing data.
Upstream Impoundments (e.g., PI-566 NRCS Structures)	Upstream impoundment based upon actual observation and/or other existing data.
Urban Runoff/Storm Sewers	Urban and storm sewer runoff based upon actual observation and/or other existing data.
Waterfowl	Nutrient enrichment from waterfowl wastes based upon actual observation and/or other existing data.

1. This primarily refers to sediment and sediment-associated phosphorus deposition in the lake, but also to sediments with highly elevated levels of a metal or priority organic, especially when those substances are associated with a fish advisory.
2. The Natural Sources category is reserved for waters impaired due to naturally occurring conditions (i.e., not caused by or related to past or present human activity) or due to catastrophic conditions. Clearly defined cases include: 1) metals due to naturally occurring deposits, 2) dissolved oxygen or pH associated with poor aeration or natural organic materials, where no human-related sources are present, 3) habitat loss or pollutant loads due to catastrophic floods, which are excluded from water quality standards or other regulations, and 4) high temperature, low dissolved oxygen, or high concentrations of pollutants due to catastrophic droughts with flows less than the average minimum seven-day low flow which occurs once every 10 years.
3. Other rare or uncommon sources in addition to those listed here are available in the Assessment Database and may be used when appropriate.



### C-3. Assessment Results

This section presents the results of Illinois' surface water assessments, including the five-part categorization of all surface waters, the Section 303(d) List, state level summaries of designated use support, and CWA Section 314 (Lakes Program) reporting requirements.

#### Five-Part Categorization of Surface Waters

USEPA's latest Integrated Report guidance (USEPA 2005) calls for all waters of the state to be reported in a five category system as below. Although the guidance allows waters to be placed into more than one category, Illinois EPA treats all categories as mutually exclusive.

Category 1: Segments are placed into Category 1 if all designated uses are supported, and no use is threatened. (Note: Illinois does not assess any waters as threatened)

Category 2: Segments are placed in Category 2 if some, but not all of the designated uses are supported. (All other uses are reported as Not Assessed or Insufficient Information)

Category 3: Segments are placed in Category 3 when there is insufficient available data and/or information to make a use-support determination for any use.

Category 4: Contains segments which have at least one impaired use but a TMDL is not required. Category 4 is further subdivided as follows based on the reason a TMDL is not required.

Category 4a: Segments are placed in Category 4a when a TMDL to address a specific segment/pollutant combination has been approved or established by USEPA. Illinois EPA places water bodies in category 4a only if TMDLs have been approved for all pollutant causes of impairment.

Category 4b: Segments are placed in Category 4b if technology-based effluent limitations required by the Act, more stringent effluent limitations required by state, local, or federal authority, or other pollution control requirements (e.g., best management practices) required by local, state or federal authority are stringent enough to implement applicable water quality standards (see 40 CFR 130.7(b)(1)) within a reasonable period of time.

Category 4c: Segments are placed in Category 4c when the state demonstrates that the failure to meet an applicable water quality standard is not caused by a pollutant, but instead is caused by other types of pollution (i.e. only nonpollutant causes of impairment). Water bodies placed in this category are usually those where aquatic life use is impaired by habitat related conditions. (See discussion in Section C-2 Assessment Methodology, Aquatic Life-Streams)

Category 5: Segments are placed in Category 5 if available data and/or information indicate that at least one designated use is not being supported and a TMDL is needed. Water bodies

in Category 5 (and their pollutant causes of impairment) constitute the 303(d) List that USEPA will review and approve or disapprove pursuant to 40 CFR 130.7.

Table C-34 shows the results of this categorization for all Illinois surface waters. The category for each individual water body is shown in Appendices B2-B4

**Table C-34. Size of Surface Waters Assigned to Reporting Categories<sup>(1)</sup>**

Water Body Type	Category							Total in State	Total Assessed
	1	2	3	4a	4b	4c	5		
Streams: miles	0	7,013	101,768	485	0	641	9,337	119,244	17,476
Inland Lakes: acres	0	4,403	168,685	1,212	0	0	144,177	318,477	149,792
Lake Michigan Bays and Harbors: sq. miles	0	0	0	0	0	0	2.62	2.62	2.62
Lake Michigan Open Waters: sq. miles	0	0	1,330	0	0	0	196	1,526	196
Lake Michigan Shoreline: miles	0	0	0	0	0	0	63	63	63

1. Categories are mutually exclusive. Illinois does not report water bodies in more than one category.

### Section 303(d) List

The Clean Water Act and USEPA regulations require states to submit a list of water-quality-limited waters still requiring TMDLs, pollutants causing the impairment, and a priority ranking for TMDL development (including waters targeted for TMDL development within the next two years. This integrated report combines all of the requirements of sections 305(b), 303(d) and 314 into a single document.

Category 5 waters constitute Illinois' 303(d) List. The complete list is found in Appendix A-1 and A-2. The development of this list is based on the assessment methodology for determining attainment of designated uses for each water body segment as described previously in Section C-2. Those waters which have at least one Not Supporting designated use and at least one pollutant cause of impairment are included on the 303(d) List unless they fall under the specific exceptions described in categories 4a, 4b or 4c. Waters included on previous lists are also included on the current list unless new information is available to update the assessment or there is other "good cause" for delisting them (see below). A complete list of all water bodies, all use attainment assessments, all identified potential causes of impairment (both pollutant and nonpollutant), and potential sources of impairment is found in Appendices B2-B4.

### Prioritization of the Illinois Section 303(d) List

All pollutant causes of impairment associated with impaired designated uses require TMDL development. USEPA regulations at 40 CFR Part 130.7(b)(4) require establishing a priority ranking of 303(d) listed waters for the development of TMDLs that accounts for the severity of

pollution and the designated uses. The prioritization of Illinois' Section 303(d) List was done on a watershed basis instead of on individual water body segments. Illinois EPA watershed boundaries are based on USGS ten-digit hydrologic units (HUC). Developing prioritization for severity of pollution at this watershed scale provides Illinois with the ability to address watershed issues at a manageable level and document improvements to a watershed's health. The Illinois Section 303(d) List was prioritized based on the steps listed below:

Step 1- A high priority is given to waters where public water supply use is impaired by atrazine or nitrate. For those waters, TMDLs will be developed based on the entire watershed, whether smaller or larger than a ten-digit HUC. Listed below are seven streams and eight lakes with atrazine impairment. These waters were given the highest priority.

<b>Water ID</b>	<b>Water Name</b>	<b>Impairment</b>
IL_O-30	Kaskaskia River	Atrazine
IL_CA-05	Skillet Fork	Atrazine
IL_D-30	Illinois River	Atrazine
IL_K-22	Mississippi River	Atrazine
IL_O-03	Kaskaskia River	Atrazine
IL_SDU	GILLESPIE NEW LAKE	Atrazine
IL_OI-08	Shoal Creek	Atrazine
IL_RON	LOU YAEGER LAKE	Atrazine
IL_ROV	COULTERVILLE LAKE	Atrazine
IL_O-25	Kaskaskia River	Atrazine
IL_ROO	NASHVILLE CITY LAKE	Atrazine
IL_RNM	WASHINGTON CO. LAKE	Atrazine
IL_RDR	SPRING LAKE (McDONOUGH CO.)	Atrazine
IL_RDG	CARLINVILLE LAKE	Atrazine
IL_RCZJ	FAIRFIELD LAKE	Atrazine

Step 2- Watersheds with no approved or ongoing TMDLs were given medium priority. Ranking within this group is based on the total number of potential causes in each watershed that require TMDL development. The more potential causes of impairment identified, the higher the priority given to the watershed. However, watersheds currently in the process of developing TMDL Request for Proposals (RFP) were ranked highest of the watersheds with medium priority. Waters currently undergoing the RFP process for TMDL development are based on assessments in the 2010 Draft Integrated Report. Otherwise, designated uses and causes of impairment were updated based on the new 2012 assessments.

Step 3- Watersheds that have approved or ongoing TMDLs are given the lowest priority. However, TMDL implementation still occurs in watersheds with a low priority. The prioritization process for TMDL development does not affect TMDL implementation.

Illinois' 303(d) waters as shown in Appendix A-1 are listed in order of priority.

### **Scheduling of TMDL Development**

In accordance with USEPA regulations under 40 CFR Part 130.7(b)(4), “the priority ranking shall specifically include the identification of waters targeted for TMDL development in the next two years.” In addition, USEPA guidance encourages states to ensure that the schedule provides that all TMDLs for every pollutant-segment combination listed on previous Section 303(d) Lists be established in a time frame that is no longer than eight to 13 years from the time the pollutant-segment combination is first identified in Category 5.

In Illinois, development of TMDLs will be conducted on a watershed basis (i.e. USGS 10 digit hydrologic units) meaning that impaired waters upstream of a particular segment will have all TMDLs conducted at the same time. In order to insure that all TMDLs are completed in a reasonable time frame, Illinois' long-term schedule calls for the initiation of TMDL efforts in approximately 22 watersheds in each of the next 13 years. Appendix A-3 shows the watersheds, water bodies and pollutants for which TMDLs will be completed in the next two years. The TMDL development schedule provided in Appendix A-3 replaces all schedules previously submitted by the Illinois EPA to USEPA. The schedule will be reviewed and updated in the future, as needed, to ensure timely development of TMDLs, given available resources.

The Illinois EPA's long-term schedule for TMDL development for all waters on the 2012 Section 303(d) List, projected over a 13-year period, is consistent with other Illinois EPA program cycles which are typically five years, including statewide monitoring programs such as the rotational intensive river basin surveys and issuance of NPDES permits. The long-term TMDL development schedule will be reviewed and revised, as needed, in conjunction with future Section 303(d) Lists submitted to USEPA.

## Removal of Waters on Illinois' 2010 Section 303(d) List

USEPA's Integrated Report guidance explains what constitutes good cause for not including in the current submission segments that were included on the previous Section 303(d) List. These include:

1. The assessment and interpretation of more recent or more accurate data in the record demonstrate that the applicable WQS(s) is being met.
2. The results of more sophisticated water quality modeling demonstrate that the applicable WQS(s) is being met.
3. Flaws in the original analysis of data and information led to the segment being incorrectly listed.
4. A demonstration pursuant to 40 CFR 130.7(b)(1)(ii) that there are effluent limitations required by state or local authorities that are more stringent than technology-based effluent limitations, required by the CWA, and that these more stringent effluent limitations will result in the attainment of WQSs for the pollutant causing the impairment.
5. A demonstration pursuant to 40 CFR 130.7(b)(1)(iii) that there are other pollution control requirements required by state, local, or federal authority that will result in attainment of WQSs for a specific pollutant(s) within a reasonable time (i.e., 4b).
6. Documentation that the state included on a previous Section 303(d) List an impaired segment that was not required to be listed by EPA regulations, (e.g., segments where there is no pollutant associated with the impairment).
7. Approval or establishment by USEPA of a TMDL since the last Section 303(d) List.
8. A state inappropriately listed a segment that is within Indian country, as defined in 18 U.S.C. Section 1151.
9. Other relevant information that supports the decision not to include the segment on the Section 303(d) List.

All water body/pollutant combinations on Illinois' Section 303(d) List from 2010 are included on the 2012 Section 303(d) List except the water body/pollutant combinations removed under the criteria cited above. Illinois EPA delists entire water bodies if all the designated uses are assessed as fully supporting or if all pollutant causes of impairment have been addressed by approved TMDLs. Listed causes of impairment may change when uses are reassessed even if the water is still considered impaired.

In a few instances when pollutant causes are delisted, there is a potential for an entire water body segment to be moved from Category 5 (the 303d List) to Category 4C (waters impaired by

pollution but not by any pollutant, Appendix A-8). In general, when any delisting results in a water body being moved from Category 5 to Category 4C, a review is conducted to determine whether any pollutant may still be causing impairment in that water body. If it is suspected that the water body is still impaired by a pollutant, cause unknown is listed and the water body remains on the 303(d) List.

Illinois' 2008 Section 303(d) list was partially disapproved by USEPA on October 22, 2008. Illinois EPA objected to the partial disapproval and sent a letter to USEPA on February 11, 2009, explaining in detail the reasons for those objections. The three main issues were: 1) Illinois' removal of total nitrogen from its 2008 303(d) List as a cause of aquatic life use impairment; 2) a change in one of the guidelines Illinois uses to identify sedimentation/siltation as a cause of aquatic life use impairment which resulted in the removal of some listings of sedimentation/siltation; and 3) the reclassification of dissolved oxygen as a nonpollutant cause of impairment and the subsequent removal of this cause from Illinois' 2008 303 (d) List. Illinois has reclassified dissolved oxygen as a pollutant for the 2012 cycle and all dissolved oxygen impairments appear on Illinois' 2012 List. The other disputed waters and causes that Illinois removed from its 2008 303(d) List are not included on Illinois' 2012 303(d) List and are not reported in the 2012 Integrated Report.

Illinois EPA's 2008 Integrated Report, USEPA's decision document and Illinois EPA's detailed comments and legal analysis regarding USEPA's partial disapproval of the 2008 303(d) list and proposal to list additional waters are available on the Agency's website at <http://www.epa.state.il.us/water/tmdl/303d-list.html>.

Appendix A-4 lists all segment/pollutant combinations included in Illinois' 2010 draft 303(d) List (submitted to USEPA on December 23, 2011) but not included on the 2012 303(d) List submission.

## **TMDL Development and Implementation Status**

In Illinois, most TMDLs are developed by individual contractors that have been selected through a competitive bidding process. Illinois EPA personnel manage the contracts. There are three stages in the TMDL development process.

### **Stage 1- Watershed Characterization, Data Analysis and Methodology Selection**

- Description of the watershed
- Collection/analysis of available data
- Identify methodologies, procedures and models
- Determine if additional data is needed

### **Stage 2- Data Collection (optional stage)\***

- Evaluate Stage 1 and collect additional data as needed
- The Agency or a contractor will collect data

### **Stage 3- Model calibration, TMDL Scenarios, Implementation Plan**

- Develop TMDLs with data from Stages 1 and 2
- Develop and evaluate several scenarios
- Develop an implementation plan

\*Stage 2 was added in the 2003 round of TMDLs. If Stage 1 identifies data as lacking, additional data may be collected for a more accurate TMDL.

Appendix A-6 shows the implementation status of all TMDLs for the state of Illinois and includes the TMDL watersheds in progress. We anticipate that TMDL development for each watershed will be completed approximately two years from the initiation date. Stage 1 is scheduled to take a maximum of nine months. Stage 2 is optional and the time frame will depend on the type and quantity of additional data required. Stage 3 has a maximum time frame of 18 months. To date, contractors are doing most of the TMDL development work for Illinois EPA.

The Illinois EPA views TMDLs as a tool for developing water-quality-based solutions that are incorporated into an overall watershed management approach. The TMDL establishes the link between water quality standards attainment and water-quality-based control actions. For these control actions to be successful, they must be developed in conjunction with local involvement, which incorporates regulatory, voluntary and incentive-based approaches with existing applicable laws and programs. The four Illinois programs that have provided funds for implementation of TMDL watersheds include: Illinois EPA's Nonpoint Source Management Program, Illinois Clean Lakes Program (ICLP), and Priority Lake and Watershed Implementation Program (PLWIP), as well as the Illinois Department of Agriculture's Conservation Practices Program (CPP).

The Illinois EPA administers the Illinois Nonpoint Source Management Program, the ICLP and the PLWIP. The Illinois Nonpoint Source Management Program was developed to meet the requirements of Section 319 of the Clean Water Act (CWA). Section 319 projects can include

educational programs and nonpoint source pollution control projects such as Best Management Practices (BMPs). The ICLP is a financial assistance grant program for lakes with public access that supports interest and commitment to long-term, comprehensive lake management and ultimately results in improved water quality and enhanced lake use. The PLWIP supports lake protection/restoration activities at priority lakes where causes and sources of problems are apparent, project sites are highly accessible, project size is relatively small, and local entities are in a position to quickly implement needed treatments. Appendix A-7 shows past and present projects in TMDL watersheds funded under these programs.

Beginning in July of 2002, the Illinois Department of Agriculture began shifting a portion of its CPP funds to Soil and Water Conservation Districts to more directly address water quality concerns within TMDL watersheds. This program gives incentive payments to landowners/operators within that watershed to promote the use of management practices that reduce/control the movement of pollutants causing the water quality impairment.



## Statewide Summary of Designated Use Support

### Streams

*Aquatic life, fish consumption, primary contact, secondary contact, indigenous aquatic life, and public and food processing water supply* uses were individually assessed for degree of use support (Table C-35). Of the total 119,244 stream miles in Illinois, 17,476 stream miles (14.7%) were assessed for at least one of these six uses. *Aquatic life* use was Fully Supporting in 62.2 percent of the stream miles assessed for this use.

**Table C-35. Statewide Individual Use-Support Summary for Streams, 2012**

Designated Use	Statewide Miles Designated	Miles Assessed	Miles Fully Supporting (Good)	Miles Not Supporting (Fair)	Miles Not Supporting (Poor)	Miles Not Assessed
Aesthetic Quality	119,158	4,122	3,902	0	219	115,037
Aquatic Life	119,158	17,217	10,693	5,544	980	101,941
Fish Consumption	119,244	4,127	0	3,850	276	115,117
Indigenous Aquatic Life	86	86	34	48	4	0
Primary Contact	118,582	4,437	787	1,223	2,426	114,145
Public and Food Processing Water Supply	1,118	1,118	187	931	0	0
Secondary Contact <sup>(1)</sup>	119,244	774	774	--	--	118,470
Designated Use	Miles Assessed	Percent of Statewide Miles Assessed	Percent of Assessed Miles as Fully Supporting (Good)	Percent of Assessed Miles as Not Supporting (Fair)	Percent of Assessed Miles as Not Supporting (Poor)	Percent of Statewide Miles Not Assessed
Aesthetic Quality	4,122	3.5	94.7	0.0	5.3	96.5
Aquatic Life	17,217	14.4	62.1	32.2	5.7	85.6
Fish Consumption	4,127	3.5	0.0	93.3	6.7	96.5
Indigenous Aquatic Life	86	100.0	39.6	55.6	4.8	0.0
Primary Contact	4,437	3.7	17.7	27.6	54.7	96.3
Public and Food Processing Water Supply	1,118	100.0	16.8	83.2	0.0	0.0
Secondary Contact <sup>(1)</sup>	774	0.6	100.0	--	--	99.4

Note: Numbers and percentages may not add up due to slight rounding errors.

1. By definition, Secondary Contact Use is "Fully Supporting" in all waters in which Primary Contact Use is "Fully Supporting."

Potential causes of impairment for all designated uses in streams are summarized in Table C-36. Potential sources of impairment for all designated uses in streams are summarized in Table C-37. Results of individual use assessments are available in Appendix B-2.

**Table C-36. Summary of Potential Causes for All Use Impairments in Streams, 2012**

<b>Potential Cause of Impairment</b>	<b>Stream Miles Impaired</b>
Fecal Coliform	3,620
Oxygen, Dissolved	3,401
Mercury	3,223
Polychlorinated biphenyls	2,947
Alteration in stream-side or littoral vegetative covers	2,348
Phosphorus (Total)	2,018
Manganese	1,992
Sedimentation/Siltation	1,896
Loss of Instream Cover	1,331
Total Suspended Solids (TSS)	1,110
Changes in Stream Depth and Velocity Patterns	867
Other flow regime alterations	707
Cause Unknown	625
pH	438
Chloride	422
Aquatic Algae	363
Atrazine	338
Iron	307
Bottom Deposits	157
Aldrin	153
Fish-Passage Barrier	152
Hexachlorobenzene	149
Arsenic	134
Methoxychlor	132
Dioxin (including 2,3,7,8-TCDD)	131
Sulfates	131
Terbufos	126
Aquatic Plants (Macrophytes)	108
Chlordane	99
Temperature, water	99
DDT	93
Odor	87
Nitrogen, Nitrate	86
Fish Kills	84
Ethanol	83
Copper	75
Endrin	66
Zinc	55
Nickel	52
Ammonia (Total)	45
Boron	45
Low flow alterations	39
Oil and Grease	36
Silver	36
Fluoride	35
Total Dissolved Solids	35
Barium	33
Cadmium	32
Sludge	32
Turbidity	32
Phenols	31
Nonnative Fish, Shellfish, or Zooplankton	25
Cyanide	23
Lindane	22
Dieldrin	20
Visible Oil	19
Chlorine	14
Chromium (total)	14
2,4-D	13
Heptachlor	13
Color	12
Ammonia (Un-ionized)	9
alpha.-BHC	6
Lead	6

**Table C-37. Summary of Potential Sources of All Use Impairments in Streams, 2012**

Potential Source of Impairment	Stream Miles Impaired
Source Unknown	7,097
Atmospheric Deposition - Toxics	3,050
Crop Production (Crop Land or Dry Land)	2,576
Channelization	2,471
Agriculture	1,395
Municipal Point Source Discharges	1,374
Loss of Riparian Habitat	1,245
Urban Runoff/Storm Sewers	1,207
Natural Sources	738
Animal Feeding Operations (NPS)	652
Streambank Modifications/destabilization	606
Impacts from Hydrostructure Flow Regulation/modification	531
Dam or Impoundment	515
Contaminated Sediments	445
Surface Mining	433
Livestock (Grazing or Feeding Operations)	290
Combined Sewer Overflows	253
Habitat Modification - other than Hydromodification	241
Site Clearance (Land Development or Redevelopment)	181
Upstream Impoundments (e.g., PI-566 NRCS Structures)	146
Petroleum/natural Gas Activities	139
Impacts from Abandoned Mine Lands (Inactive)	136
Acid Mine Drainage	117
Highway/Road/Bridge Runoff (Non-construction Related)	110
Mine Tailings	102
Irrigated Crop Production	86
Non-irrigated Crop Production	83
Spills from Trucks or Trains	83
Industrial Point Source Discharge	56
Drainage/Filling/Loss of Wetlands	45
Runoff from Forest/Grassland/Parkland	39
Sanitary Sewer Overflows (Collection System Failures)	32
Golf Courses	24
Municipal (Urbanized High Density Area)	23
Pesticide Application	22
Dredging (e.g., for Navigation Channels)	20
Subsurface (Hardrock) Mining	13
Wet Weather Discharges (Point Source and Combination of Stormwater, SSO or CSO)	13
Other Recreational Pollution Sources	10
Dredge Mining	9
Coal Mining (Subsurface)	8
Unpermitted Discharge (Domestic Wastes)	7
Highways, Roads, Bridges, Infrastructure (New Construction)	6
Industrial Land Treatment	4
Landfills	4
Managed Pasture Grazing	3
On-site Treatment Systems (Septic Systems and Similar Decentralized Systems)	1

## Inland Lakes

*Aquatic life, fish consumption, primary contact, secondary contact, public food and processing water supply, aesthetic quality, and indigenous aquatic life* uses were individually assessed in lakes for degree of use support as shown in Table C-38. Of the total 318,477 acres of lakes and ponds in Illinois, 149,790 acres (390 lakes) were assessed for at least one of these seven uses. *Aquatic life* use was Fully Supporting in 92.7 percent of the lake acres assessed for this use.

**Table C-38. Statewide Individual Use-Support Summary for Inland Lakes, 2012**

Designated Use	Statewide Acres Designated <sup>(1)</sup>	Acres Assessed	Acres Fully Supporting (Good)	Acres Not Supporting (Fair)	Acres Not Supporting (Poor)	Acres Not Assessed	Acres as Insufficient Information
Aesthetic Quality	316,877	144,186	16,087	119,034	9,065	165,934	6,757
Aquatic Life	316,877	144,205	133,750	10,399	56	165,915	6,757
Fish Consumption	318,477	92,898	6,840	85,464	594	225,579	0
Indigenous Aquatic Life	1,600	1,600	1,600	0	0	0	0
Primary Contact	316,877	1,814	1,092	722	0	315,063	0
Public and Food Processing Water Supply	75,401	75,228	15,232	59,996	0	173	0
Secondary Contact	318,477	1,092	1,092	0	0	317,385	0
Designated Use	Acres Assessed	Percent of Statewide Acres Assessed	Percent of Assessed Acres as Fully Supporting (Good)	Percent of Assessed Acres as Not Supporting (Fair)	Percent of Assessed Acres as Not Supporting (Poor)	Percent of Statewide Acres Not Assessed	Percent of Statewide Acres as Insufficient Information
Aesthetic Quality	144,186	45.5	11.1	82.6	6.3	52.4	2.1
Aquatic Life	144,205	45.5	92.8	7.2	0.0	52.4	2.1
Fish Consumption	92,898	29.2	7.4	92.0	0.6	70.8	0.0
Indigenous Aquatic Life	1,600	100.0	100.0	0.0	0.0	0.0	0.0
Primary Contact	1,814	0.6	60.2	39.8	0.0	99.4	0.0
Public and Food Processing Water Supply	75,228	99.8	20.2	79.8	0.0	0.2	0.0
Secondary Contact	1,092	0.3	100.0	0.0	0.0	99.7	0.0
Designated Use	Number of Lakes Assessed	Percent of Statewide Lakes Assessed <sup>(1)</sup>	Percent of Assessed Lakes Fully Supporting (Good)	Percent of Assessed Lakes Not Supporting (Fair)	Percent of Assessed Lakes Not Supporting (Poor)	Percent of Statewide Lakes Not Assessed	Percent of Statewide Lakes as Insufficient Information
Aesthetic Quality	362	0.4	15.8	74.0	10.2	99.6	0.1
Aquatic Life	363	0.4	90.6	8.8	0.6	99.6	0.1
Fish Consumption	130	0.1	1.5	96.2	2.3	99.9	0.0
Indigenous Aquatic Life	1	100.0	100.0	0.0	0.0	0.0	0.0
Primary Contact	15	0.0	46.7	53.3	0.0	100.0	0.0
Public and Food Processing Water Supply	72	97.3	25.0	75.0	0.0	2.7	0.0
Secondary Contact <sup>(2)</sup>	7	0.0	100.0	0.0	0.0	100.0	0.0

Note: Numbers and percentages may not add up due to rounding.

1. Statewide, Illinois has 91,456 lakes and ponds designated for general uses, one lake designated for Indigenous Aquatic Life Use, and 74 lakes designated for Public and Food Processing Water Supply Use.

2. By definition, Secondary Contact Use is "Fully Supporting" in all waters in which Primary Contact Use is "Fully Supporting".

The Volunteer Lake Monitoring Program (VLMP) is an educational program for Illinois citizens to learn about lake ecosystems, as well as a cost-effective method of gathering fundamental information about inland lakes. While Tier I and Tier II VLMP data are generally considered insufficient for making use-support determinations and 303(d) listings, such data are useful for evaluating lake resource quality as good, fair or poor. Tier 3 data is considered sufficient for making use-support determinations and 303(d) listings as the collection and data undergo strict quality assurance guidelines.

Thirteen Tier 3 lakes totaling approximately 7,328 acres had data available for making use-support determinations. For these lakes, 92.3 percent of the total number and 97.7 percent of the total acres were rated as fully supporting *aquatic life* use. In 7.7 percent of the number and 2.3 percent of the acres, *aquatic life* use was rated as not supporting (fair). For *aesthetic quality* use, 15.4 percent of the lakes and 48.6 percent of the acres were rated fully supporting, while 69.2 percent and 48.8 percent respectively were rated not supporting (fair). In 15.4 percent of lakes and 2.6 percent of lake acres, aesthetic quality was assessed as not supporting (poor).

Potential causes of use impairment for inland lakes are summarized in Table C-39. Potential sources of use impairment in inland lakes are summarized in Table C-40. Trophic status of inland lakes is summarized in Table C-41. Use assessment information for individual lakes is available in Appendix B-3

“Significant Publicly Owned Inland Lakes” are defined as having 20 acres or more surface area; however, some smaller inland lakes, which provide substantial public access and benefits to the citizens of Illinois, have also been defined as “significant.” For summary information regarding “significant publicly owned inland lakes,” refer to Appendix C.

**Table C-39. Statewide Summary of Potential Causes of All Use Impairments in Inland Lakes, 2012**

Potential Cause of Impairment	Acres Impaired
Total Suspended Solids (TSS)	115,663
Phosphorus (Total)	107,150
Aquatic Algae	104,479
Mercury	78,132
Manganese	59,588
Aquatic Plants (Macrophytes)	32,783
Polychlorinated biphenyls	25,836
Cause Unknown	8,910
Oxygen, Dissolved	5,570
Chlordane	4,820
Turbidity	4,660
Sedimentation/Siltation	4,511
Silver	4,194
Aldrin	3,345
Atrazine	3,192
pH	2,017
Fecal Coliform	722
Total Dissolved Solids	635
Nonnative Fish, Shellfish, or Zooplankton	634
Color	525
Cadmium	524
Endrin	524
Zinc	524
Nickel	325
Fish Kills	172
Nitrogen, Nitrate	172
Simazine	74
Non-Native Aquatic Plants	62
Ammonia (Total)	39

**Table C-40. Statewide Summary of Potential Sources for All Impaired Uses in Inland Lakes, 2012.**

<b>Potential Source of Impairment</b>	<b>Acres Impaired</b>
Source Unknown	110,737
Crop Production (Crop Land or Dry Land)	99,664
Littoral/shore Area Modifications (Non-riverine)	99,321
Other Recreational Pollution Sources	82,370
Atmospheric Deposition - Toxics	77,230
Runoff from Forest/Grassland/Parkland	52,511
Urban Runoff/Storm Sewers	40,037
Municipal Point Source Discharges	27,642
Animal Feeding Operations (NPS)	25,355
Contaminated Sediments	15,672
Agriculture	12,997
On-site Treatment Systems (Septic Systems and Similar Decentralized Systems)	9,887
Rcra Hazardous Waste Sites	9,156
Dredging (E.g., for Navigation Channels)	9,038
Industrial Point Source Discharge	7,048
Golf Courses	6,546
Natural Sources	6,393
Waterfowl	4,705
Yard Maintenance	3,678
Rural (Residential Areas)	1,990
Impacts from Hydrostructure Flow Regulation/modification	1,909
Dam or Impoundment	1,513
Internal Nutrient Recycling	1,231
Other Turf Management	1,153
Pesticide Application	900
Residential Districts	804
Highway/Road/Bridge Runoff (Non-construction Related)	727
Site Clearance (Land Development or Redevelopment)	663
Sediment Resuspension (Clean Sediment)	314
Streambank Modifications/destabilization	235
Wet Weather Discharges (Point Source and Combination of Stormwater, SSO or CSO)	225
Lake Fertilization	183
Landfills	172
Wildlife Other than Waterfowl	148
Impervious Surface/Parking Lot Runoff	132
Unspecified Urban Stormwater	129
Pollutants from Public Bathing Areas	96
Introduction of Non-native Organisms (Accidental or Intentional)	88
Specialty Crop Production	71
Municipal (Urbanized High Density Area)	62
Other Spill Related Impacts	40
Livestock (Grazing or Feeding Operations)	39
Other Marina/Boating On-vessel Discharges	23
Permitted Silvicultural Activities	11
Upstream Impoundments (e.g., PI-566 NRCS Structures)	4

**Table C-41. Trophic Status – All Illinois Inland Lakes**

<b>Trophic Status</b>	<b>Number of Lakes</b>	<b>Acres</b>
Hypereutrophic (TSI $\geq 70$ )	119	68,383
Eutrophic (TSI $\geq 50$ & $< 70$ )	292	77,358
Mesotrophic (TSI $\geq 40$ & $< 50$ )	60	8,321
Oligotrophic (TSI $< 40$ )	11	550
Unknown	90,974	163,865
Total:	91,456	318,477



## Lake Michigan

Table C-42 provides a summary of Lake Michigan assessment results for each individual use: *aquatic life*, *fish consumption*, *primary contact*, *secondary contact*, *aesthetic quality*, and *public and food processing water supply*. Tables C-43 and C-44 provide summaries of causes and sources of use impairment for Lake Michigan-basin waters. Of the total 1,526 square miles of Lake Michigan open waters in Illinois jurisdiction, only 196 square miles were assessed. All 196 square miles were rated as Fully Supporting *aquatic life* use. Complete assessment results for individual segments are shown in Appendix B-4.

**Table C-42. Individual Use-Support Summary for Lake Michigan-Basin Waters, 2012**

Lake Michigan Bays and Harbors; Units: Square Miles							
Designated Use <sup>(1)</sup>	Total Size	Total Assessed		Size Fully Supporting (Good)	Size Not Supporting (Fair)	Size Not Supporting (Poor)	Size Not Assessed
		Size	%				
Aesthetic Quality	2.62	0.18	6.8	0.12	0	0.06	2.45
Aquatic Life	2.62	2.58	98.3	2.52	0	0.06	0.05
Fish Consumption	2.62	2.62	100	0	0	2.62	0.00
Primary Contact	2.62	0	0	0	0	0	2.62
Secondary Contact <sup>(2)</sup>	2.62	0	0	0	0	0	2.62

Lake Michigan Open Water; Units: Square Miles							
Designated Use <sup>(1)</sup>	Total Size	Total Assessed		Size Fully Supporting (Good)	Size Not Supporting (Fair)	Size Not Supporting (Poor)	Size Not Assessed
		Size	%				
Aesthetic Quality	1,526	196	12.8	196	0	0	1,330
Aquatic Life	1,526	196	12.8	196	0	0	1,330
Fish Consumption	1,526	196	12.8	0	0	196	1,330
Primary Contact	1,526	196	12.8	196	0	0	1,330
Public and Food Processing Water Supplies	196	196	100	196	0	0	0
Secondary Contact <sup>(2)</sup>	1,526	196	12.8	196 <sup>(2)</sup>	0 <sup>(2)</sup>	0 <sup>(2)</sup>	1,330

Lake Michigan Shoreline; Units: Miles							
Designated Use <sup>(1)</sup>	Total Size	Total Assessed		Size Fully Supporting (Good)	Size Not Supporting (Fair)	Size Not Supporting (Poor)	Size Not Assessed
		Size	%				
Aesthetic Quality	63	0	0.0	0	0	0	63
Aquatic Life	63	0	0.0	0	0	0	63
Fish Consumption	63	63	100	0	0	63	0
Primary Contact	63	63	100	0	0	63	0
Secondary Contact <sup>(2)</sup>	63	0	0.0	0	0	0	63

1. Illinois has jurisdiction over 1,526 square miles of Lake Michigan open water, 2.62 square miles of Lake Michigan bays and harbors and 63 miles of Lake Michigan shoreline, which are covered under the Lake Michigan Basin Water Quality Standards. Also, 196 square miles of Lake Michigan are designated for Public and Food Processing Water Supply Use.

2. By definition, Secondary Contact Use is "Fully Supporting" in all waters in which Primary Contact Use is "Fully Supporting".

**Table C-43. Statewide Summary of Potential Causes of All Use Impairments in Lake Michigan-Basin Waters, 2012**

**Lake Michigan Bays and Harbors; Units: Square Miles**

Potential Cause of Impairment	Total Size
Polychlorinated biphenyls	2.62
Mercury	2.58
Bottom Deposits	0.06
Lead	0.06
Zinc	0.06
Cadmium	0.06
Arsenic	0.06
Phosphorus (Total)	0.06
Copper	0.06
Chromium (total)	0.06

**Lake Michigan Open Water; Units: Square Miles**

Potential Cause of Impairment	Total Size
Mercury	196
Polychlorinated biphenyls	196

**Lake Michigan Shoreline; Units: Miles**

Potential Cause of Impairment	Total Size
<i>Escherichia coli</i>	63
Mercury	63
Polychlorinated biphenyls	63

**Table C-44. Statewide Summary of Potential Sources of All Use Impairments in Lake Michigan-Basin Waters, 2012**

**Lake Michigan Bays and Harbors; Units: Square Miles**

Source	Total Size
Source Unknown	2.62
Atmospheric Deposition - Toxics	2.62
Contaminated Sediments	0.06
Industrial Point Source Discharge	0.06
Urban Runoff/Storm Sewers	0.06

**Lake Michigan Open Water; Units: Square Miles**

Source	Total Size
Atmospheric Deposition - Toxics	196
Source Unknown	196

**Lake Michigan Shoreline; Units: Miles**

Source	Total Size
Atmospheric Deposition - Toxics	63
Source Unknown	63
Urban Runoff/Storm Sewers	2
Combined Sewer Overflows	2

## **C-4 Wetlands Monitoring and Assessment Program**

### Overview

Wetlands have been defined as areas between terrestrial and aquatic systems where the water table is usually at or near the surface, or the land is covered by shallow water. Wetlands, such as marshes, swamps and bogs, support plants and animals adapted for life in water or in saturated soil.

Illinois once contained more than eight million acres of wetlands. The onset of development of the land for agricultural purposes and community development required the conversion of vast wetland areas to well-drained, functional open lands. Currently, approximately 920,000 wetland acres remain. Palustrine, riverine, and lacustrine wetlands are found in Illinois along the margins of lakes and ponds, throughout river flood plains, and as isolated depressions. Wetlands provide valuable habitat for 40 percent of the state's threatened and endangered species, as well as, benefits such as flood storage, water quality improvement and groundwater recharge. Demands for improved public health and safety and pressures of agriculture and economic development continue to threaten modification, degradation, and conversion of the remaining wetlands. Alteration methods include dredging, filling, bridge construction, draining, flooding, and construction of dikes and levees. Besides these human activities, drought, sedimentation, overgrazing by wildlife, and other natural impacts can reduce a wetlands ability to function. It is difficult, if not impossible, to re-create or replace the multitude of benefits when wetland functions are lost.

The value of wetlands has become more evident as these areas have been depleted. Wetlands, as they relate to water quality, can prove to be valuable assets in pollution treatment and in providing high quality habitat. Increased public awareness of wetland function and value has placed special emphasis on the protection and creation of wetlands. This is reflected in state Legislation. In the late 1980s, using federal guidelines, standards, specifications, and class systems and working with the federal government, the state completed an inventory of Illinois' remaining wetlands. This inventory has been included in the National Wetlands Inventory (NWI) of the U.S. Fish and Wildlife Service. The inventory is being used by the Natural Resource Conservation Service in identification of areas subject to the provisions of the Food Security Act and by Illinois EPA's Bureau of Water as part of its review process required for permit issuance, as well as other uses. State agencies have developed working agreements resulting in the reduction of wetland loss by state agency's actions. The Illinois Wetlands Protection Act (IWPA) established state policy and procedures that minimize the destruction of existing wetlands in Illinois as a result of state and state-supported activities. The IWPA, however, provides for those instances when adverse impacts to wetlands are unavoidable by requiring coordination with the Illinois Department of Natural Resources (IDNR) and mitigation of the unavoidable losses.

### Wetland Monitoring and Assessment Program

In order to meet the requirements of the Clean Water Act (CWA), Illinois EPA developed a comprehensive document entitled, "Wetland Monitoring and Assessment Program for the State

of Illinois” (IEPA/BOW/07-020). This document is being used by Illinois EPA and others to guide implementation of a statewide wetland monitoring and assessment program that allows for the collection of data and accurate assessment of wetland resources, as needed, to meet CWA Section 305(b) and 303(d) (Integrated Report) requirements. To develop the program, Illinois EPA coordinated with other state and federal agencies, academic institutions, research entities, and others to form a Technical Working Group comprised of individuals with expertise in wetland characterization, monitoring, sampling, and assessment. This working group provided much of the technical expertise to analyze available data, design needed research efforts, formulate monitoring and assessment protocols, and author the program document. The U.S. Geological Survey played a key role by assimilating and analyzing existing data and directing the research and protocol development efforts of the Technical Working Group. Input from Illinois Natural History Survey (INHS) staff that work within the state of Illinois’ Critical Trends Assessment Program (CTAP) played a key role in development of the sampling protocol (chemistry, biology, and habitat) identified in the Wetland Monitoring and Assessment Program document.

### CTAP Monitoring

CTAP monitors the health of various wetland resources throughout the state. Because it is impractical to individually sample every wetland in the state, a probabilistic monitoring design is used by CTAP to provide a reasonable determination of the health of the state’s wetland resources while also being economically feasible, logistically practical, and statistically valid. This program yields comprehensive data and information that will be used to 1) establish a baseline of wetland resources and conditions from which to determine trends and changes in quantity and quality over time, 2) determine reference conditions for the various classes of Illinois wetlands, 3) develop and maintain a database which can provide for management and compensatory mitigation decisions, 4) provide information from which to evaluate wetlands restoration, creation, mitigation, and protection programs, 5) incorporate wetland summary information into this, and future, Integrated Reports, and 6) provide necessary information required to develop applicable water quality standards.

CTAP revisits wetland sites every five years, and CTAP biologists completed the third cycle of monitoring in 2011. The fourth cycle of wetland monitoring starts in 2012. To date CTAP botanists have monitored over 200 forested and emergent wetlands across the state (Figure C-4 and Table C-45). During the first five-year cycle of monitoring (1997-2001), 138 palustrine emergent wetlands and 46 forested wetlands (floodplain forests) were randomly selected and monitored. During the second five-year cycle (2002-2006), 118 of the palustrine emergent and 44 of the forested wetlands were re-monitored. In addition, another 31 palustrine emergent and three forested wetlands were randomly selected and monitored. In the third cycle (2007-2010, data from 2011 are still in preparation) 81 palustrine emergent and 34 forest wetlands were re-monitored. To make comparisons of the average condition of wetlands in Illinois, 17 high-quality emergent wetlands and nine high-quality forested wetlands were selected and monitored.

Based on cursory data analysis, wetlands in Illinois were generally found to be well populated with native plant species, but high-quality wetlands have fewer non-native species (see figures C-5, C-6, C-7 and C-8 below). A much more reliable indicator of Ecological Integrity is

illustrated with the conservation value of high-quality wetlands, based on the Floristic Quality Index (FQI), which was much higher in reference than in randomly selected sites, and remained stable across sample periods. A high number (29%, data not shown) of randomly selected sites were dominated by reed canary grass (*Phalaris arundinacea*), which is a non-native, invasive plant species that usually dominates a wetland to the exclusion of other plant species. CTAP botanists also observed that many wetland sites were small in size and subject to disturbances such as artificial drainage, mowing, herbicide drift, or past attempts at cultivation and farming. Cattle also actively grazed some sites. An analysis of wetland size and adjacent land cover and use is ongoing.

During the 2011 field season, CTAP biologists collected vegetation and soils data for the USEPA's National Wetland Condition Assessment (NWCA). CTAP botanists sampled 12 sites in Illinois and 11 sites in Indiana. Two of the sites in both Illinois and Indiana were resampled, for a total of 27 site visits at 23 sites. These data have been submitted to the USEPA.

#### NWI and Wetland IBI Development Updates

In accordance with Wetland Monitoring and Assessment Program's objectives, two major wetland-related projects were completed over the last two years. There is another project to expand the Wetland IBI that has been proposed and is currently under review.

#### Revised National Wetland Inventory

Via funding from the Illinois Department of Natural Resources and U.S. Fish and Wildlife Service Ducks Unlimited updated NWI for the Illinois. The result of this study can be found <http://www.ducks.org/conservation/glaro/gis-nwi-update>. The Illinois Natural History Survey conducted an analysis of the accuracy of the mapping by comparing the map to areas where wetlands had been mapped from the field. The comparison highlighted that the NWI has some errors. However, the updated NWI is an improvement over the previous version.

#### Illinois Wetlands Index of Biological Integrity (IBI)

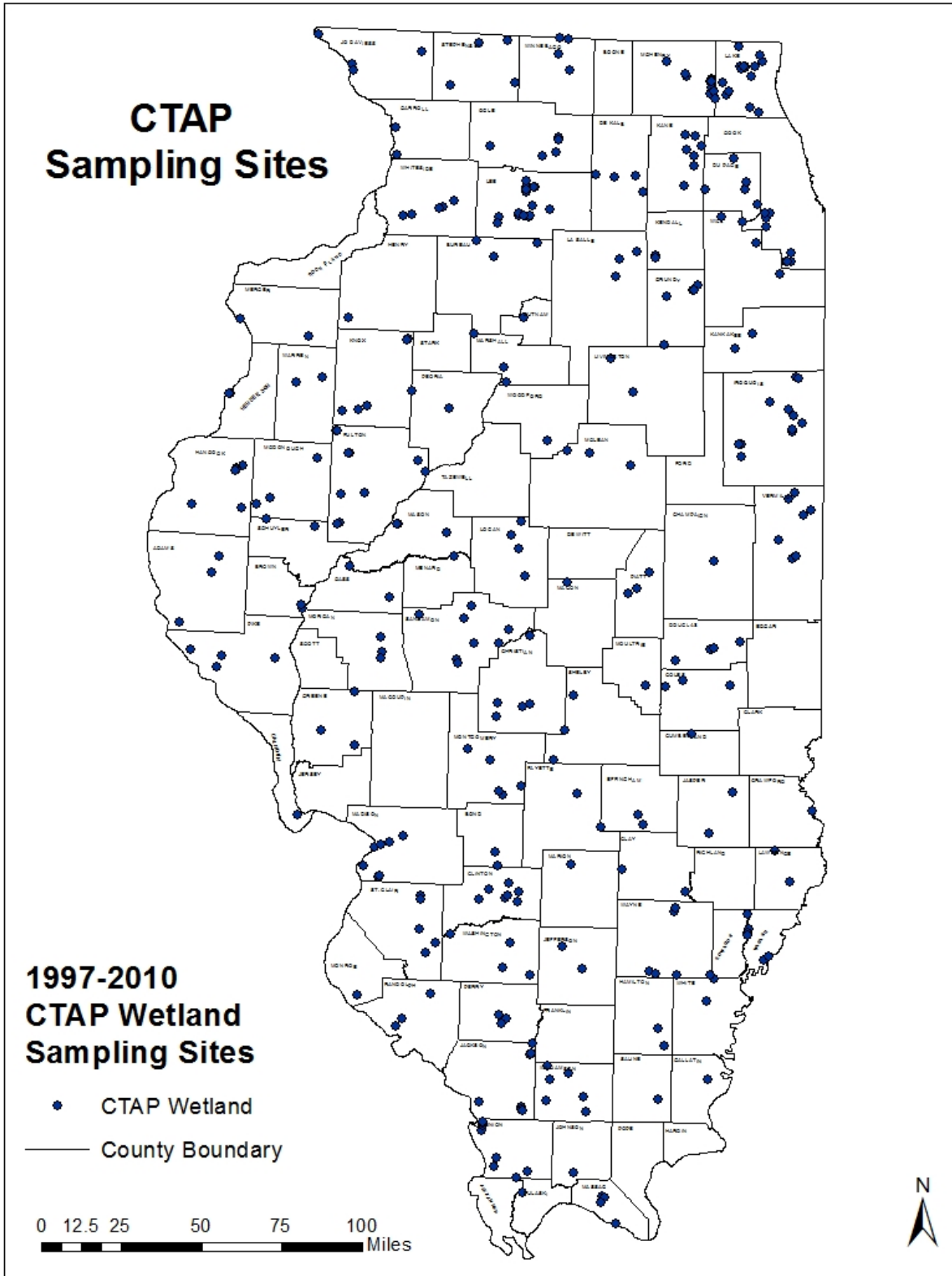
Under contract with USEPA Region 5, the Illinois Natural History Survey recently developed a wetland Index of Biological Integrity (w-IBI) to evaluate emergent and forested wetlands throughout Illinois. Using data from 47 herbaceous and 27 forested wetlands sampled as part of CTAP, an Index of Biological Integrity (IBI) for Illinois wetlands was developed. The IBI takes advantage of plant and bird data to rank any one wetland relative to all other wetlands in the state. The disturbance gradient with which the IBI was developed was multivariate and multi-scaled. Several dozen biological metrics for plants (i.e. variables) were tested, along with established metrics associated with bird conservation scores. In summary, 56% of the variation in biological integrity of herbaceous wetlands was explained by 2 variables: mean C (a metric of conservation importance), and native species density (diversity) in the ground layer. Bird conservation scores were also incorporated into this formula to provide biological redundancy to the IBI. In forested wetlands 79% of the variation was explained by three variables: tree density, mean C of ground layer, and exotic species richness. The addition of bird scores

increased the explanatory power to 86%. The IBI provides a tool to allow biologists in Illinois to quickly assess the status of a wetland.

#### Evaluating the IBI in the context of restored wetlands

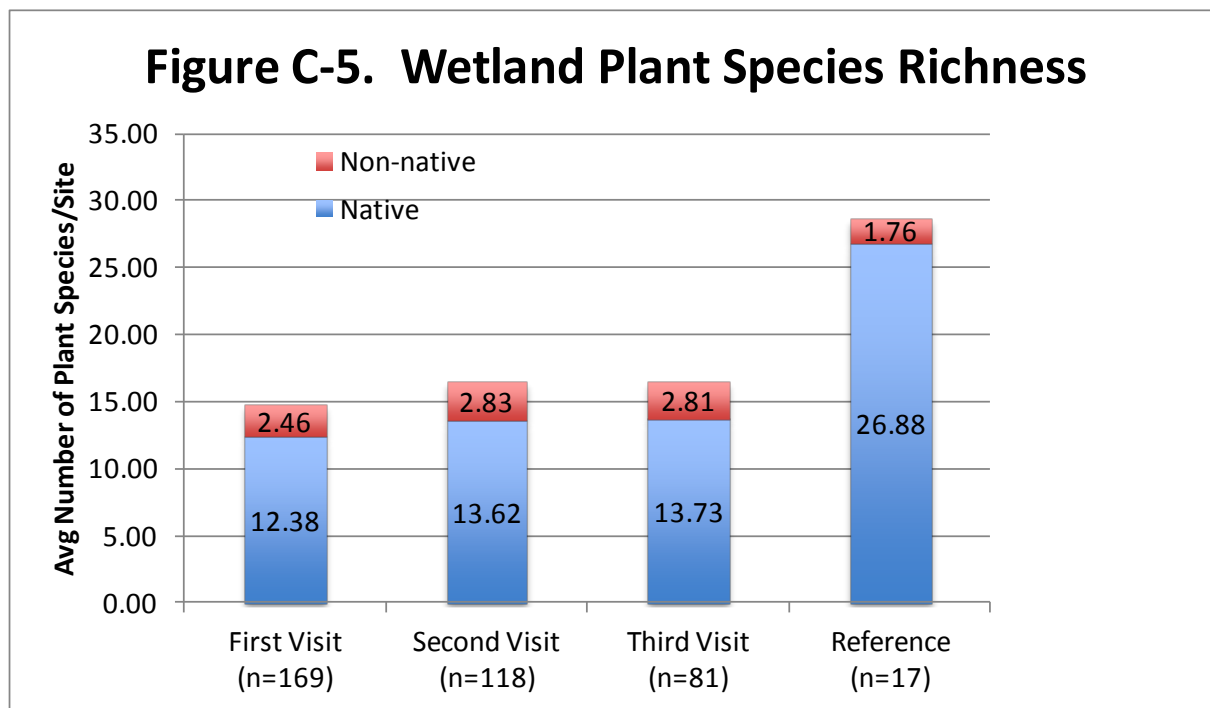
Researchers from the Illinois Natural History Survey have proposed further examining the applicability of the wetland IBI model and its individual metrics. The CTAP dataset does not contain a large number of restored wetlands. It is likely that the IBI will be applied to these types of wetlands. Therefore, they have proposed to evaluate the accuracy of the IBI in the context of restored/created wetlands and also to expand the model to include some soil and water quality measurement. The overall goal is to improve the accuracy of the IBI model. The IBI already has a relative high degree of explanatory power; however, it was been proposed that CTAP continue to refine the IBI to maximize its utility in both regulatory and conservation applications.

Figure C-4. Wetlands monitored through the Critical Trends Assessment Program from 1997-2010.



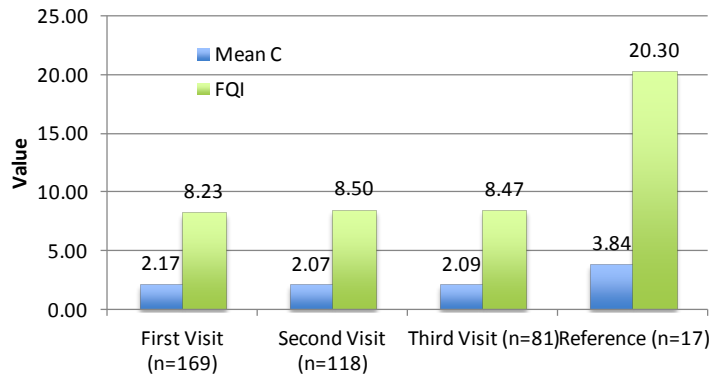
**Table C-45. Summary of wetland sites monitored from 1997-2010 as part of the Critical Trends Assessment Program. One cycle lasts five years. Data from 2011 not presented (last year of third cycle)**

	First Cycle, First Visit (1997- 2001)	Second Cycle, Second Visit (2002- 2006)	Third Cycle, Third Visit (2007- 2010)	Second Cycle, First Visit (2002- 2006)	Third Cycle, First Visit (2007- 2010)	Third Cycle, Second Visit (2007- 2010)	Reference Sites	
Emergent Wetlands	138	118	81	31	18	23	17	
Forested Wetlands	46	44	34	3	2	5	9	
<b>Totals</b>	<b>184</b>	<b>162</b>	<b>115</b>	<b>34</b>	<b>20</b>	<b>28</b>	<b>26</b>	<b>238</b>

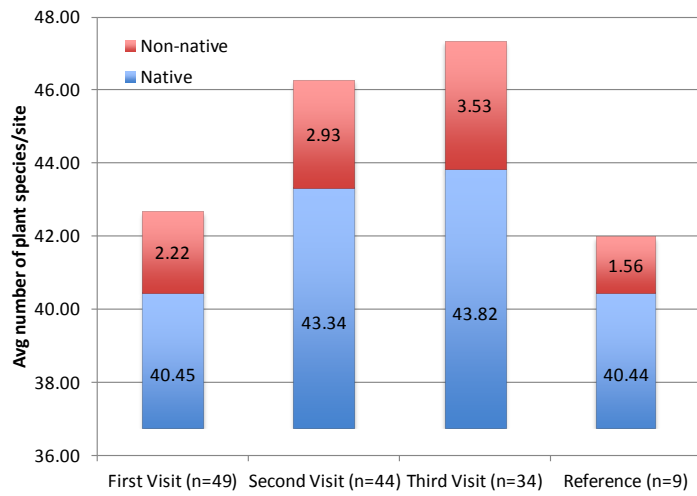




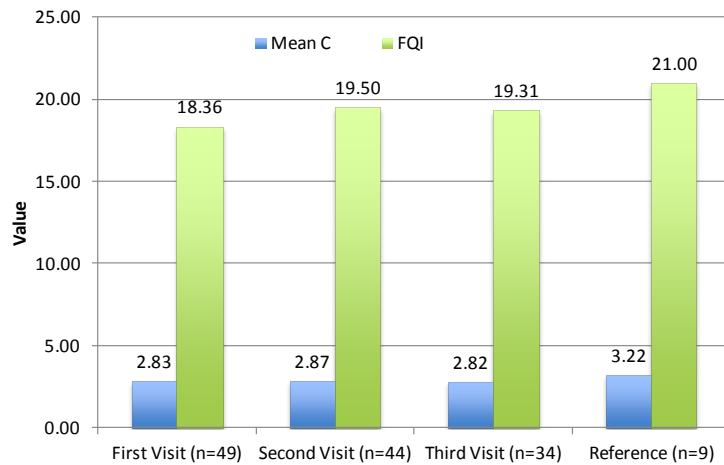
**Figure C-6. Wetland Plant Conservation Value**



**Figure C-7. Forested Wetland Species Richness**



**Figure C-8. Forested Wetland Conservation Value**



## **C-5 Trends in Surface Waters**

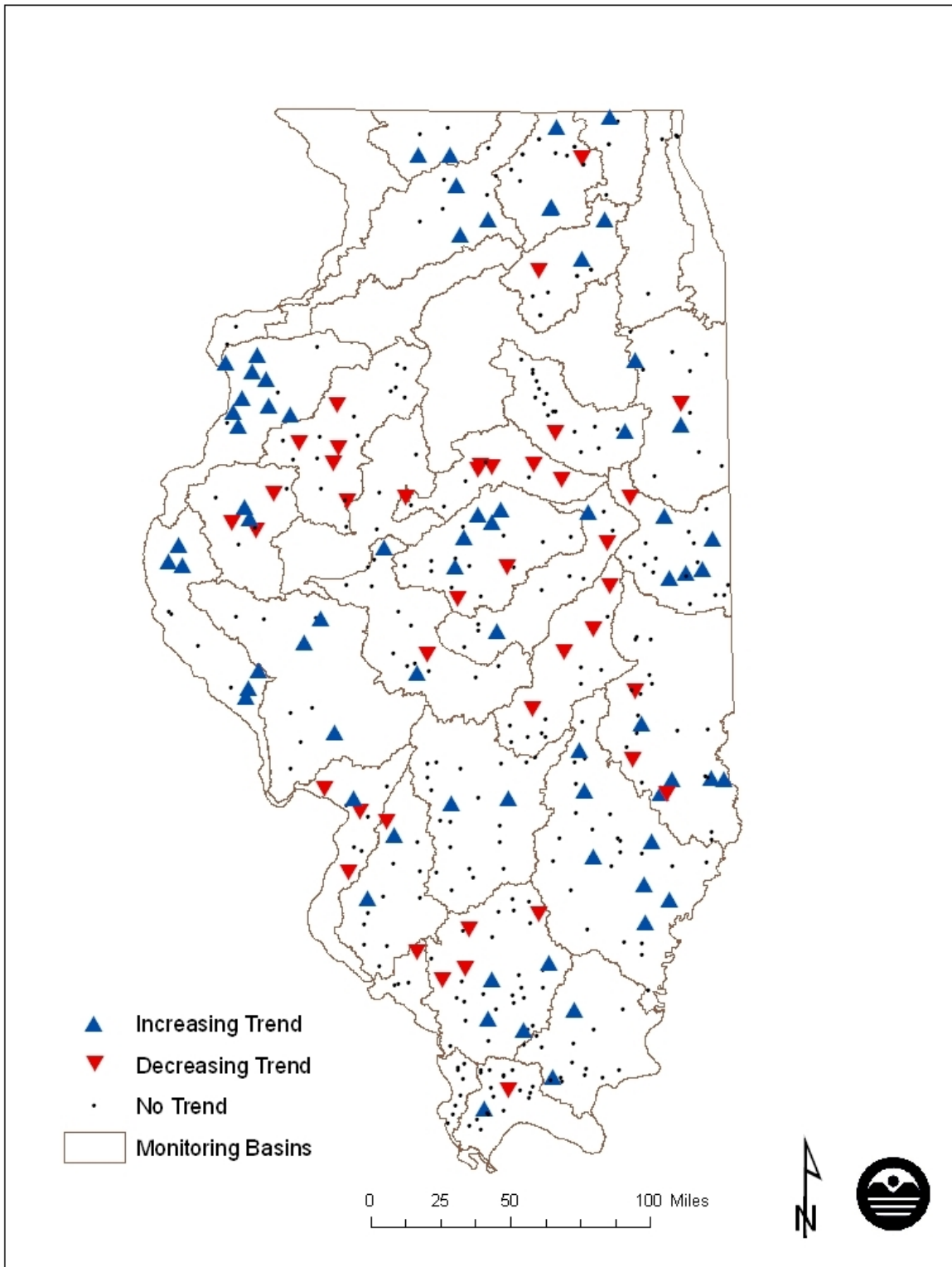
### **Illinois Streams Trends Assessment**

To assess changes in ecological health of streams throughout Illinois, a trend analysis was performed utilizing readily available fish assemblage data collected from 1981 – 2004 as part of the Illinois EPA/IDNR Cooperative Intensive Basin Survey program. From this data set, an Index of Biotic Integrity for fish (fIBI) was calculated for each fish sample and used to assess changes in the ecological health of Illinois streams. Fish data were chosen for this comparison as it is the most representative, long-term, primary biological data set available in Illinois.

To evaluate trends, data were split into two separate groups: sites where only two fIBI scores (259 sites) were available and sites where three or more fIBI scores (159 sites) were available. For each of these 418 sites the fIBI scores were plotted against the year of collection. To document changes in stream condition, a meaningful trend was defined as a difference in fIBI score of 11 or more points between sample years. This 11 point cutoff was used as it is widely recognized in scientific literature, as well as the Illinois Department of Natural Resources internal analysis, as the point distinguishing meaningful differences in fIBI scores (+/- 5 point difference plus one point to eliminate ties).

Each fIBI score for each year was plotted as a range of values that reflect the precision of a score; specifically, this range is depicted as a vertical line that extends five points above and below each fIBI score for any given year. For each site we compared the earliest fIBI score to the most recent one. Non-overlapping fIBI ranges (i.e., greater than or equal to an 11 point difference) were interpreted as having a meaningful trend (increasing or decreasing). Out of this data set (418 stream sites), our analysis found no trend in fIBIs at 305 sites (73%), a decrease at 42 sites (10%), and an increase at 71 sites (17%) (Figure C-9).

Figure C-9. Statewide Trends in Fish Index of Biotic Integrity for Streams in Illinois, 1981-2004.



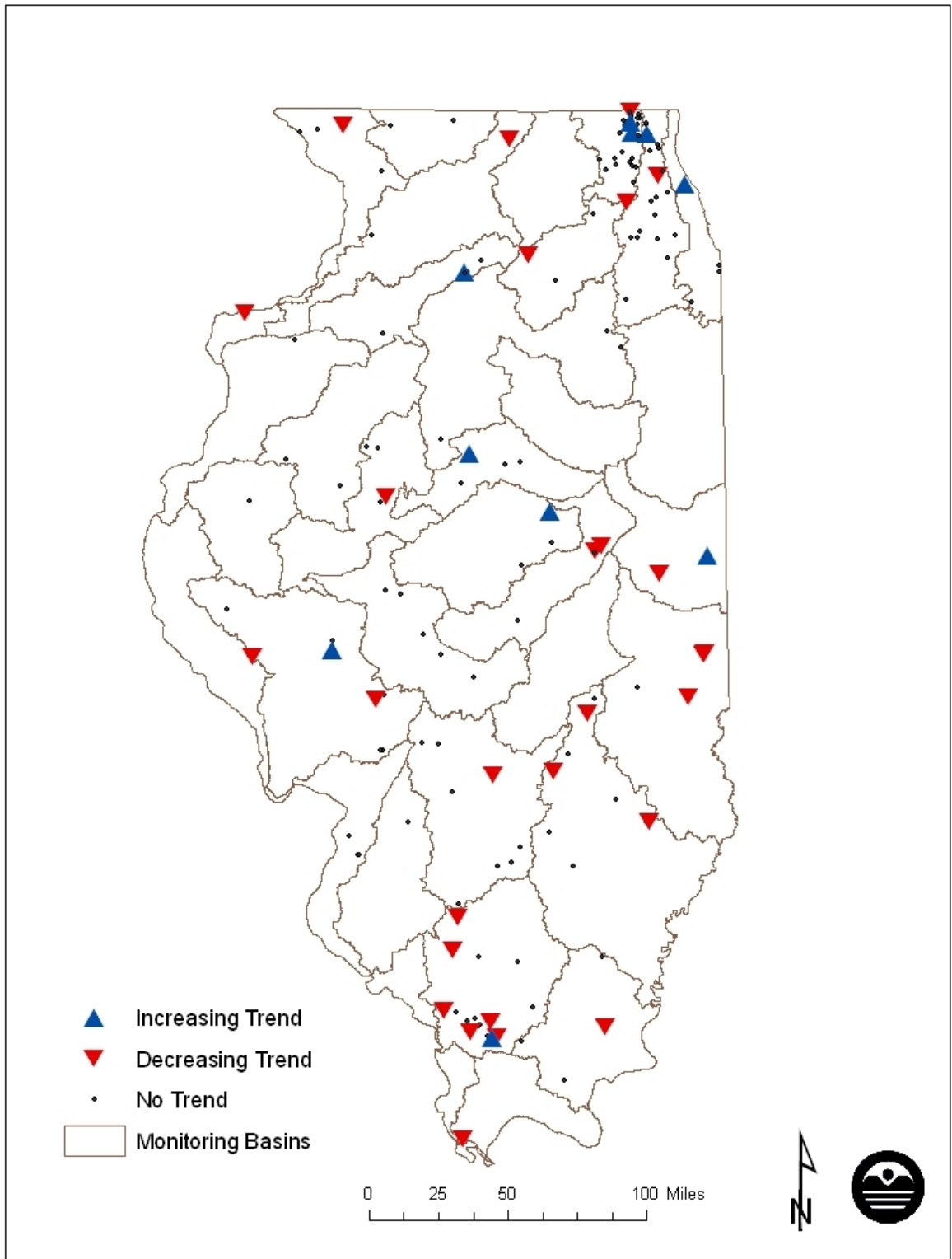
## Illinois Inland Lake Trends Assessment

To assess and document changes in lake water quality throughout Illinois, a trend analysis was performed utilizing a data set which contains almost 30 years worth of lake data from several sources including the Illinois EPA's Ambient Lake Monitoring Program, Illinois Clean Lakes Program, and Volunteer Lake Monitoring Program, as well as from outside sources. The most consistently available measurement across all data sets was found to be Secchi disk transparency, which is a widely recognized indicator of overall lake water quality. Additionally, Secchi disk transparency can be directly correlated to other water quality parameters such as total suspended solids, total nutrients, and chlorophyll concentrations.

In order to assess trends within an individual lake over time, a nonparametric Mann-Kendall test for trends was used. A trend was defined as a significant change in Secchi disk transparency over time ( $\alpha = 0.10$ ). For lakes with a sample size greater than ten, the data was subjected to a normal approximation to reduce the effects of tied values (zeros) in the data matrix. To minimize the effects of variability within a year, only data from July and/or August were utilized in the trend analysis. This also corresponds to the time period when water quality issues are most likely to have developed (i.e., reduced water clarity, increased algal productivity, elevated nutrient concentrations, etc) and provides a good assessment of quality during peak lake usage in Illinois. The median of all available values from within these two months was calculated and used as the representative Secchi disk transparency value for that year. Furthermore, for a lake to be included in the analysis, at least four years of Secchi disk transparency data were required.

The initial data set consists of Secchi disk transparency readings from 296 lakes (1979 - 2006). After applying minimum requirements (at least four years with July and/or August Secchi disk transparency data), the data set was reduced to 157 lakes with an  $n$  value (years) ranging from 4 to 27. Out of this data set (157 lakes), our analysis found no significant trend at 119 lakes (75.8%), a significant decrease at 28 lakes (17.8%), and a significant increase at 10 lakes (6.4%) (Figure C-10).

**Figure C-10. Statewide Trends in Secchi Disk Transparency for Inland Lakes in Illinois, 1979 – 2006.**



## C-6 Public Health Issues

USEPA guidance asks states to provide information regarding public health issues including information on *fish consumption*, *primary contact*, and *public and food processing water supply* uses. The summaries of use support for these three uses are shown in Table C-46. Potential causes of impairment for these uses are shown in Table C-47.

**Table C-46. Individual Use-Support Summary for Public Health Related Uses, 2012**

<b>Streams: Designated Use</b>	<b>Total Miles</b>	<b>Miles Assessed</b>	<b>Miles Fully Supporting (Good)</b>	<b>Miles Not Supporting (Fair)</b>	<b>Miles Not Supporting (Poor)</b>	<b>Miles Not Assessed</b>
Fish Consumption	119,244	4,127	0	3,850	276	115,117
Primary Contact	118,523	4,378	715	1,236	2,426	114,145
Public and Food Processing Water Supply	1,118	1,118	187	931	0	0
<b>Inland Lakes: Designated Use</b>	<b>Total Acres</b>	<b>Acres Assessed</b>	<b>Acres Fully Supporting (Good)</b>	<b>Acres Not Supporting (Fair)</b>	<b>Acres Not Supporting (Poor)</b>	<b>Acres Not Assessed</b>
Fish Consumption	318,477	92,898	6,840	85,464	594	225,579
Primary Contact	316,877	1,814	1,092	722	0	315,063
Public and Food Processing Water Supply	75,401	75,228	15,232	59,996	0	173
<b>Lake Michigan Harbors: Designated Use</b>	<b>Total Square Miles</b>	<b>Square Miles Assessed</b>	<b>Miles Fully Supporting (Good)</b>	<b>Miles Not Supporting (Fair)</b>	<b>Miles Not Supporting (Poor)</b>	<b>Square Miles Not Assessed</b>
Fish Consumption	2.62	2.62	0	0	2.62	0.00
Primary Contact	2.62	0	0	0	0	2.62
<b>Lake Michigan Open Water: Designated Use</b>	<b>Total Square Miles</b>	<b>Square Miles Assessed</b>	<b>Miles Fully Supporting (Good)</b>	<b>Miles Not Supporting (Fair)</b>	<b>Miles Not Supporting (Poor)</b>	<b>Square Miles Not Assessed</b>
Fish Consumption	1,526	196	0.0	0	196	1,330
Primary Contact	1,526	196	196	0	0	1,330
Public and Food Processing Water Supplies	196	196	196	0	0	0
<b>Lake Michigan Shoreline: Designated Use</b>	<b>Total Miles</b>	<b>Miles Assessed</b>	<b>Miles Fully Supporting (Good)</b>	<b>Miles Not Supporting (Fair)</b>	<b>Miles Not Supporting (Poor)</b>	<b>Miles Not Assessed</b>
Fish Consumption	63	63	0	0	63	0
Primary Contact	63	63	0	0	63	0

Note: Numbers may not add up due to slight rounding errors.

**Table C-47. Potential Causes of Impairment for Public and Food Processing Water Supply, Primary Contact, and Fish Consumption Uses in Illinois Waters, 2012**

<b>STREAMS</b>	<b>Miles Impaired</b>
<b>Fish Consumption</b>	
Mercury	3,219
Polychlorinated biphenyls	2,919
Dioxin (including 2,3,7,8-TCDD)	131
Chlordane	80
<b>Primary Contact</b>	
Fecal Coliform	3,633
<b>Public and Food Processing Water Supply</b>	
Manganese	823
Atrazine	288
Nitrogen, Nitrate	86
Iron	43
Total Dissolved Solids	35

<b>INLAND LAKES</b>	<b>Acres Impaired</b>
<b>Fish Consumption</b>	
Mercury	78,132
Polychlorinated biphenyls	25,807
Chlordane	4,820
<b>Primary Contact</b>	
Fecal Coliform	722
<b>Public and Food Processing Water Supply</b>	
Manganese	59,588
Atrazine	3,192
Total Dissolved Solids	635
Nitrogen, Nitrate	172
Simazine	74

<b>LAKE MICHIGAN BAYS AND HARBORS</b>	<b>Square Miles Impaired</b>
<b>Fish Consumption</b>	
Mercury	3
Polychlorinated biphenyls	3

<b>LAKE MICHIGAN OPEN WATERS</b>	<b>Square Miles Impaired</b>
<b>Fish Consumption</b>	
Mercury	196
Polychlorinated biphenyls	196

<b>LAKE MICHIGAN SHORELINE</b>	<b>Miles Impaired</b>
<b>Primary Contact</b>	
<i>Escherichia coli</i>	63
<b>Fish Consumption</b>	
Mercury	63
Polychlorinated biphenyls	63

## **PART D: PUBLIC PARTICIPATION**

The Agency solicited information from the public to be used in the use assessment process as described in Section C-2.

We also solicit public input on the assessment results. A draft of the 2012 Integrated Report was placed on the Illinois EPA website (<http://www.epa.state.il.us/water/tmdl/303d-list.html>) for public review on March 16, 2012, and notices were sent out to all known interested parties of its availability. Hard copies of the report were available for those who requested them. Notice of a public hearing was published on March 16, 2012; March 23, 2012; and March 30, 2012, in the Taylorville-Breese Courier. A public hearing was held on April 17, 2012, to accept public comments. The hearing record was closed at midnight on May 17, 2012. The Agency responded to all pertinent comments and incorporated changes into the existing document. Responses to comments are documented in Appendix F.

For TMDL development, the Illinois EPA has a comprehensive approach offering opportunities for stakeholders to participate, review and comment throughout the TMDL development process. For watersheds in which the development of TMDLs is currently underway, the Illinois EPA holds three public meetings. All public meetings are held at a location within the effected watershed to enable greater local participation. Illinois EPA and its contractor typically provide an update of the progress made. The final public meeting held within the watershed, is on the draft TMDL report. The public/stakeholders have an opportunity to comment 30 days prior to the meeting date, during the meeting and generally 30 days after the meeting. In addition, where applicable, the report is distributed to the Illinois Department of Agriculture, the USDA—Natural Resources Conservation Service and other state and federal partners prior to release to the public for technical review and input.



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